Renfrewshire Council

Audited Accounts

2024–2025

Renfrewshire Council

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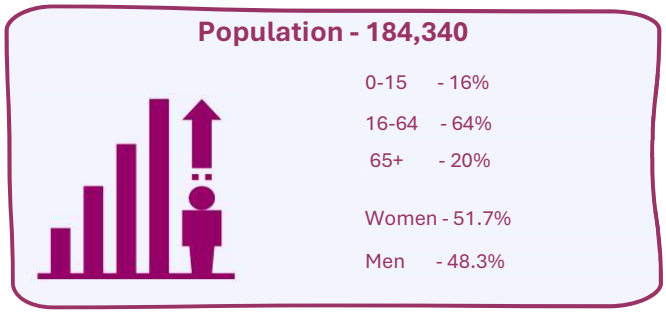
Management Commentary

The purpose of the Management Commentary is to present an overview of Renfrewshire Council's performance during the 2024/25 financial year and to help readers understand its financial position at 31 March 2025. In addition, it outlines the main issues and risks that may impact the performance of the Council in the future.

Renfrewshire Council, one of 32 local authorities in Scotland, was established by the Local Government (Scotland) Act 1994 and came into being on 1 April 1996. It provides services to over 184,000 residents in the entire Renfrewshire area, which has a mixed geography, with many villages complementing its three main towns of Johnstone, Paisley and Renfrew.



The Council is part of a wider Group, with partnerships spanning a number of organisations to varying degrees.

The Council also works closely with the Renfrewshire Health and Social Care Partnership, which delivers adult care services across the region; and with OneRen, which delivers leisure and cultural services.

During 2024/25, Renfrewshire Council was organised into four services, as follows:

The services that the Council provides includes:

Our Aims and Objectives

The aims of the Council Plan 2022-2027 were revised during 2024 with a refreshed Community Plan and a new Council Plan. The Community Plan is Renfrewshire's Local Outcomes Improvement Plan, and the Council works with local partners to achieve a Renfrewshire that is Thriving, Well, Fair and Safe.

The Council's vision to 2027, as described in the Council Plan is:

'Creating a fairer Renfrewshire built on innovation, wellbeing, and opportunity'.

The five strategic outcomes, which the Council is working with partners, communities, and businesses to deliver, and one cross-cutting theme that underpins the delivery of these outcomes, are:

- Place: Working together to enhance wellbeing across communities
- Economy: Building an inclusive, green, and resilient economy
- Fair: Nurturing bright, happy, and healthy futures for all
- Green: Leading Renfrewshire to Net Zero
- Living Our Values: Making a difference together
- Improving outcomes for Children and Families: Cross-cutting

Linked closely to this is the new phase of the Council's transformation programme, Reshaping Renfrewshire. This programme links the Council's financial challenge, and the vision for place, as described through the Council Plan, and explores how we can continue to develop how we work and operate to ensure a financially sustainable long-term future, while transforming our impact across Renfrewshire and improving outcomes for our communities. This phase of our transformation programme also has a sharp external focus on the needs of our communities and to ensure our vital services are financially sustainable for the longer term, again closely aligned to the Council Plan.

Each Council service prepares a Service Improvement Plan, themed around the Council Plan's strategic outcomes, demonstrating how the services will contribute to the delivery of the Council Plan.

Financial Strategy

The financial strategy and service plans of the Council support the delivery of the Council's priorities outlined in the Council Plan. To achieve this, the financial strategy must ensure that resources are effectively and efficiently used in line with overall objectives; and ensure that resources are managed sustainably and in a way that continues to ensure the stability of service delivery.

The medium-term Financial Outlook was reported to the Council on 12 December 2024, with a further update on 27 February 2025. These reports highlight the increasingly challenging financial and economic environment the Council is facing, predominantly linked to high levels of cost growth, coupled with lower real terms income.

The Council's medium-term financial outlook continues to be based on an assumed flat-cash revenue settlement over the short term; this, coupled with significant cost pressures, particularly around pay inflation, is the principal driver for the extremely challenging financial outlook.

On 27 February 2025, the Council decided to increase council tax in 2025/26 by 9.5%. At that time, it was reported to Council that it is estimated to be facing a £25-40m funding gap over the period to 2027/28, before any further decisions on council tax. The Council therefore continues to target cost reductions and savings averaging £8m each year over the medium term,

and financial sustainability and stability risks remain high going into 2025/26.

Information on the year-end financial position of the Council at 31 March 2025 is detailed later in the Financial Performance section.

Review of the Year

The Council publishes updates on progress delivering the Council Plan every six months, and the next update will be reported to the Leadership Board on 18 June 2025. The December report can be found here. The Council also publishes an annual Public Performance Report, which gives residents an overview of how the Council performs in relation to its key priorities, and how we perform in terms of the 108 indicators included in the Local Government Benchmarking Framework (LGBF). A detailed report on Renfrewshire's performance against the LGBF indicators was considered by the Audit, Risk and Scrutiny Board on 19 May 2025.

Key Achievements 2024/25

Place

The Council continues to work with owners of prominent town centre buildings on regenerating them and bringing them back into use. Recent investments have included the Liberal Club, St Matthew's Church and County Place in Paisley. Other town centre work includes current work on designs for civic squares in Erskine and Johnstone.

A new Transport Strategy - Travel Renfrewshire 2035 – has been through an extensive consultation programme including online surveys, workshops with community organisations and pop-up engagement sessions in supermarkets. It is anticipated that the finalised strategy will be ready for approval in summer 2025.

Economy

Our employability services worked with over 1,800 people in 2024/25. Over 600 people gained new qualifications through the service and 491 were supported into paid employment.

At the Advanced Manufacturing Innovation District Scotland (AMIDS), ground has been broken for CPI's Oligonucleotide Manufacturing Innovation Centre (OMICE); CPI already operate the Medicines Manufacturing Innovation Centre on the AMIDS site.

The Council's events programme during 2024/25 attracted 108,665 attendees against an annual target of 95,000. The target was in part exceeded due to good weather throughout the spring programme, increasing the number of attendees at each of the Gala Days and the Food and Drink Festival. Halloween continues to be the key driver for attendees and visitors, with 37% of the 40,000 attendees identifying as visitors to the area.

Fair:

Officers continued to work with partners to progress the Fairer Renfrewshire Programme, ensuring that residents and communities are able to benefit from targeted advice and support. This has included the establishment of new schools and family advice provision, pension credit take-up campaigns, and support for the ongoing work programme of the Fairer Renfrewshire Lived Experience Panel.

Successful programmes for both Summer of Fun and Winter Connections ran in 2024/25. Summer of Fun allocated £60,000 of funding to 21 organisations to deliver free activities over the school summer holidays, including toddler play sessions, sports, arts and crafts and day trips to visitor attractions.

Green:

The Council has developed an initial carbon budget with interim targets covering the period until 2030/31. Identifying emissions by service area will be key to understanding how emissions relate to service delivery, and help develop initiatives to reduce these.

Priority projects to support our journey to Net Zero continue to be identified, costed and progressed in partnership Projects include Sustainable Travel, and Local Heating and Energy Efficiency (LHEES). A project register will be finalised within the new Carbon Management Plan, outlining our approach to reducing carbon emissions over a 3-year period.

Living Our Values:

External auditors Azets have published an interim Best Value follow-up report on the Council's approach to community engagement and culture change. Reported to the Audit, Risk and Scrutiny Board on 17 April 2025, the report was positive, with the auditors noting that

the Council has made good progress, building on a range of existing good practice alongside refreshed approaches.

In late 2024, the Council undertook an Employee Survey covering issues including how people felt about the Council, their job and management, their wellbeing and key HR policies. The survey was issued to all staff and 1,956 responses were received. There were many positive results, including in relation to line management and job satisfaction. A full report on the results can be found here.

The Council's Digital Experience Programme is progressing well, with new content for the highest-demand areas of the Council website now completed. The team has undertaken user testing with local residents, with feedback on ease of use and clarity of information being positive. The programme remains on track to deliver the first phase of renfrewshire.gov.uk in summer 2025.

Renfrewshire has performed well in external inspections of its services to support and protect children and adults. The Care Inspectorate's Children at Risk of Harm Inspection identified major strengths in Renfrewshire, with an overall grade of 'Very Good' and its joint inspection (with Healthcare Improvement Scotland) of Adult Support and Protection found that processes were 'very effective' with major strengths, supporting positive experiences and outcomes for adults at risk of harm.

Improving Outcomes for Children and Young People:

Renfrewshire Council's new Learning Estate Strategy was approved by the Education and Children's Services Policy Board on 22 August 2024. It provides a long-term framework for planning and investment in the school estate across the region, including projections and capacity planning for the next 10-15 years. The report can be found here.

Renfrewshire Council's Promise Keeper Network has 362 Promise Keepers and work continues to support further growth. Our approach has attracted national interest. Three of Renfrewshire's Promise-funded projects were featured in March at a Promise Partnership Event organised by CORRA.

The Renfrewshire Whole Family Wellbeing service has supported over 1,000 families so far, currently trialling technology that allows third sector partners to make referrals and record wellbeing information, which is facilitating better data-sharing. To date, the service can demonstrate positive outcomes against a range of measures, including improved parental understanding of the needs of the child, improved participation in / engagement with universal services, and improvements in family functioning and relationships.

Construction is well underway on the new Paisley Grammar School Community Campus and remains on track to welcome pupils in 2026. This is a flagship project for the Council, with the school being built to Passivhaus energy standards.

Performance Indicators

Our Council Plan is one way in which we report to elected members and Renfrewshire residents on our performance. The Council Plan reports on 34 indicators, of which 21 have a target.

In 2024/25, five of our indicators met or exceeded their target, three narrowly missed the target, and seven were behind target. There are six indicators for which 2024/25 data is not yet available.

Our areas of strong performance include:

- Helping our citizens back into work, with 491 people supported by our employability service moving into paid employment this year;
- The percentage of primary school children taking up their free school meal entitlement, which is now over 60% following menu changes and taster session to encourage pupils to try the meals;
- The number of young people entering a positive destination after leaving school has maintained strong performance, with approximately 97% of the 2024 leavers cohort entering a positive destination;

- Keeping our looked after children in family settings wherever possible, with 91.6% looked after in the community;
- The condition of local roads, which reflects year-on-year investment in this area; and
- Promoting Renfrewshire as a great place to live, work and visit, with extensive media reach for council activity and local events.

We are narrowly missing our annual targets in the following areas:

- Responding to frontline complaints and Freedom of Information requests within the required timescales;
- Reducing the level of CO2 emissions from our vehicle fleet and public space lighting;
- Visits to fly-tipping hotspots.

Areas for Improvement and Development

Detailed consideration of performance is a core part of our Service Improvement Plan and Council Plan reporting, which note areas for continued improvement and development as well as successes. As well as the achievements noted above, services have identified areas where progress has been delayed or where further work is required. These are:

- The percentage of Council housing stock which meets the Scottish Housing Quality Standard;
- The time taken for planning applications and building warrants;
- The average days lost to sickness absence per employee.

We do not yet have 2024/25 data on affordable housing completions, pothole completions, the percentage of procurement spend with local businesses, average times to complete homelessness duty, percentage of household waste recycled, or average days of staff sickness absence. Data in relation to educational attainment and accredited awards are based on academic years (August to July) so the latest available reporting year is 2023/24 and this has been included in the data.

General performance information can be found on the Council's website at the following path: Your Council>Information, performance and statistics>Council Performance.

LGBF data can be found at: Your Council>Information, performance and statistics>Council Performance>Benchmarking.

Service Update Reports, Service Delivery Plans and Operational Performance Reports are reported to the relevant Policy Board and can be found on the Council Committee Management Information System at: https://renfrewshire.cmis.uk.com/renfrewshire/CouncilandBoards.aspx

Working Towards Net Zero by 2030

Renfrewshire Council's Public Bodies Climate Change Duties reported a 3.3% emissions reduction compared with the previous year, and overall annual emissions reduction of 64.6% against the 2012/13 baseline.

Activity includes delivering change across Council operations, and large-scale projects with local benefits aligned to the five themes of Renfrewshire's Plan for Net Zero, which are Clean Energy, Sustainable Transport, Circular Economy, Connected Communities and Resilient Place. Further detail of activity within each theme is set out in the following sections.

Clean Energy:

- Following the launch of the AMIDS district heating network (DHN), the Council has secured Scottish Government grant funding to develop Outline Business Cases for potential heat networks in Paisley Central and an extension of the AMIDS DHN.
- The Council is also exploring large scale renewable energy generation in collaboration with external specialists to evaluate sites that could be commercially viable. This aims to optimise locally generated energy opportunities and maximise the

renewable energy generated locally, thereby increasing energy security and resilience.

Sustainable Transport:

- Working in collaboration as part of the Glasgow City Region to accelerate the delivery of public EV Charging Infrastructure which aims to install over 3,000 additional charge points over the coming years. The project is currently being scoped out, with suitable locations being identified and prioritised based on clear metrics such as deprivation, flood risk and existing local infrastructure.
- Continued use of hydrotreated vegetable oil (HVO) as alternative fuel for bin lorries and large fleet, reducing CO_2 emissions by up to 90% and contributing to improved air quality.

Circular Economy:

- Exploring opportunities to maximise recycling, building on successful recycling initiatives across the school estate. An initial public buildings project is focusing on the implementation of full recycling facilities within Renfrewshire House.

Resilient Place:

- An Adaptation Plan, including an Offsetting Strategy for Renfrewshire will be developed over the next 12 months. Early engagement has taken place with internal services and with communities.

- Restoring Renfrewshire Rivers: Continued project to tackle non-native species (INNS) and restore natural habitats along 5 watercourses within the Renfrewshire Council area.

Gender Pay Gap

The gender pay gap is the difference between the average hourly rates of pay of men and women expressed as a percentage, where a positive figure indicates that women are paid less than men. A negative figure indicates that women are paid more than men. The gender pay gap is different from equal pay, which is a direct comparison of two people or groups carrying out the same or an equivalent role. At 31 March 2025, the mean gender pay gap for Renfrewshire Council was -0.52% (0.44% at 31 March 2024).

Key Financial Ratios

The following tables provide information regarding the financial performance of the Council in 2024/25 and the affordability of its ongoing commitments:

Financial Indicator	2024/25		2023/24	Commentary
	Estimate	Actual	Actual	
Reserves				
Uncommitted General Fund reserves as a % of budgeted net expenditure	1.9%	1.9%	2.0%	Reflects the level of funding available to meet unplanned expenditure and manage financial risk
Movement in uncommitted General Fund balance	n/a	0.0%	-0.4%	Reflects Council spending decisions during the financial year
Council Tax				
In-year collection rate	95.0%	94.5%	94.3%	Reflects the Council's effectiveness in collecting Council Tax debt
Council Tax income as a proportion of total taxation and non-specific grant income	18.8%	18.3%	19.8%	Reflects the Council's ability to vary expenditure by raising Council Tax, the principal local authority controlled source of finance
Debt/Long term borrowing				
Capital Financing Requirement (CFR)	£591.7m	£599.6m	£510.1m	The information is this section demonstrates that the level of external debt (driven by the capital programme) is affordable, owing to the low proportion of our budget spent on servicing debt. Further information, including descriptions of these terms and their significance, is available in the Treasury Management Annual Report, presented to
External debt	£475.1m	£397.7m	£386.1m	
Ratio of financing costs to net revenue stream (General Fund)	2.7%	2.9%	2.9%	

Financial Performance

Primary Financial Statements

The annual accounts summarise the Council's transactions for the year, its financial position at 31 March 2025, and its cashflows. The annual accounts are prepared in accordance with the International Accounting Standards Board Framework for the Preparation and Presentation of Financial Statements as interpreted by the Code of Practice on Local Authority Accounting in the United Kingdom ("the Code").

The Primary Financial Statements include the Comprehensive Income and Expenditure Statement (CIES), Movement in Reserves Statement (MIRS), Balance Sheet and Cashflow Statement. These statements are accompanied by notes to the accounts, which provide more details on the figures shown in the statements and set out the accounting policies adopted by the Council. There are also separate statements for Council Tax, Non-Domestic Rates, the Housing Revenue Account and the Common Good Funds.

The Comprehensive Income and Expenditure Statement (CIES) presents the total cost of providing Council services in 2024/25 along with the income available to fund those services.

The outturn explained in the following section differs from the accounting deficit shown in the CIES due to accounting adjustments required to comply with proper accounting practice, but which under statute should not impact on local taxpayers. A reconciliation of these figures can be found in the Note 1: Expenditure and Funding Analysis.

General Fund

The General Fund is funded by government grant and Council Tax revenues and the Council is also able to apply usable reserves from the General Fund Balance to fund expenditure.
As mentioned previously, the Council's medium-term Financial Outlook highlights the continuing challenging financial and economic environment the Council is facing, linked to inflation, coupled with slower income growth.

For the General Fund in 2024/25, increases in waste collection and disposal costs, high inflation on vehicle parts and specialist contractors, and public building repairs, have featured in regular budget monitoring reports throughout the financial year. These pressures have been offset by increased investment income, culminating in a minor service overspend against budget of £0.145m (0.03%).

The Council's largest category of spend is staffing, so naturally any pay settlement linked to high levels of inflation will create a further cost pressure. In 2024/25 a national pay settlement of 3.6% was agreed for local government workers. In recognition of the challenging financial environment, the Scottish Government provided councils with additional funding to support this pay settlement. For Renfrewshire, this amounted to £2.6m.

Adult Services experienced a year-end overspend of £3.8m which decreased the reserves of the Renfrewshire Health and Social Care Partnership, who operate these services. As this reserve drawdown does not affect the Council's General Fund balance, it is shown as a break-even position in the table below.

The Council fell just short of its target in-year council tax collection rate of 95.9% in 2024/25, instead returning a creditable 94.5% in light of the persisting cost of living strain on household finances. Income from Council Tax actually over-recovered by £0.249m, owing mainly to more prior year arrears being collected than had been anticipated.

After adjusting for the over-recovery in Council Tax revenues, the final position for the Council's General Fund balance at 31 March 2025 was an underspend of £0.104m.

2024/25	Revised Budget £m	Actual £m	Variance £m
Chief Executive's Service	28.333	28.330	0.003
Children's Services	256.897	257.721	(0.824)
Environment, Housing and Infrastructure	68.521	70.671	(2.150)
Finance and Resources	47.702	47.537	0.165
Miscellaneous Services	27.837	25.176	2.661
Adult Services*	106.810	106.810	0.000
Net Expenditure	536.100	536.245	(0.145)
Revenue Support Grant	(338.436)	(338.436)	0.000
Council Tax Income	(97.453)	(97.702)	0.249
Non-Domestic Rates Income**	(107.505)	(107.505)	0.000
Funding	(543.394)	(543.643)	0.249
Contribution to General Fund Balances	(7.294)	(7.398)	0.104

*Adult Services overspent against budget in the year by £3.808m; this was drawn from HSCP reserves and does not impact on the Council's General Fund balance.

**The Council collected £107.2m directly from local businesses with £0.3m due back to the Scottish Government National Non-Domestic Rates Pool.

The Council's Reserves

The Council holds the following balances in reserve. Further details can be found in Note 7: Usable reserves.

As at 31 March 2024 £m	Usable Reserves	As at 31 March 2025 £m
117.620	General Fund Balance	138.769
6.164	Housing Revenue Account	6.933
7.518	Capital Receipts Reserve	5.485
90.917	Other Statutory Funds	84.008
222.219	Total	235.195

The General Fund balance of £138.8m will be carried forward to 2024/25. Of this balance, £128.5m has been earmarked for a particular purpose, as outlined in Note 7: Usable reserves. This leaves unallocated reserves of £10.3m (1.9% of the Council's net annual running costs), which is in line with levels agreed by the Council under its revised financial planning principles.

It is viewed that this balance is appropriate to the financial risk environment the Council is facing both in light of the recovery from the pandemic, but also to mitigate adverse risks anticipated in public finances generally over the medium to longer term.

Housing Revenue Account

The balance on the Housing Revenue Account (HRA) as at 31 March 2025 has increased to £6.9m. This remains a prudent level of unallocated reserves for the HRA to mitigate the impact of any unforeseen risks and to provide an element of mitigation against forecast pressures related to the prevailing economic climate. The year-end break-even position was arrived at after some budget variances were experienced in-year.

Property repairs and maintenance, including voids management, significantly overspent; however, this was offset by lower capital charges and increased interest receivable following higher interest rates over the year, allowing a contribution to reserves of £0.77m.

Infrastructure Assets

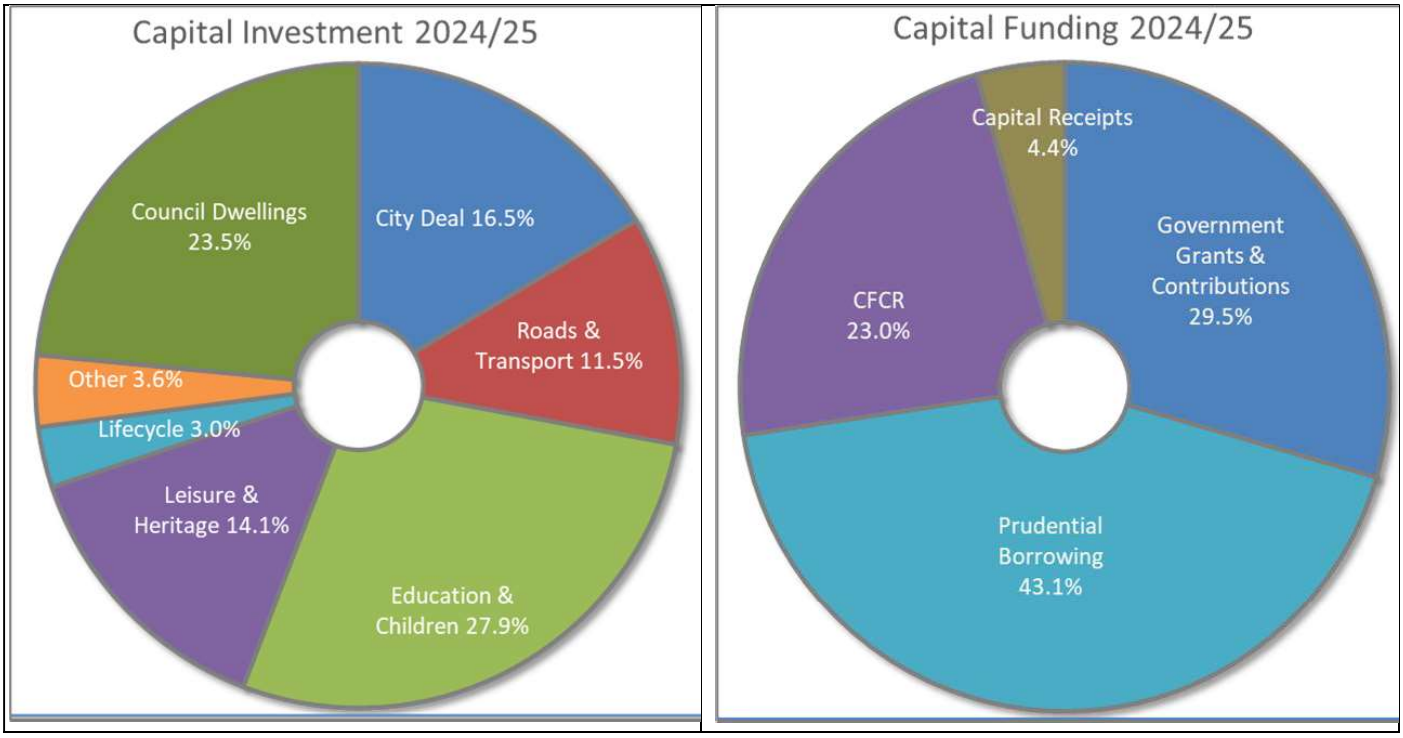
The Scottish Government published a Statutory Override in August 2022, which has been extended to allow councils to continue the current accounting treatment for Infrastructure assets until 31 March 2025. Further detail is provided at Note 9.

Capital and Borrowing

Renfrewshire Council continues to make significant capital investment in council housing, schools, culture, roads and the town centre estate. On 29 February 2024, the Council approved the housing capital investment programme for 2024/25 of £35m; and the General Fund capital investment programme for 2024/25 of £148m.

The capital investment programmes were affected by the availability of contractors, the complexity of refurbishment and construction works as well as high levels of inflation impacting construction costs and professional fees. Programmes have therefore been re-profiled during the year to reflect revised timescales of individual projects, or where project completion dates have been delayed, resulting in actual capital spend for the year of £28m for housing capital investment and £92m for the General Fund. Further detail is provided in Note 14: Capital expenditure and capital financing.

The following charts show the actual expenditure incurred and income received in relation to the 2024/25 capital programme.



During the course of 2024/25 there was no new long-term external borrowing. The level of cash balances available to the Council remains consistent with daily cash requirements, treasury and capital investment plans. The decrease in cash balances compared to 31 March 2024 is attributable in part to a significant capital programme, particularly the Council's investment in the new Paisley Grammar School and Community campus, along with completion of the Renfrew Bridge.

The Council's borrowing strategy is prepared in accordance with the Code of Practice on Treasury Management in Local Authorities. The majority of the Council's borrowing comes from the Public Works Loan Board with the remainder from market and other loans. Further details are provided in Note 22: Financial Instruments.

The Council regulates its capital spending limits within a prudential framework recommended by CIPFA and endorsed by the Scottish Government. Each year, the Council sets its capital financing requirement (CFR) for the forthcoming year in its Treasury Management Strategy Statement (TMSS), approved by the Council on 29 February 2024 with a mid-year update on 12 December 2024. The TMSS for 2024/25 can be found on the Council Committee Management Information System at: http://renfrewshire.cmis.uk.com/renfrewshire/Home.aspx.

The CFR is a prudent assessment of the aggregate external borrowings for capital investment purposes that are affordable and sustainable over the longer-term. The actual CFR at 31 March 2025 was £599.6m, within the authorised limit of £620.0m. The Council's external borrowings have only been applied for capital investment purposes, with the Council's net external debt being £397.7m at 31 March 2025 compared to the operational boundary of £595.0m. The Council's costs of borrowing remain consistently one of the lowest of all Scottish local authorities, are affordable, and align to the Council's medium to long-term financial strategy.

The Council's non-housing financing costs were 2.9% as a proportion of the Council's non-housing net revenue stream. Housing related financing costs as at 31 March 2025 were 22.7% of net housing revenues, lower than the budgeted level of 28.6%.

Net Pension Position

The disclosure requirements for pension benefits under IAS19 are detailed in Notes 27 and 28. The appointed actuaries, have confirmed an increase of £187m in their assessment of the Council's share of the actuarial position of the local government pension fund as at 31 March 2025. This is largely attributable to the corporate bond yield (upon which the pension discount rate is derived) having risen over the past year, which served to reduce the employer's pension obligations and led to the gain on the balance sheet.

The assessment provides only a snapshot as at 31 March 2025 and necessarily changes on a day-to-day basis to reflect stock market movements in particular. The appointed actuaries remain of the view that the asset holdings of the Strathclyde Pension Scheme and the contributions from employees and employers provide sufficient security and income to meet future pension liabilities.

Accounting rules require that a cap is placed on the value of a pension asset that can be reported in the Balance Sheet. For 2024/25, this has adjusted the value of the pension asset shown in the balance sheet from £756m to nil. The value of Unfunded liabilities at the same date is £65m.

A potential change to pension rules is outlined in Note 29: Contingent liabilities; however, this has not been reflected in the pension liability reported in the Balance Sheet.

Provisions and Contingencies

The Council has provided for eventualities which may have a material effect on the financial position of the Council. The reasons for the provisions made are outlined in Note 21: Provisions. In general, any contingent liabilities known to the Council are covered by insurance arrangements. As outlined at Note 7, the Council has also set aside £3.0m for uninsured claims. Any contingencies that cannot yet be accurately quantified are outlined in Note 29: Contingent Liabilities.

The Renfrewshire Council Group

Local authorities are required to prepare Group Accounts in addition to their own Council's accounts where they have a material interest in other organisations. The Group Accounts consolidate the results of the Council with five subsidiaries:

- Renfrewshire Leisure Limited, trading as OneRen;
- the Common Good Funds;
- the Coats Observatory Trust;
- Park Lane Developments (Renfrewshire) LLP; and
- Paisley Museum Reimagined Limited.

The Group Accounts also consolidate the Council's share of five other entities treated as associates or joint ventures:

- Strathclyde Partnership for Transport;
- Strathclyde Concessionary Travel Scheme Joint Committee;
- Renfrewshire Valuation Joint Board;
- Renfrewshire Health and Social Care Integration Joint Board; and
- AMIDS Renfrewshire LLP.

The Council has non-material interests in a number of other entities namely Scotland Excel; Glasgow and the Clyde Valley Strategic Development Planning Authority; and Glasgow City Region – City Deal Cabinet.

Financial Outlook and Key Risks

Financial Sustainability

The Financial update reports throughout 2024/25 outlined continued uncertainty for local government finances. In 2020, the Council agreed to replenish unallocated reserves to a threshold of £10m in order to address the risks of significant and unplanned cost pressures which may emerge over the medium term, and this has been maintained in 2024/25.

The Council continued to feel the impact of global political and economic change during 2024/25, and though general inflation did reduce mid-year, it increased again towards the end of the financial year.

The Scottish Government most recently published its Medium Term Financial Strategy (MTFS) on 25 May 2023, outlining its potential spending and funding position over the subsequent 5 years. The MTFS outlined a growing financial gap for the Scottish Government, with spending pressures are expected to outstrip the resources available from 2024/25, with an estimated funding gap of approaching £2 billion by 2027/28. The outlook for the local government settlement is likely to remain very constrained and in line with that previously outlined in the Resource Spending Review i.e. effectively real terms cuts. An updated MTFS is now expected in summer 2025.

As outlined in the Revenue Estimates 2024/25 report to Council in February 2024, after adjusting for new responsibilities, areas of growing responsibility and other conditional aspects of the settlement to provide a like-for-like comparison to 2024/25, the underlying core grant for Renfrewshire Council increased by £1.507m (0.4%). The Scottish Government announced a council tax freeze in 2024/25, and the Council used £2.299m of earmarked reserves to balance the recurring revenue budget.

Existing service and cost pressures arising from pay settlements, demographic and socio-economic factors will continue to play a major role in driving spending pressures for the Council; however, the predominant focus of the Council will be addressing its projected medium-term funding gap. As reported to the Council in February 2025, the central forecast is a financial gap of £25-40m by the end of 2028. This forecast is prior to any decisions on council tax increases in 2026/27 or 2027/28. Assuming a decision to uplift in council tax by 6.5% in each of these two years, the cumulative gap would reduce to a range of £5-25m.

The Council continues to mitigate treasury risks, including those associated with the security of cash deposits, by actively considering debt restructuring as outlined in the Council's agreed Treasury Management Strategy. The Council also continually reviews, in consultation with its treasury advisors, the criteria for placing deposits with financial institutions on the Council's approved counterparty list.

As part of the Council's treasury strategy, it continues to utilise internal cash balances, deferring or minimising external borrowing with the dual objectives of reducing the level of cash deposits held by the Council, whilst generating ongoing savings in net interest costs. This strategy is monitored carefully in order to ensure that the Council retains sufficient cash balances to support its ongoing requirements and remains alert to any anticipated adverse movement in future borrowing rates.

Common Good Funds and Coats Observatory Trust

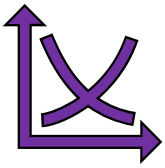
The Council administers the Common Good Funds for the areas of Paisley, Renfrew and Johnstone, as well as the Coats Observatory Charitable Trust. In order to comply with the Code, Audit Scotland and the Office of the Scottish Charity Regulator (OSCR) requirements, the Council separately prepares the financial statements of the Coats Observatory Trust, with the financial performance of the Common Good Funds disclosed in the Council's Annual Accounts. Balances are also included in the Group Accounts. Azets is the appointed auditor for the Coats Observatory Charitable Trust.

Overall, the Common Good Funds incurred a combined in-year deficit of £0.262m which is subtracted from the previous surplus brought forward. The total net asset value increased by £0.828m, including a decrease in investments of £0.387m. Both the market values of investments and income generated from dividends are likely to be subject to ongoing volatility as the economy responds to global political and economic changes, and is subject to increased inflationary risk. The total net asset value of the Observatory Trust increased by

£0.352m owing to investment in the Observatory as part of the Paisley Museum Reimagined project.

Other Key Risks

Renfrewshire Council has a robust risk management approach and strategic, corporate and service risks are monitored through our Audit, Risk and Scrutiny Board. The areas identified as highest risk for the year ahead are detailed below.

Risk	Mitigating Actions
Economy 	A range of strategic challenges impact on the local and national economy. Renfrewshire's economy has well-established strengths in transport, manufacturing, construction, and retail, but all sectors and supply chains have been impacted by these global economic challenges. The impact is mitigated through our large-scale infrastructure investment programme which includes the AMIDS development, our investment in schools, housing and heritage assets, our employability programmes, and our support for new and existing businesses, which includes support to bid for council contracts and to reduce carbon emissions.
Reducing inequalities	The COVID-19 pandemic exacerbated many existing inequalities and had a disproportionate impact on our poorer communities. In Renfrewshire, we seek to address unequal outcomes through strong partnership working, through our Fairer Renfrewshire programme, through specific programmes which tackle local priorities (such as our focus on alcohol and drug use), through national programmes such as the Scottish Attainment Challenge, and on building community capacity. In the short-term, we are significantly focused on food insecurity and income maximisation.
Financial Sustainability	In common with other Scottish local authorities, Renfrewshire Council continues to face significant financial challenges. These have arisen from demographic pressures, the level of grant settlements, national policy decisions relating to areas of spend, inflationary cost pressures, and the impact of external events across the world. The Council has delivered savings through successive transformation programmes and financial sustainability workstreams to support delivery of further efficiencies. The managed use of reserves is also a factor that supports financial sustainability planning in the phasing of achievable savings.
Successful Cyber Attack	The risk has been updated from cyber-attack to risk of a successful cyber-attack>The likelihood of this risk has escalated, despite sophisticated technical security protocols and cyber architecture being in place. For those organisations who have been impacted by successful attacks, the effects are devastating. For security reasons, we do not publish details of the mitigating actions in place.

Conclusion and Acknowledgements

We would like to acknowledge efforts by the whole Finance team in producing the annual accounts, as well as colleagues in other services for their continued hard work and support.

Further information on the annual accounts or on the Council's general finances can be obtained on the Council website (www.renfrewshire.gov.uk), or by telephoning 0300 300 0285.

Councillor Iain Nicolson

Cllr Iain Nicolson
Leader of the Council
05 March 2026

Alan Russell
Chief Executive
05 March 2026

Alastair MacArthur

Alastair MacArthur
Director of Finance and Resources
05 March 2026

Statement of Responsibilities

The Authority's Responsibilities

The Authority is required to:

- make arrangements for the proper administration of its financial affairs and to secure that one of its officers has responsibility for the administration of those affairs (section 95 of the Local Government (Scotland) Act 1973). In Renfrewshire Council, that officer is the Director of Finance and Resources;
- manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets;
- ensure that the Annual Accounts are prepared in accordance with legislation (The Local Authority Accounts (Scotland) Regulations 2014), and so far as is compatible with that legislation, in accordance with proper accounting practices (section 12 of the Local Government in Scotland Act 2003), and;
- approve the Annual Accounts for signature.

I can confirm that these annual accounts were approved for signature by the Council at its meeting on 23 October 2025.

Signed on behalf of Renfrewshire Council.

Councillor Iain Nicolson

Cllr Iain Nicolson
Leader of the Council
05 March 2026

The Director of Finance and Resources' Responsibilities

The Director of Finance and Resources is responsible for the preparation of the Authority's Annual Accounts in accordance with proper practices as required by legislation and as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Accounting Code).

In preparing the Annual Accounts, the Director of Finance and Resources has:

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates which were reasonable and prudent;
- complied with legislation; and
- complied with the local authority Accounting Code (in so far as it is compatible with legislation).

The Director of Finance and Resources has also:

- kept adequate accounting records that were up to date; and
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

I certify that the financial statements give a true and fair view of the financial position of the Council and its group at the reporting date and the transactions of the Council and its group for the year ended 31 March 2025.

Alastair MacArthur

Alastair MacArthur
Director of Finance and Resources
05 March 2026

Annual Governance Statement

Scope of responsibility

Renfrewshire Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded, properly accounted for, and used economically, efficiently and effectively. The Council also has a statutory duty to make arrangements to secure best value under the Local Government in Scotland Act 2003. In discharging this overall responsibility, the Council's members and the corporate management team are responsible for putting in place proper arrangements for its affairs and facilitating the effective exercise of its functions, which includes arrangements for the management of risk.

The Council has approved and adopted a Local Code of Corporate Governance, which is consistent with the principles of the Chartered Institute of Public Finance and Accountancy (CIPFA) and the Society of Local Authority Chief Executives (SOLACE) framework; Delivering Good Governance in Local Government. A copy of the Local Code is available on our website at: www.renfrewshire.gov.uk > Your Council > Information, performance and statistics > Information Governance

This statement explains how Renfrewshire Council has complied with the Local Code and also meets the Code of Practice on Local Authority Accounting in the UK, which details the requirements for an Annual Governance Statement.

The purpose of the governance framework

The governance framework comprises the systems and processes, and culture and values, by which the Council is directed and controlled and through which it accounts to, engages with and leads the community. It enables the Council to monitor the achievement of its strategic objectives set out in the Council Plan.

The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. Internal control cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the Council's policies aims and objectives, to evaluate the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically.

The governance framework

The main features of our governance arrangements are described in the Local Code but are summarised below:

The overarching strategic priorities and vision of the Council are set out in the Council Plan 2022-2027, which was refreshed in 2024 to make sure our priorities were clear and focused and to reflect how quickly the context was changing. The Council Plan is aligned to the Renfrewshire Community Plan 2017-2027 and sets out 5 strategic outcomes that the organisation will work to achieve over a 5-year period with specific priorities relating to tackling inequality, promoting economic and cultural regeneration, attainment, and sustainability.

These strategic outcomes are underpinned by a cross-cutting theme of improving outcomes for children and families. Renfrewshire's Community Plan (which also acts as Renfrewshire's Local Outcome Improvement Plan as required by the Community Empowerment (Scotland) Act 2015) details how community planning partners will work together to achieve the key priorities identified for Renfrewshire. A mid-term review of the Community Plan was also undertaken in 2022 in tandem with the development of the new Council Plan, which identified three key areas of focus which should be progressed by partners.

- The key outcomes the Council is committed to delivering with its partners, are set out in the Community Plan;
- The Council operates within an established governance framework which incorporates a scheme of delegated functions, financial regulations, standing orders relating to contracts and procedural standing orders. These elements of the framework are kept under regular review by the Council;

- The Council facilitates policy and decision making through a policy board structure;
- Services can demonstrate how their own activities link to the Council's vision and priorities through their service improvement plans. Performance management and monitoring of service delivery is reported through policy boards regularly including six monthly updates to the Leadership Board on progress against the implementation of the Council Plan alongside six-monthly updates to policy boards on the service improvement plans. Operational reports are also provided to relevant policy boards by different services;
- With regard to Performance Monitoring, the Council Plan scorecard is considered alongside other performance information each quarter by the Corporate Management Team. In addition, an in-depth look at performance in one service particular area of interest is undertaken at regular intervals. Performance scrutiny sessions between the Chief Executive and Directorate teams are undertaken, supported by a Peer Director model;
- The Council has developed a performance management framework and uses the Pentana ICT system to co-ordinate and host all performance information. A performance management guide has been refreshed and shared with relevant Council officers to guide practice;
- A Performance Board is being established which will be chaired by the Director of Environment, Housing and Infrastructure and will drive improvements in performance corporately and across Council services;
- An annual report on the Local Government Benchmarking Framework, which includes data for over 100 indicators for all 32 local authorities, is provided to the Audit, Risk and Scrutiny Board each year. This will increase in frequency in relation to the recently revised Accounts Commission's Statutory Performance Direction;
- The Council makes a range of performance information available on its website, including the publication of its public performance report "How are we doing?", in line with statutory requirements;
- The Council has adopted a code of conduct for its employees. Elected members adhere to the nationally prescribed Code of Conduct for Members. In addition, the Council has in place a protocol for Relationships between Political Groups, Elected Members and Officers;
- In 2024/25 Willis Towers Watson undertook an independent review of the Council's risk management arrangements and concluded that "Renfrewshire Council has a well-established approach to risk management with many positive features, especially in terms of strong governance and a positive cultural attitude towards risk management at a corporate level." The Council's approach to risk management is set out in the combined risk management policy and strategy, Risk Matters, and is well embedded. Risks are reported 6 monthly to the Audit, Risk and Scrutiny Board and a Risk Management Annual Report is also provided to Board in respect of corporate risk management arrangements. Online and in-person risk management courses are available to all staff. In 2023/24 the council launched an innovative approach for business-as-usual risks (BaURAM © Renfrewshire Council). Now in year two of implementation, Heads of Service have continued to engage well with the model. All 12 modules within the model showed an improved position in assurance levels when compared with year one. Directors are required to confirm their assurance levels for their service areas and the Heads of Service returns within BaURAM provide Directors with a tangible evidence base to support their assurance. To complete the loop in terms of organisational learning and continuous improvement, each module in BaURAM has its own identified subject matter experts (SME) and the SMEs use responses within the modules to inform any corporate improvements that can be taken forward;
- The Director of Finance and Resources is the Council's Senior Information Risk Owner and information risk is monitored through the Information Management and Governance Group and its sub-groups. The Managing Solicitor (DPO) is the statutory Data Protection Officer;

- Comprehensive arrangements are in place to ensure members and officers are supported by appropriate training and development;
- Registers of interests for elected members and senior officers are maintained and published on the Council's website;
- The Council complies with the CIPFA Code of Practice on Managing the Risk of Fraud and Corruption and the Council's arrangements for fraud prevention, detection and investigation are managed through the corporate counter fraud service. The Council's Counter Fraud Policy was updated during 2024/25;
- The Council's approach to 'whistleblowing' is outlined in the whistleblowing policy;
- Cyber-attacks are growing in both frequency and sophistication. While no system or internal control can offer absolute protection, the Council has implemented a comprehensive, multilayered set of cyber security controls. These controls are subject to annual testing to ensure alignment with current government standards and best practices. The Council adheres to recognised industry and public sector cyber security standards, including those set by the Public Sector Network (PSN), the National Cyber Security Centre (NCSC), the Scottish Government Public Sector Cyber Resilience Framework, and the Payment Card Industry Data Security Standards (PCI DSS). The O365 security and compliance toolset provides a wide range of protection against cyber-attacks including identity theft and phishing. The Council holds a current Certificate of Compliance for PSN standards. ICT network and digital services are continuously monitored for threats, with ongoing vulnerability assessments conducted every 2 weeks in partnership with our external cyber security provider. All activity is overseen by the Security & Compliance Team, led by a Security & Compliance Manager (Cyber) holding both CISSP and CISM certifications. Security events and alerts are monitored 24/7 by our cyber security partner, who are authorised to take immediate preventative action when necessary to protect systems and data;
- Clear and independent governance arrangements are in place with One Ren and the Renfrewshire Health and Social Care Partnership with oversight from the Head of Policy and Commissioning and the Head of Corporate Governance respectively and the Council's Leadership Board.
- Seven Local Partnerships have been established and have identified initial local priorities. Decision making including that relating to relevant grants is delegated to each Local Partnership through a Lead Officer appointed by the Council, through the Chief Executive.

This governance framework has been in place at Renfrewshire Council for the year ended 31 March 2025.

The system of internal financial control

The system of internal financial control is based on a framework of regular management information, financial regulations, administrative procedures (including segregation of duties), management and supervision, and a system of delegation and accountability. Development and maintenance of the system is undertaken by managers within the Council. The system includes:

- Guidance on financial management supported by comprehensive financial regulations and codes;
- Comprehensive budgeting systems, and detailed guidance for budget holders;
- Regular reviews of periodic and annual financial reports which indicate financial performance against the forecasts;
- Setting targets to measure financial and other performance;
- Clearly defined capital expenditure guidelines;
- As appropriate, formal project management principles;
- The Chief Finance Officer is the Director of Finance and Resources who complies with the CIPFA Statement on the Role of The CFO in Public Services.

The role and responsibilities of the Audit Committee and the Chief Auditor

The role of the audit committee is under the remit of the Audit, Risk and Scrutiny Board, which is chaired by a member of the opposition. Its role is:

- to approve the internal audit charter and annual internal audit plans;
- to review internal and external audit reports and the main issues arising, including those relating to the annual accounts and seek assurance that action has been taken and make recommendations to the Council where appropriate;
- to receive and consider the Chief Auditor's annual report, summarising internal audit activity and the level of assurance this provides over the arrangements for internal control, risk management and governance within the Council;
- to monitor the performance of Internal Audit;
- to consider the annual review of the Local Code of Corporate Governance.

The internal audit service operated in accordance with Public Sector Internal Audit Standards during 2024/25 and reports to the Audit, Risk and Scrutiny Board. Internal audit undertakes an annual programme of work, approved by the Board, based on a strategic risk assessment. The Council's Chief Auditor provides an independent opinion on the adequacy and effectiveness of the governance framework, risk management and internal control. The Council conforms to the requirements of the CIPFA Statement on the Role of the Head of Internal Audit (2019).

Members and officers of the Council are committed to the concept of sound governance and the effective delivery of Council services. The Audit, Risk and Scrutiny Board complies with the CIPFA guidance Audit Committees: Practical Guidance for Local Authorities and Police. The Council's Chief Auditor has responsibility to review independently and report to the Audit, Risk and Scrutiny Board annually, to provide assurance on the adequacy and effectiveness of the Local Code and the extent of compliance with it. The Audit, Risk and Scrutiny Board performs a scrutiny role in relation to the application of the Local Code of Corporate Governance and regularly monitors the performance of the Council's Internal Audit service.

Internal Audit reporting arrangements include communication of finalised audit engagements, monitoring the progress of agreed management actions and communication of any unacceptable risk identified to the Board.

Review of effectiveness and continuous improvement

Renfrewshire Council has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness of the framework is informed by the work of the Corporate Management Team who have responsibility for the development and maintenance of the governance environment, the Chief Auditor's annual report, and reports from the external auditors and other review agencies and inspectorates.

The effectiveness of the governance framework and how the organisation manages its risks is reviewed annually by the Corporate Management Team, including the use of an annually updated self-assessment tool covering twelve key areas of governance, internal control and risk as follows:

- Asset Management
- Complaints, Comments and Claims
- Financial Control and Governance
- Health and Safety, and managing adverse events
- Information Handling
- Organisational Resilience
- Partnership Management
- People, Wellbeing and Development
- Programme Management
- Service Performance
- Community and Public Safety

This self-assessment indicated the governance framework is being complied with in all material respects. The 2024/25 outturn compares favourably

with 2023/24, with all modules showing an improved position. In addition, the review of the effectiveness of the governance arrangements and the systems of internal control within the group entities places reliance upon the individual bodies' management assurances in relation to the soundness of their systems of internal control.

The Council's approach to continuous improvement has several strands and is closely aligned to our Council value of "we value learning". Our Council Plan and Service Improvement Planning processes drive much of this and allow for elected member scrutiny of improvement activity. Services also undertake improvement work linked to their core duties and to statutory requirements. Registered services in education, housing, social work and social care regularly undertake self-assessment activity as part of their regulatory framework and inspection process. Services within Environment, Housing and Infrastructure maintain their ISO 9001 accreditation as one means of demonstrating quality.

The Council has embedded self-assessment as a core element of its approach to improvement. A full corporate self- assessment was undertaken in 2023, which was based on the PSIF/EFQM model widely used across the public sector. In 2024/25 this was supplemented by a specific self-assessment exercise on organisational culture, through our new Cultural Assurance Model. Developed in partnership with the Improvement Service, this is the first model of this type in Scotland for local government and will used in conjunction with Employee Survey and Employee forum outputs to strengthen organisational culture.

Improvements identified through the self-assessment process have been used to inform the development of a Corporate Improvement Plan. The Plan also includes specific actions identified by our external auditors through the Annual Audit Report and will also include any specific improvement actions flowing from the Council's Best Value report, with the findings due to be published by the Accounts Commission in June 2025. The first iteration of the Corporate Improvement Plan was reported to the Leadership Board in February 2025.

A new Strategic Learning Estate Strategy was developed in 2024/25 and its implementation will span across several years. To assist in the governance of this programme a new Learning Estate Strategy and Delivery Board has been established with clear Terms of Reference to manage and control the delivery of the learning estate programme effectively and ensure all formal governance requirements within the Council are observed.

The Council continues to recognise the need to exercise strong financial management arrangements to manage the financial pressures common to all local authorities and has robust financial control and financial planning processes in place. The CIPFA Financial Management (FM) Code was first adopted by the Council in June 2021, and the resulting action plan contained 59 improvement actions. There are currently 16 outstanding actions with target dates up to December 2026. Work to refresh the initial engagement will be undertaken by the end of 2025/26 to ensure that improvement work continues to be focused, relevant and effective.

The Council continues to manage a number of very significant challenges and is operating within a context of new and emerging challenges which require the Council to respond very flexibly to the changing needs of local businesses, communities and citizens. These factors include:

- Ongoing economic uncertainty, which has significantly increased costs and impacted supply chains utilized by the Council and its partners. The linked cost of living crisis has also required the Council to respond in new ways with partners to meet the needs of those most vulnerable across Renfrewshire through our Fairer Renfrewshire Programme.
- Inflationary cost pressures, including those linked to pay, continue to significantly impact the Council's financial position. The Council continues to progress its long-term change and transformation programme which will drive a range of service improvements and financial savings across the organisation over the next three years.

- New and developing demand pressures continue to impact the Council, including in relation to issues such as migration and asylum, in relation to support for Ukrainian Displaced Persons, Unaccompanied Asylum-Seeking Children and Young People and more recently the widening out of the asylum dispersal programme and Afghan Resettlement programmes.

  The Council continues to mitigate some of the impacts on our communities from the pandemic, including those relating to increasing living costs and by supporting routes to employment to try and boost our working age population. Improving outcomes for children and families underpins all that we wish to achieve as a Council. As an organisation, the Council has continued to adopt new ways of working, building on the strong approach developed during the pandemic in areas such as digital access for customers, and embracing hybrid working. Much of the business-as-usual work has fully resumed, including:

- The work on social renewal is now part of the wider Fairer Renfrewshire programme, which is overseen by the Fairer Renfrewshire sub-committee of the Leadership Board.

- The current Right for Renfrewshire transformation programme is now reaching its natural end but there is a requirement for the Council to continue to maintain a focus on progressing the delivery of further change, transformation and improvement to address the ongoing financial challenge that is expected to persist over the medium term. Therefore, the next phase of the long-term programme will continue to have a similar focus on development of the organisation, which will be critical for the Council to deliver further financial savings, but it will be coupled with a strategically wider outward focused perspective that considers Renfrewshire's geography and its communities. A report summarising progress to date and outlining the next phase of transformation through the Reshaping Renfrewshire programme, was approved by the Leadership Board in February 2025.

- A new 5-year digital strategy has been developed using customer insights, which focuses on corporate transformation to ensure the Council and its services continue to develop for the future needs of its customers in the most appropriate and efficient manner. The organisation has been recognised for its best practice in terms of its activities to reduce digital exclusion in a recent national report by Audit Scotland and is working collaboratively at pace to progress significant programmes of digital transformation, including in relation to Artificial Intelligence utilisation.

Audit Scotland have introduced a new approach to auditing Best Value in local government which commenced in 2023 as part of the next 5-year Best Value Audit programme. This approach involves thematic areas of focus each year which will be considered for all local authorities within the same snapshot in time rather than the previous rolling programme of deep dive audits which inspect each local authority across a five-year programme.

This is a significant shift in approach and has involved thematic reviews of leadership in 2023 and workforce innovation in 2024. In 2025, the Accounts Commission have identified a focus on transformation, and officers have provided information to our external auditors to assist with this process.

Following the findings of the independent review into the circumstances of the errors in the planning and delivery of school provision in the Dargavel area and the related Account Commission s102 Investigation Report, a combined action plan was drawn up, detailing the Council's response. The progress of this action plan was regularly reported to the Audit, Risk and Scrutiny Board until all the actions were completed in November 2024. The Accounts Commission notified the Council that further updates in relation to the s102 report would be incorporated within wider best value audit activity planned for Renfrewshire Council, which would be accelerated to early 2025. This work has been ongoing in recent months in conjunction within our external auditors and it is anticipated that a report relating to local best value activity will be presented to the Accounts Commission in May 2025.

The Council's best value report was drafted by Audit Scotland in recent months, utilising published information drawn from reports by the Council's external auditors Azets. The report summarises improvements identified within these reports, which as highlighted above, are embedded and are being progressed through the Council's overarching Corporate Improvement Plan. This includes the best value thematic reviews which the Accounts Commission requires external auditors to progress each year, reviewing the Council through a specific lens. In the last few years this has covered themes such as Leadership, Workforce Innovation, whilst this year's theme of Transformation has not yet been formally audited and reported.

The report will be considered by the Accounts Commission on 15 May, with findings subsequently being published. The Best Value report is positive and notes "Renfrewshire Council remains committed to the principles of Best Value and has made good progress on previous improvement actions identified in best value reports."

"In a recent follow-up report the auditor reported they are satisfied that the council has demonstrated evidence of a positive corporate culture and continues to take a range of actions aimed at supporting further development of openness and transparency".

The Council undertook a comprehensive review of its governance arrangements through a member led cross party working group, the recommendations arising were reported to and approved by the Council on 29 February 2024 and have now all been actioned.

The Action plan from the separate self-assessment against the CIPFA guidance for effective Audit Committees which was undertaken with the members of the Audit, Risk and Scrutiny Board has now been completed. A further annual self-assessment has been planned to reflect on the Board's operations and facilitate continuous improvement.

Following the successful roll out of the bespoke Leadership Development Programme to Chief Officers, this has been extended to 3rd tier managers over 2 cohorts. This includes a governance module. The programme for cohorts 2 and 3 has now been completed and an evaluation has been undertaken, which will inform plans for future programmes.

The external auditors, Azets, provided an unqualified and unmodified audit opinion on the 2023/24 annual accounts.

Regular reviews of the Council's arrangements are undertaken by Internal Audit. Three specific areas were identified in the 2023/24 governance statement as impacting on the overall internal control, risk management and governance arrangements. These were:

- Disaster recovery – The review identified that improvements were required, including formal identification of critical systems and formalising the procurement guidance to ensure that services procured meet the required disaster recovery arrangement. All the recommended actions have now been implemented.
- Health and Safety – An external health check, which was commissioned, has just been completed and management are progressing the recommendations.
- Purchasing processes (corporate credit cards) - Compliance against the corporate procedures required to be improved upon. All the recommendations have now been implemented.

The programme of work undertaken by internal audit in 2024/2025 identified 3 occasions where a limited assurance level was provided in relation to the internal control, risk management and governance objectives for the specific areas of each audit review which is an improvement on last year. All were specific to individual service areas and although these areas require to be addressed there is no significant impact on the Council's overall system of internal control and action plans are in place to address the risks identified.

Internal audit undertakes an annual exercise to ensure that recommendations arising from internal audit engagements have been implemented by service management and the results are reported to the Audit, Risk and Scrutiny Board. This work highlighted that 76%

of recommendations were implemented by the due date. 21% had passed their original due date and revised implementation dates have now been set and 4% were superseded. Of the 19 recommendations followed up that were deemed to be critical, 13 have been fully implemented, 1 has been superseded, 1 has been partially implemented, and 4 have not yet been implemented. Revised implementation dates have been agreed for each of these recommendations.

It is our view that the Council has in place a sound framework for governance, risk management and internal control and that appropriate mechanisms are in place to identify any areas of weakness. This is corroborated by an Annual Report incorporating the Annual Assurance Statement prepared by the Council's Interim Chief Auditor stating that subject to management addressing the critical and important recommendations made and the limited assurance report findings, it is considered that reasonable assurance can be placed upon the adequacy and effectiveness of the Council's internal control, risk management and governance arrangements.

Action Plan

Following consideration of the review of adequacy and effectiveness the following action plan has been agreed to ensure continual improvement of the Council's governance.

Agreed action	Responsible person	Date
Implement recommendations from Best Value Reports, including the follow up report on the council's approach to community engagement and culture change	Chief Executive & Director of Finance and Resources	31 October 2025

Agreed action	Responsible person	Date
Implement the new Statutory Performance Information Direction in line with statutory timescales	Head of Policy and Partnerships	31 December 2025

Agreed action	Responsible person	Date
Address the improvement action arising from the independent review of the Council's Risk Management Arrangements	Director of Finance and Resources	31 December 2025

The agreed actions will be subject to review to identify the progress being made in implementing them.

Update on the 2023/24 Action Plan

Agreed action	Progress Update	Responsible person	Date
Implement improvement plan arising from the Corporate Self-Assessment Exercise.	The vast majority of actions have been completed or are nearing completion and represent a significant programme of work across the range of Best Value themes. The Improvement Plan will be regularly updated and we last	Head of Policy and Partnerships	July 2025

Agreed action	Progress Update	Responsible person	Date
	reported progress to Leadership Board in February 2025		
The recommendations arising from the review of the corporate health and safety internal audit report, will be considered and an action plan developed for implementation.	In addition to the Internal Audit Report, an external health check on Health & Safety management and systems was undertaken. The independent review made a number of improvement recommendations which will be actioned during 2025	Director of Finance and Resources	December 2025

Update on the 2022/23 Action Plan

Agreed action	Progress Update	Responsible person	Date
All service level business continuity plans are to be updated to record all the ICT risks referred to in the council's business continuity plan template for all service areas.	All service areas have updated their business continuity plan templates. An external quality assurance review has now completed and any improvement actions from this review will be implemented	Service Directors	December 2025
A review of the current manual payment process is under review with key stakeholders from the Corporate Procurement Unit and the Finance Business Partners, this will enable and introduce an exception policy to support the No Purchase Order No Payment. Once the review is conducted the exception policy will be implemented and the No Purchase Order No Payment approach will commence, this is anticipated to take up to 12 Months	The Council's No PO No Pay Policy was approved by the Finance, Resources and Customer Services Policy Board in November 2024. While early adoption is encouraged across services, the policy will be formally implemented upon launch of the new P2P Module within Business World ERP, currently targeted for September 2025	Strategic Lead (P2P)	September 2025

Assurance

Subject to the above, and on the basis of the assurances provided, we consider the governance and internal control environment operating during 2024/25 provides reasonable and objective assurance that any significant risks impacting on the achievement of our principal objectives will be identified and actions taken to avoid or mitigate their impact. Systems are in place to continually review and improve the governance and internal control environment and action plans are in place to address identified areas for improvement.

Councillor Iain Nicolson

Cllr Iain Nicolson
Leader of the Council
05 March 2026

Alan Russell
Chief Executive
05 March 2026

Remuneration Report

The Local Authority Accounts (Scotland) Amendment Regulations 2014 (SSI No. 2014/200) amend the Local Authority Accounts (Scotland) Regulations 2011 (SI No 2011/64) and requires local authorities in Scotland to prepare a Remuneration Report as part of the annual statutory accounts. All information disclosed in sections 3 to 8 in this Remuneration Report will be audited by the Council's appointed auditor, Azets. The other sections of the Remuneration Report will be reviewed by Azets to ensure that they are consistent with the financial statements.

1. Remuneration Policy for Senior Employees

The salary of senior employees is set by reference to national arrangements. The Scottish Joint Negotiating Committee (SJNC) for Local Authority Services sets the salaries for the Chief Executives of Scottish local authorities. The salaries of the Corporate Directors and Heads of Service are based on a spinal column point model as agreed by the Finance and Resources Policy Board on 14 May 2014. Senior employees received a 3.6% pay award in 2024/25 and no other benefits.

2. Remuneration policy for the Leader of the Council, the Provost and Senior Councillors

The annual salary of the Leader of the Council and the upper limit for the annual salary of the Provost (or civic head) are set by the Scottish Government in terms of the Local Governance (Scotland) Act 2004 (Remuneration) Regulations 2007, as amended by the Local Governance (Scotland) Act 2004 (Remuneration) Amendment Regulations 2021. The salary for the Leader of the Council in 2024/25 was £42,698 per annum (£40,205 in 2023/24) and the salary for the Provost was £32,024 per annum (£30,154 in 2023/24).

In terms of the same Regulations, the Scottish Government permits Renfrewshire Council to nominate up to 14 senior councillors (in addition to the Leader of the Council and the Provost), whose salaries in aggregate must not exceed a specified amount, in 2024/25 being £373,580 per annum; and whose salaries individually must be on a specified scale, in 2024/25 £21,345 to £32,024. At the Council meeting of 30 June 2022, it was agreed that Renfrewshire Council would have 13 senior councillors: six Policy Board Conveners (salary of £30,746 per annum in 2024/25); four Regulatory Board Conveners (salary of £25,522 in 2024/25); Chair of OneRen Board and Chair of Integration Joint Board (salary of £30,746 in 2024-25); and one Leader of the Opposition (salary of £25,522 in 2024/25).

3. Remuneration of Senior Employees

The regulations define a senior employee as any employee who meets one or more of the following criteria:

- has responsibility for the management of the local authority to the extent that the person has power to direct or control the major activities of the authority whether solely or collectively with other persons.
- holds a post that is politically restricted by reason of section 2(1)(a), (b) or (c) of the Local Government and Housing Act 1989.
- whose annual remuneration, including any annual remuneration from a local authority subsidiary body is £150,000 or more.

The Council has interpreted the above criteria as including the Chief Executive, Directors and the Chief Executive of OneRen.

The term 'remuneration' means gross salary, fees and bonuses, allowances and expenses and compensation for loss of office. The table below outlines the remuneration details for senior employees, including prior year figures. The table shows the relevant amounts, before tax and other deductions, due to, or receivable by, each of the persons named for the year to 31 March 2025, whether or not those amounts were actually paid to, or received by, those persons within that period. There were no non-consolidated bonuses or performance-related payments made to any senior officer in 2024/25 nor any remuneration in connection with election activities.

2023/24	Senior employees		2024/25		
Total Remuneration £	Name	Post held	Annual Salary £	Election Allowances £	Total Remuneration £
167,893	Alan Russell	Chief Executive	174,470	6,664	181,134
2,839	Mary Crearie	Director of Communities and Housing Services until 2 April	0	0	0
136,907	Alastair MacArthur	Director of Finance and Resources	142,287	2,666	144,953
136,924	Gordon McNeil	Director of Environment, Housing & Infrastructure until 23 May	142,287	1,666	143,953
41,002	Janie O'Neil	Director of Children's Services from 04 December 2023	138,112	0	138,112
51,508	Steven Quinn	Director of Children's Services until 11 August 2023	0	0	0
537,073	Total		597,156	10,996	608,152

2023/24	Senior Employees of Subsidiary Bodies		2024/25
Total Remuneration £	Name	Post held	Total Remuneration £
115,493	Victoria Hollows	Chief Executive, OneRen	120,016
115,493	Total		120,016

4. Remuneration of Senior Councillors

Under the regulations, remuneration disclosures are to be made for the Leader of the Council, the Civic Head and any councillor designated a Senior Councillor by the Council. The table below shows the relevant amounts, before tax and other deductions, due to each of the

persons named for the year to 31 March 2025, whether or not those amounts were actually paid or received within that period and relate only to the Senior Councillor posts indicated. No payments were made in connection with loss of employment or office, nor were any other payments made that are not included in the table.

2023/24	Senior Councillors		2024/25
Total Remuneration £	Name	Position held	Total Remuneration £
40,089	Iain Nicolson	Leader Of the Council	42,698
30,067	Lorraine Cameron	Provost	32,024
28,868	Michelle Campbell	Policy Board Convener	30,746
28,868	Marie McGurk	Policy Board Convener	30,746
28,868	Jim Paterson	Policy Board Convener	30,746
28,868	Emma Rodden	Policy Board Convener	30,746
28,868	John Shaw	Policy Board Convener	30,746
28,868	Andy Steel	Policy Board Convener	30,746
23,963	Stephen Burns	Regulatory Board Convener	25,522
23,963	Andy Doig	Regulatory Board Convener	25,522
23,963	Cathy McEwan	Regulatory Board Convener	25,522
23,963	John McNaughtan	Regulatory Board Convener	25,522
28,868	Jennifer Adam	Chair/Vice Chair IJB	30,746
28,868	Lisa-Marie Hughes	Chair, OneRen	30,746
23,963	Iain McMillan	Leader of largest opposition group	25,522
420,915	Total		448,300

No payments were made in connection with loss of employment or office, nor were any other payments made which are not included in the table.

5. Pension Entitlement

Pension benefits for councillors and local government employees are provided through the Local Government Pension Scheme (LGPS).

Councillors' pension benefits are based on career average pay. The councillor's pay for each year or part year ending 31 March (other than the pay in the final year commencing 1 April) is increased by the increase in the cost of living, as measured by the appropriate index (or indices) between the end of that year and the last day of the month in which their membership of the scheme ends. The total of the revalued pay is then divided by the period of membership to calculate the career average pay. This is the value used to calculate the pension benefits.

From 1 April 2015 benefits for local government employees are based on career average pay. Pension benefits are based on the pay received for each year in the scheme increased by the increase in the cost of living, as measured by the appropriate index (or indices). The scheme's normal retirement age is linked to the state pension age of each member.

From 1 April 2009 a five-tier contribution system was introduced with contributions from scheme members being based on how much pay falls into each tier. This is designed to give more equality between the cost and benefits of scheme membership. Prior to 2009 contributions rates were set at 6% for all non-manual employees. The tiers and members contribution rates are as follows:

Tiered contribution rates on whole time pay 2024/25		Equivalent bandings for 2023/24
Up to £27,000	5.5%	Up to £25,300
£27,001 to £33,000	7.25%	£25,301 to £31,000
£33,001 to £45,300	8.5%	£31,001 to £42,500
£45,301 to £60,400	9.5%	£42,501 to £56,600
Over £60,401	12%	Over £56,601

If a person works part-time their contribution rate will be based on their part-time pay.

There is no automatic entitlement to a lump sum. Members may opt to give up (commute) pension for

lump sum up to the limit set by the Finance Act 2004. The accrual rate guarantees a pension based on 1/49th of pensionable pay for each year of membership, adjusted in line with the cost of living (prior to 2015 the accrual rate guaranteed a pension based on 1/60th of final pensionable salary).

The value of the accrued benefits has been calculated on the basis of the age at which the person will first become entitled to receive a pension on retirement without reduction on account of its payment at that age; without exercising any option to commute pension entitlement into a lump sum; and without any adjustment for the effects of future inflation.

The pension entitlements for Senior Employees and Senior Councillors for the year to 31 March 2025 are shown in the table below, together with the contribution made by the Council to each individual's pension during the year.

Any senior employees or councillors omitted from the following tables are not members of the Local Government Pension Scheme (LGPS).

		In-year pension contributions by Renfrewshire Council		Accrued pension benefits as at 31 March 2025		Change in accrued pension benefits since 31 March 2024	
		2024/25	2023/24	Pension	Lump Sum	Pension	Lump Sum
Name	Post held	£	£	£000	£000	£000	£000
Senior Employees							
Alan Russell	Chief Executive	11,541	32,403	86	105	6	4
Mary Crearie	Director of Communities and Housing Services until 2 April 2023	n/a	548	0	0	n/a	n/a
Alastair MacArthur	Director of Finance and Resources	9,412	26,423	67	80	5	2
Gordon McNeil	Director of Environment, Housing & Infrastructure until 23 May 2023 then Director of Environment, Housing & Infrastructure from 24 May 2023	9,412	26,426	54	37	4	1
Steven Quinn	Director of Children's Services until 11 August 2023	n/a	9,941	0	0	n/a	n/a
Janie O'Neil	Director of Children's Services from 04 December 2023	9,129	7,913	15	0	n/a	n/a
Total		39,494	103,654	222	222	15	7

Senior Employees of Subsidiary Bodies							
		In-year pension contributions by Renfrewshire Leisure		Accrued pension benefits as at 31 March 2025		Change in accrued pension benefits since 31 March 2024	
Name	Post held	2024/25 £	2023/24 £	Pension £000	Lump Sum £000	Pension £000	Lump Sum £000
Victoria Hollows	Chief Executive, OneRen	7,939	22,290	51	53	3	2
Total		7,939	22,290	51	53	3	2

The following table reports on in-year pension contributions relating to senior councillor positions only. Pension benefits shown relate to those that the individual has accrued as a consequence of their total local government service and not just their current appointment.

Leader of the Council, Provost, Senior councillors							
		In-year pension contributions by Renfrewshire Council		Accrued pension benefits as at 31 March 2025		Change in accrued pension benefits since 31 March 2024	
Name	Post held	2024/25 £	2023/24 £	Pension £000	Lump Sum £000	Pension £000	Lump Sum £000
Iain Nicolson	Leader Of the Council	2,822	7,737	13	3	0	0
Michelle Campbell	Policy Board Convener	2,032	5,571	4	0	0	0
Marie McGurk	Policy Board Convener	2,032	5,571	6	0	1	0
Jim Paterson	Policy Board Convener	2,032	5,571	5	0	1	0
Emma Rodden	Policy Board Convener	2,032	5,571	4	0	0	0
John Shaw	Policy Board Convener	2,032	5,571	5	0	0	0
Andy Steel	Policy Board Convener	2,032	5,571	5	0	1	0
Cathy McEwan	Regulatory Board Convener	0	787	0	0	-9	0
Stephen Burns	Regulatory Board Convener	1,687	4,625	4	0	1	0
Andy Doig	Regulatory Board Convener	1,687	4,625	4	0	1	0
John McNaughtan	Regulatory Board Convener	1,687	4,625	4	0	0	0
Jennifer Adam	Chair/Vice Chair IJB	2,032	5,571	5	0	1	0
Lisa-Marie Hughes	Chair, OneRen	2,032	5,571	5	0	0	0
Iain McMillan	Leader of opposition group	1,687	4,625	2	0	1	0
Total		25,826	71,592	66	3	-2	0

6. Councillors' remuneration

The Council paid the following amounts to its elected members (councillors) during the year.

2023/24 £		2024/25 £
987,073	Salaries	1,051,873
1,915	Travel costs – reimbursed	917
5,971	Travel costs – paid directly by the Council	5,456
1,802	Training and Conferences	2,951
2,870	Telephone and information technology expenses – paid directly by the Council	2,983
999,631	Total	1,064,180

The public record of members' salaries, allowances and expenses for 2024/25 is available for inspection on the Register of Councillors' Interests page of the Council's website and navigating to: Your Council>Councillors> Record of councillor salaries, allowances, expenses and training register.

7. Remuneration of Employees

The following table gives a statement of the number of employees whose remuneration, excluding pension contributions, was in excess of £50,000 during 2024/25, in bands of £5,000; and also details of the number of those employees highlighted who left the employment of the Council during 2024/25. This information includes those senior employees who are subject to the fuller disclosure requirements in the tables above. Note that leavers may be included due to retirement or redundancy costs. Bands with nil employees for both years are not shown.

2023/24				2024/25		
Teachers	Non-teachers	Total	Remuneration band	Teachers	Non-teachers	Total
113	116	229	£50,000 to £54,999	228	159	387
85	60	145	£55,000 to £59,999	65	64	129
116	58	174	£60,000 to £64,999	102	58	160
67	24	91	£65,000 to £69,999	84	47	131
52	30	82	£70,000 to £74,999	76	13	89
10	6	16	£75,000 to £79,999	27	19	46
4	10	14	£80,000 to £84,999	9	7	16
2	5	7	£85,000 to £89,999	3	4	7
8	5	13	£90,000 to £94,999	6	1	7
1	4	5	£95,000 to £99,999	1	6	7
2	4	6	£100,000 to £104,999	1	2	3
0	3	3	£105,000 to £109,999	2	4	6
0	1	1	£110,000 to £114,999	0	0	0
0	4	4	£115,000 to £119,999	0	5	5
0	2	2	£135,000 to £139,999	0	1	1
0	0	0	£140,000 to £144,999	0	2	2
0	1	1	£165,000 to £169,999	0	0	0
0	0	0	£170,000 to £174,999	0	1	1
460	333	793		604	393	997

In 2023/24, there were 26 employees who left and received termination payments and would have been included as an over £50k earner in a normal year. There were no such employees in 2024/25.

8. Exit Packages

The Council has agreed a number of exit packages in 2024/25 as detailed in the table below. The exit packages agreed were all on a voluntary basis; there were no compulsory redundancies. The Council only agrees exit packages where they are consistent with wider workforce planning and service delivery objectives; and where the savings accruing from an individual ceasing employment with the Council are sufficient to pay back the costs of the exit package within an acceptable period. The assessment of the payback period takes account of the total costs of the exit package.

The total exit package costs in the table below include redundancy, pension strain and compensatory lump sum payments; and also, the notional capitalised costs of compensatory added years. These notional costs are not based on actual costs, but are the estimated present value of projected costs over the lifetime of the individuals in receipt of the exit package, based on the following assumptions:

	2024/25	2023/24
Future Life expectancy at age 65 – males	20.5 years	20.6 years
Future Life expectancy at age 65 – females	24.1 years	24.2 years
Pension increase rate	2.80%	2.80%
Discount Rate	5.80%	4.80%

Exit Package Cost	2024/25		2023/24	
	Number of Employees	Value £m	Number of Employees	Value £m
£0 - £20,000	6	0.046	2	0.024
£20,001 - £40,000	2	0.059	4	0.111
£40,001 - £60,000	4	0.203	1	0.055
£60,001 - £80,000	2	0.145	3	0.204
£80,001 - £100,000	2	0.176	2	0.187
£100,001 - £150,000	3	0.365	2	0.230
£150,001 - £200,000	3	0.497	2	0.318
£200,001 - £250,000	0	0.000	2	0.411
£300,001 - £350,000	0	0.000	2	0.621
Total	22	1.491	20	2.161

9. Trade Union Facility Time

Renfrewshire Council recognises that it is to the mutual benefit of the Council and its employees that employees are represented by Trade Unions. The Council is committed to the principle of collective bargaining at both national and local level. The Council recognises the key role of Trade Unions in promoting and developing good employee relations and health and safety practices.

The Trade Union (Facility Time Publication Requirements) Regulations 2017 requires public sector employers to publish information relating to facility time taken by union representatives.

Trade Union (TU) representative	
Number of employees who were relevant union officials during the period	28
FTE employee number	27.03

Percentage of pay bill spent on facility time	
Total cost of facility time	£278,394
Total pay bill	£348,931,359
Percentage of the total pay bill spent on facility time	0.08%

Percentage of time spent on facility time	
Number of representatives	% time
23	1% - 50%
3	51% - 99%
2	100%

Paid Trade Union activities	
Time spent on paid TU activities as a percentage of total paid facility time hours	36.99%

Councillor Iain Nicolson

Cllr Iain Nicolson
Leader of the Council
05 March 2026

Alan Russell
Chief Executive
05 March 2026

Independent auditor's report to the members of Renfrewshire Council and the Accounts Commission

Reporting on the audit of the financial statements

Opinion on financial statements

We certify that we have audited the financial statements in the annual accounts of Renfrewshire Council and its group for the year ended 31 March 2025 under Part VII of the Local Government (Scotland) Act 1973. The financial statements comprise the group and Council-only Comprehensive Income and Expenditure Statements, Movement in Reserves Statements, Balance Sheets, Cashflow Statements, the Council-only Common Good Funds Income and Expenditure Statement, the Common Good Funds Balance Sheet, the Housing Revenue Account Income and Expenditure Statement, the Movement on the Housing Revenue Account Statement, the Council Tax Income Account, the Non-Domestic Rates Income Account and notes to the financial statements, including material accounting policy information. The financial reporting framework that has been applied in their preparation is applicable law and UK adopted international accounting standards, as interpreted and adapted by the Code of Practice on Local Authority Accounting in the United Kingdom 2024/25 (the 2024/25 Code).

In our opinion the accompanying financial statements:

- give a true and fair view of the state of affairs of the Council and its group as at 31 March 2025 and of the income and expenditure of the Council and its group for the year then ended;
- have been properly prepared in accordance with UK adopted international accounting standards, as interpreted and adapted by the 2024/25 Code; and
- have been prepared in accordance with the requirements of the Local Government (Scotland) Act 1973, The Local Authority Accounts (Scotland) Regulations 2014, and the Local Government in Scotland Act 2003.

Basis for opinion

We conducted our audit in accordance with applicable law and International Standards on Auditing (UK) (ISAs (UK)), as required by the Code of Audit Practice approved by the Accounts Commission for Scotland. Our responsibilities under those standards are further described in the auditor's responsibilities for the audit of the financial statements section of our report. We were appointed by the Accounts Commission on 18 May 2022. Our period of appointment is five years, covering 2022/23 to 2026/27. We are independent of the Council and its group in accordance with the ethical requirements that are relevant to our audit of the financial statements in the UK including the Financial Reporting Council's Ethical Standard, and we have fulfilled our other ethical responsibilities in accordance with these requirements. Non-audit services prohibited by the Ethical Standard were not provided to the Council. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Conclusions relating to going concern basis of accounting

We have concluded that the use of the going concern basis of accounting in the preparation of the financial statements is appropriate.

Based on the work we have performed, we have not identified any material uncertainties relating to events or conditions that, individually or collectively, may cast significant doubt on the ability of the Council and its group to continue to adopt the going concern basis of accounting for a period of at least twelve months from when the financial statements are authorised for issue.

These conclusions are not intended to, nor do they, provide assurance on the current or future financial sustainability of the Council and its group. However, We report on the Council's arrangements for financial sustainability in a separate Annual Audit Report available from the Audit Scotland website.

Risks of material misstatement
We report in our Annual Audit Report the most significant assessed risks of material misstatement that we identified and our judgements thereon.

Responsibilities of the Director of Finance and Resources and Audit, Risk and Scrutiny Board for the financial statements
As explained more fully in the Statement of Responsibilities, the Director of Finance and Resources is responsible for the preparation of financial statements that give a true and fair view in accordance with the financial reporting framework, and for such internal control as the Director of Finance and Resources determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Director of Finance and Resources is responsible for assessing the ability of the Council and its group to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless there is an intention to discontinue the operations of the Council and its group.

The Council is responsible for overseeing the financial reporting process.

Auditor's responsibilities for the audit of the financial statements
Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the decisions of users taken on the basis of these financial statements.

Irregularities, including fraud, are instances of non-compliance with laws and regulations. We design procedures in line with our responsibilities outlined above to detect material misstatements in respect of irregularities, including fraud. Procedures include:

- using our understanding of the local government sector to identify that the Local Government (Scotland) Act 1973, The Local Authority Accounts (Scotland) Regulations 2014, and the Local Government in Scotland Act 2003 are significant in the context of the Council and its group;
- inquiring of management as to other laws or regulations that may be expected to have a fundamental effect on the operations of the Council and its group;
- inquiring of management and the Convener of the Audit, Risk and Scrutiny Board concerning the policies and procedures of the Council and its group regarding compliance with the applicable legal and regulatory framework;
- discussions among our audit team on the susceptibility of the financial statements to material misstatement, including how fraud might occur; and
- considering whether the audit team collectively has the appropriate competence and capabilities to identify or recognise non-compliance with laws and regulations.

The extent to which our procedures are capable of detecting irregularities, including fraud, is affected by the inherent difficulty in detecting irregularities, the effectiveness of the Council's controls, and the nature, timing and extent of the audit procedures performed.

Irregularities that result from fraud are inherently more difficult to detect than irregularities that result from error as fraud may involve collusion, intentional omissions, misrepresentations, or the override of internal control. The capability of the audit to detect fraud and other irregularities depends on factors such as the skilfulness of the perpetrator, the frequency and extent of manipulation, the degree of collusion involved, the relative size of individual amounts manipulated, and the seniority of those individuals involved.

A further description of the auditor's responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website www.frc.org.uk/auditorsresponsibilities. This description forms part of our auditor's report.

Reporting on other requirements

Opinion prescribed by the Accounts Commission on the audited parts of the Remuneration Report
We have audited the parts of the Remuneration Report described as audited. In our opinion, the audited parts of the Remuneration Report have been properly prepared in accordance with The Local Authority Accounts (Scotland) Regulations 2014.

Other information
The Director of Finance and Resources is responsible for the other information in the annual accounts. The other information comprises the Management Commentary, Annual Governance Statement, Statement of Responsibilities and the unaudited parts of the Remuneration Report.

Our responsibility is to read all the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements, or our knowledge obtained in the course of the audit or otherwise appears to be materially misstated. If we identify such material inconsistencies or apparent material misstatements, we are required to determine whether this gives rise to a material misstatement in the financial statements themselves. If, based on the work we have performed, we conclude that there is a material misstatement of this other information, we are required to report that fact. We have nothing to report in this regard.

Our opinion on the financial statements does not cover the other information and we do not express any form of assurance conclusion thereon except on the Management Commentary and Annual Governance Statement to the extent explicitly stated in the following opinions prescribed by the Accounts Commission.

Opinions prescribed by the Accounts Commission on the Management Commentary and Annual Governance Statement
In our opinion, based on the work undertaken in the course of the audit:

- the information given in the Management Commentary for the financial year for which the financial statements are prepared is consistent with the financial statements and that report has been prepared in accordance with statutory guidance issued under the Local Government in Scotland Act 2003; and

- the information given in the Annual Governance Statement for the financial year for which the financial statements are prepared is consistent with the financial statements and that report has been prepared in accordance with the Delivering Good Governance in Local Government: Framework (2016).

Matters on which we required to report by exception
We are required by the Accounts Commission to report to you if, in our opinion:

- adequate accounting records have not been kept; or

- the financial statements and the audited parts of the Remuneration Report are not in agreement with the accounting records; or

- we have not received all the information and explanations we require for our audit.

We have nothing to report in respect of these matters.

Conclusions on wider scope responsibilities

In addition to our responsibilities for the annual accounts, our conclusions on the wider scope responsibilities specified in the Code of Audit Practice, including those in respect of Best Value, are set out in our Annual Audit Report.

Use of our report

This report is made solely to the parties to whom it is addressed in accordance with Part VII of the Local Government (Scotland) Act 1973 and for no other purpose. In accordance with paragraph 108 of the Code of Audit Practice, we do not undertake to have responsibilities to members or officers, in their individual capacities, or to third parties.

Rebecca Lister, (for and on behalf of Azets Audit Services),
Quay 2
139 Fountainbridge
Edinburgh
EH3 9QG

Date: 05 March 2026

Comprehensive Income and Expenditure Statement

This statement shows the accounting cost of providing services and managing the Council during the year. It includes, on an accruals basis, all of the Council's day-to-day expenses and related income. It also includes transactions measuring the value of non-current assets actually consumed during the year and the real projected value of retirement benefits earned by employees during the year. The statement shows the accounting cost in accordance with generally accepted accounting practices, rather than the cost according to the statutory regulations that specify the net expenditure that Councils need to take into account when setting the annual Council Tax charge. The required adjustments between accounting basis and funding basis under regulations are shown in the Movement in Reserves Statement.

2023/24					2024/25		
Gross expenditure £m	Gross income £m	Net expenditure £m		Note	Gross expenditure £m	Gross income £m	Net expenditure £m
298.501	(39.097)	259.404	Children's Services		327.708	(18.179)	309.529
251.324	(142.398)	108.926	Environment, Housing and Infrastructure		201.092	(91.120)	109.972
105.680	(59.449)	46.231	Finance and Resources		106.403	(44.855)	61.548
49.507	(12.629)	36.878	Chief Executive's Service		48.457	(10.357)	38.100
19.641	(13.728)	5.913	Miscellaneous Services		13.177	(13.191)	(0.014)
144.335	(44.290)	100.045	Adult Services		182.574	(73.487)	109.087
868.988	(311.591)	557.397	Cost of Services		879.411	(251.189)	628.222
0.000	(0.302)	(0.302)	(Gain)/Loss on the disposal of non-current assets		1.033	0.000	1.033
21.333	(16.863)	4.470	Financing and investment income and expenditure	2	25.807	(5.741)	20.066
0.000	(513.914)	(513.914)	Taxation and non-specific grant income	3	0.000	(562.381)	(562.381)
890.321	(842.670)	47.651	Deficit/(Surplus) on the Provision of Services		906.251	(819.311)	86.940
		(33.187)	(Surplus)/Deficit on the revaluation of non-current assets			8	(86.295)
		(0.030)	(Surplus)/Deficit from investments in equity instruments designated as Fair Value through Other Comprehensive Income			8	0.058
		185.455	Actuarial (gain)/loss on pension assets and liabilities			28	(31.118)
		152.238	Other comprehensive (income) and expenditure				(117.355)
		199.889	Total comprehensive (income) and expenditure				(30.415)

Figures shown in brackets represent income or gains and figures without brackets represent expenditure or losses.

Movement in Reserves Statement

This statement shows the movement in the year on the different reserves held by the Council, analysed into usable reserves (those reserves that can be applied to fund expenditure or to reduce local taxation) and unusable reserves. The surplus or deficit on the provision of services line shows the true economic cost of providing the Council's services, more details of which are shown in the CIES. These are different from the statutory amounts required to be charged to the General Fund Balance and the Housing Revenue Account for Council Tax-setting and dwellings rent-setting purposes. The net increase or (decrease) before transfers to other statutory reserves line shows the statutory General Fund Balance and the Housing Revenue Account Balance before any discretionary transfers to or from the other statutory reserves of the Council.

2024/25	Note	General Fund Balance £m	Housing Revenue Account £m	Revenue statutory funds £m	Capital Funds £m	Total Usable Reserves £m	Unusable Reserves £m	Total reserves £m
Balance at 1 April 2024		117.618	6.164	3.428	95.007	222.217	1,302.619	1,524.836
Movement in reserves during the year								
Total Comprehensive Income and Expenditure		(70.062)	(16.878)	0.000	0.000	(86.940)	117.355	30.415
Adjustments to Usable Reserves permitted by accounting standards		24.204	14.910	0.000	0.000	39.114	(39.114)	0.000
Transfers to / (from) other statutory reserves	7	(0.099)	0.000	0.145	(0.046)	0.000	0.000	0.000
Adjustment for Service Concession Arrangements		13.901	0.000	0.000	0.000	13.901	(13.901)	0.000
Adjustments between accounting basis and funding basis under regulations	6	53.207	2.737	0.000	(9.041)	46.903	(46.903)	0.000
Increase / (Decrease) in year		21.151	0.769	0.145	(9.087)	12.978	17.437	30.415
Balance at 31 March 2025		138.769	6.933	3.573	85.920	235.195	1,320.056	1,555.251

Comparative movements in 2023/24	Note	General Fund Balance £m	Housing Revenue Account £m	Revenue statutory funds £m	Capital Funds £m	Total usable reserves £m	Unusable reserves £m	Total reserves £m
Balance at 1 April 2023		127.391	6.497	3.095	99.068	236.051	1,488.674	1,724.725
Movement in reserves during the year								
Total Comprehensive Income and Expenditure		(31.647)	(16.004)	0.000	0.000	(47.651)	(152.238)	(199.889)
Adjustments to Usable Reserves permitted by accounting standards		21.356	14.832	0.000	0.000	36.188	(36.188)	0.000
Transfers to / (from) other statutory reserves	7	(0.333)	0.000	0.333	0.000	0.000	0.000	0.000
Adjustment for Service Concession Arrangements		1.597	0.000	0.000	0.000	1.597	(1.597)	0.000
Adjustments between accounting basis and funding basis under regulations	6	(0.746)	0.839	0.000	(4.061)	(3.968)	3.968	0.000
Increase / (Decrease) in year		(9.773)	(0.333)	0.333	(4.061)	(13.834)	(186.055)	(199.889)
Balance at 31 March 2024		117.618	6.164	3.428	95.007	222.217	1,302.619	1,524.836

Balance Sheet

The balance sheet shows the value as at 31 March 2025 of the assets and liabilities recognised by the Council. The net assets of the Council are matched by the reserves held by the Council. Reserves are reported in two categories. The first category comprises usable reserves, which are reserves that the Council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve, which may only be used to fund capital expenditure or to repay debt). The second category of reserves comprises those that the Council is not able to use to provide services. This category includes reserves that hold unrealised gains and losses in the value of assets (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold, and reserves that hold differences shown as 'adjustments between accounting basis and funding basis under regulations' in the Movement in Reserves Statement.

As at 31 March 2024 £m		Note	As at 31 March 2025 £m
1,858.221	Property, plant and equipment	9	1,955.001
44.186	Heritage assets	10	44.186
1.724	Intangible assets	13	1.189
4.321	Long-term investments	22	4.391
2.365	Long-term debtors	19	2.002
1,910.817	Long-term assets		2,006.769
0.100	Assets held for sale	12	2.492
67.755	Short-term investments	22	17.534
1.287	Inventories	17	1.060
66.354	Short-term debtors	19	62.480
29.461	Cash and cash equivalents	18	5.505
164.957	Current assets		89.071
(65.492)	Short-term borrowing	22	(89.745)
(83.332)	Short-term creditors	20	(70.339)
(0.721)	Short-term provisions	21	(0.406)
(149.545)	Current liabilities		(160.490)
(63.352)	Long-term creditors	20	(77.581)
(4.630)	Long-term provisions	21	(5.230)
(258.931)	Long-term borrowing	22	(232.050)
(74.480)	Other long-term liabilities	28	(65.238)
(401.393)	Long-term liabilities		(380.099)
1,524.836	Net assets		1,555.251
(222.219)	Usable reserves	7	(235.195)
(1,302.617)	Unusable reserves	8	(1,320.056)
(1,524.836)	Total reserves		(1,555.251)

Alastair MacArthur

Alastair MacArthur
Director of Finance and Resources
05 March 2026

The unaudited accounts were issued on 26 June 2025 and the audited accounts were authorised for issue on 23 October 2025.

Cashflow Statement

This statement shows the changes in cash and cash equivalents of the Council during the year. It shows how the Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Council are funded by way of taxation and grant income or from the recipients of services provided by the Council. Investing activities represent the extent to which cash outflows have been made for resources that are intended to contribute to the Council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (that is, borrowing) to the Council.

2023/24 £m		2024/25 £m
(47.651)	Net surplus/(deficit) on the provision of services	(86.940)
	Adjustment for non-cash movements:	
97.867	Depreciation, amortisation, impairment and revaluations	125.191
(1.423)	Increase/(decrease) in creditors	(11.462)
1.285	(Increase)/decrease in debtors	4.237
0.027	(Increase)/decrease in inventories	0.227
(8.576)	Pension (liability)/asset	21.876
1.531	Carrying amount of non-current assets sold	3.013
0.157	Other non-cash items charged to the net surplus or deficit on the provision of services	0.285
(30.658)	Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities	(25.010)
12.559	Net cash flows from operating activities	31.417
	Net cash flows from investing activities :	
(128.149)	Purchase of property, plant and equipment, investment property and intangible assets	(123.212)
(1.832)	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	(1.980)
98.862	Proceeds from short-term and long-term investments	50.093
32.490	Other receipts from investing activities	27.091
	Net cash flows from financing activities	
(3.271)	Cash payments for the reduction of the outstanding liability relating to right of use assets and on-balance sheet PFI /PPP contracts	(4.737)
7.170	Repayment of short-term and long-term borrowing	(2.628)
17.829	Net increase/(decrease) in cash and cash equivalents	(23.956)
11.632	Cash and cash equivalents at the beginning of the reporting period	29.461
29.461	Cash and cash equivalents at the end of the reporting period	5.505

The Net cash flow from operating activities above includes the following elements of interest paid and received:

2023/24 £m	Interest Paid and Received	2024/25 £m
(16.863)	Interest received	(5.741)
11.347	Interest paid	16.213
4.976	Interest element of right of use and PPP payments	4.919
(0.540)		15.391

Note 1: Expenditure and Funding Analysis

The Expenditure and Funding Analysis shows how annual expenditure is used and funded from resources (government grants, rents, Council Tax and non-domestic rates) by the Council in comparison with those resources consumed or earned by the Council in accordance with generally accepted accounting practices. It also shows how this expenditure is allocated for decision making purposes between the Council's service departments. Income and expenditure accounted for under generally accepted account practices is presented more fully in the CIES.

2024/25	Net Expenditure chargeable to the General Fund and HRA £m	Adjustments between Funding and Accounting basis £m	Depreciation charged to Revaluation Reserve £m	Net Expenditure in the CIES £m
Children's Services	257.721	34.850	16.958	309.529
Environment, Housing and Infrastructure	69.902	22.675	17.395	109.972
Finance & Resources	47.537	12.088	1.923	61.548
Chief Executive's Service	28.330	7.155	2.615	38.100
Miscellaneous Services	25.322	(25.559)	0.223	(0.014)
Adult Services	106.810	2.277	0.000	109.087
Net cost of services	535.622	53.486	39.114	628.222
Other income and expenditure	(543.643)	1.271	0.000	(541.282)
(Surplus) / Deficit	(8.021)	54.757	39.114	86.940
Opening General Fund and HRA balance	(123.784)			
Less (Surplus) / Deficit in the year	(8.021)			
Add other items not charged to the Surplus / (Deficit)	(13.897)			
Closing General Fund and HRA at 31 March 2025	(145.702)			

2024/25	Adjustments for capital purposes £m	Net change for the pensions adjustments £m	Other differences £m	Total Adjustments £m
Children's Services	38.142	6.372	(9.664)	34.850
Environment, Housing and Infrastructure	19.208	7.021	(3.554)	22.675
Finance & Resources	2.208	3.738	6.142	12.088
Chief Executive's Service	5.965	1.389	(0.199)	7.155
Miscellaneous Services	(6.350)	(4.755)	(14.454)	(25.559)
Adult Services	0.003	4.097	(1.823)	2.277
Net cost of services	59.176	17.862	(23.552)	53.486
Other income and expenditure	(27.119)	4.014	24.376	1.271
Total adjustments between accounting basis and funding basis	32.057	21.876	0.824	54.757

- Adjustments for capital purposes: adds in depreciation, impairment and revaluation gains and losses to the service net expenditure including income on the disposal of assets and the amounts written off for those assets and the statutory charges for capital financing and capital grants which are not chargeable under generally accepted accounting practices.

- Net change for the pensions adjustments: removes employer pension contributions as allowed by statute and replaces with the current and past service costs within the IAS 19 employee benefits pension related expenditure and income. The net interest on the defined benefit liability is also included as charged to the CIES.
- Other differences: any other differences between those amounts debited or credited to the CIES and amounts payable or receivable to be recognised under statute, including those primarily involved in the financial instruments adjustment account, the employee statutory adjustment account and other statutory funds. Any other non-statutory adjustments would also be included here.

2023/24	Net Expenditure chargeable to the General Fund and HRA £m	Adjustments between Funding and Accounting basis £m	Depreciation charged to Revaluation Reserve £m	Net Expenditure in the CIES £m
Children's Services	252.456	(9.362)	16.310	259.404
Communities and Housing Services	74.560	18.753	15.613	108.926
Environment & Infrastructure	48.972	(4.796)	2.055	46.231
Finance & Resources	28.749	5.791	2.000	36.878
Chief Executive's Service	14.373	(8.670)	0.210	5.913
Miscellaneous Services	98.765	1.280	0.000	100.045
Net cost of services	517.875	2.996	36.188	557.397
Other income and expenditure	(507.771)	(1.975)	0.000	(509.746)
(Surplus) / Deficit	10.104	1.021	36.188	47.651
Opening General Fund and HRA balance	(133.888)			
Less (Surplus) / Deficit in the year	10.140			
Closing General Fund and HRA at 31 March 2024	(123.748)			

* For a split of this balance between the General Fund and the HRA, see the Movement in Reserves Statement.

	Adjustments for capital purposes £m	Net change for the pensions adjustments £m	Other differences £m	Total Adjustments £m
Children's Services	17.796	(0.830)	(26.328)	(9.362)
Environment, Housing and Infrastructure	17.542	(0.518)	1.729	18.753
Finance & Resources	1.846	(0.500)	(6.142)	(4.796)
Chief Executive's Service	5.206	(0.178)	0.763	5.791
Miscellaneous Services	(0.433)	2.286	(10.523)	(8.670)
Adult Services	0.003	(0.475)	1.752	1.280
: of services	41.960	(0.215)	(38.749)	2.996
Other income and expenditure	(32.792)	(8.361)	39.178	(1.975)
Total adjustments between accounting basis and funding basis	9.168	(8.576)	0.429	1.021

Note 2: Financing and investment income & expenditure

2023/24 £m		2024/25 £m
21.333	Interest payable and similar charges	21.793
(8.360)	Net interest on the net defined benefit liability	4.014
(8.503)	Interest receivable and similar income	(5.741)
4.470	Total	20.066

Note 3: Taxation and non-specific grant income

2023/24 £m		2024/25 £m
(95.528)	Income from Council Tax and community charge	(97.701)
(131.322)	Distribution from the national non-domestic rate pool	(107.505)
(254.574)	General Revenue Grant from the Scottish Government	(330.084)
(32.490)	Capital grants and contributions	(27.091)
(513.914)	Total	(562.381)

Note 4: Expenditure and income analysed by nature

This note presents the subjective analysis of expenditure and income shown by operational service area in the CIES.

2023/24 £m		Note	2024/25 £m
	Expenditure		
369.489	Employee benefits expenses		381.264
401.632	Other service expenses		412.071
97.867	Depreciation, amortisation, impairment		86.076
21.333	Interest Payments	2	25.807
0.103	(Gain) /Loss on the disposal of assets	8	1.033
890.424	Total expenditure		906.251
	Income		
(311.591)	Fees, charges and other service income		(251.189)
(16.863)	Interest and investment income	2	(5.741)
(0.302)	Gain on the disposal of assets	9	0.000
(226.850)	Income from council tax and non-domestic rates	3	(205.206)
(287.067)	Government grants and contributions	3	(357.175)
(842.673)	Total income		(819.311)
47.751	(Surplus) or deficit on the provision of services		86.940

Note 5: Grant income

The Council credited the following grants, contributions and donations direct to services in the CIES during 2024/25.

2023/24 £m		2024/25 £m
39.996	Housing benefit	37.802
0.638	Housing benefit and Council Tax administration	0.643
0.937	Discretionary Housing Payment	1.029
0.600	Private sector housing grant	0.600
0.554	Education Maintenance Allowance	0.460
0.050	Gaelic Education	0.000
0.000	School Milk	0.021
4.663	Pupil Equity Fund	4.663
18.430	Early Years Expansion	0.000
6.833	Other Education	6.620
3.203	Children's Services	3.363
12.257	Adult Services	12.254
4.809	Employability	2.369
8.040	Other grants	3.526
101.010	Total	73.350

Note 6: Adjustment between accounting basis and funding basis under regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Council in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Council to meet future capital and revenue expenditure.

The first table outlines the current year position, and the second table outlines the comparative prior year position.

2024/25	Usable reserves				Unusable reserves
	General Fund Balance £m	Housing Revenue Account Balance £m	Capital Statutory Funds £m	Capital Receipts Reserve £m	£m
Adjustments primarily involving the Capital Adjustment Account:					
Reversal of items charged to the CIES:					
Charges for depreciation and impairment of non-current assets	(67.936)	(17.292)	0.000	0.000	**85.228**
Amortisation of intangible assets	(0.848)	0.000	0.000	0.000	**0.848**
Capital grants and contributions applied	25.080	2.112	0.000	0.000	**(27.192)**
Revenue expenditure funded from capital under statute	(0.352)	0.000	0.000	0.000	**0.352**
Amounts of non-current assets written off on disposal or sale as part of the gain or loss on disposal to the CIES	(1.015)	(0.018)	0.000	0.000	**1.033**
Insertion of items not charged to the CIES:					
Statutory provision for the repayment of Loans Fund & Finance Lease principal	3.893	9.105	0.000	0.000	**(12.998)**
Capital expenditure charged against the General Fund and HRA Balances	9.557	4.567	7.008	0.000	**(21.132)**
Adjustments primarily involving the Capital Receipts Reserve:					
Transfer of cash sale proceeds credited as part of the gain or loss on disposal to the CIES	0.000	0.000	0.000	(1.980)	**1.980**
Use of the Capital Receipts Reserve to finance new capital expenditure	0.000	0.000	0.000	4.013	**(4.013)**
Adjustment primarily involving the Financial Instruments Adjustment Account:					
Amount by which finance costs charged to the CIES are different from finance costs chargeable in the year in accordance with statutory requirements	0.298	0.107	0.000	0.000	**(0.405)**
Adjustments primarily involving the Pension Reserve:					
Reversal of items relating to retirement benefits debited or credited to the CIES	(38.880)	(1.958)	0.000	0.000	**40.838**
Employer's pension contributions and direct payments to pensioners payable in the year	18.357	0.605	0.000	0.000	**(18.962)**
Adjustment primarily involving the Employee Statutory Adjustment Account:					
Amount by which officer remuneration charged to the CIES on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	(1.361)	0.035	0.000	0.000	**1.326**
Total adjustments	(53.207)	(2.737)	7.008	2.033	46.903

2023/24	Usable reserves				Unusable reserves
	General Fund Balance £m	Housing Revenue Account £m	Capital Statutory Funds £m	Capital Receipts Reserve £m	£m
Adjustments primarily involving the Capital Adjustment Account:					
Reversal of items charged to the CIES:					
Charges for depreciation and impairment of non-current assets	(44.202)	(16.610)	0.000	0.000	**60.812**
Amortisation of intangible assets	(0.866)	0.000	0.000	0.000	**0.866**
Capital grants and contributions applied	30.424	2.066	0.000	0.000	**(32.490)**
Revenue expenditure funded from capital under statute	(0.793)	0.000	0.000	0.000	**0.793**
Amounts of non-current assets written off on disposal or sale as part of the gain or loss on disposal to the CIES	0.145	0.157	0.000	0.000	**(0.302)**
Insertion of items not charged to the CIES:					
Statutory provision for the repayment of Loans Fund & Finance Lease principal	3.708	9.747	0.000	0.000	**(13.455)**
Capital expenditure charged against the General Fund and HRA Balances	3.285	3.924	3.395	0.000	**(10.604)**
Adjustments primarily involving the Capital Receipts Reserve:					
Transfer of cash sale proceeds credited as part of the gain or loss on disposal to the CIES	0.000	0.000	0.000	(1.832)	**1.832**
Use of the Capital Receipts Reserve to finance new capital expenditure	0.000	0.000	0.000	2.498	**(2.498)**
Adjustment primarily involving the Financial Instruments Adjustment Account:					
Amount by which finance costs charged to the CIES are different from finance costs chargeable in the year in accordance with statutory requirements	0.176	0.077	0.000	0.000	**(0.253)**
Adjustments primarily involving the Pension Reserve:					
Reversal of items relating to retirement benefits debited or credited to the CIES	(31.271)	0.050	0.000	0.000	**31.221**
Employer's pension contributions and direct payments to pensioners payable in the year	40.027	(0.230)	0.000	0.000	**(39.797)**
Adjustment primarily involving the Employee Statutory Adjustment Account:					
Amount by which officer remuneration charged to the CIES on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	0.113	(0.020)	0.000	0.000	**(0.093)**
Total adjustments	0.746	(0.839)	3.395	0.666	(3.968)

Note 7: Usable reserves

Usable reserves are those reserves the Council is able to apply to fund expenditure or reduce taxation and comprise both capital and revenue reserves. Movements in the revenue reserves during the year are outlined in the Movement in Reserves Statement and a summary is shown in below.

More information about the Housing Revenue Account can be found on page 99.

As at 31 March 2024 £m	Usable Reserves	As at 31 March 2025 £m
(117.620)	General Fund Balance	(138.769)
(6.164)	Housing Revenue Account Balance	(6.933)
(7.518)	Capital Receipts Reserve	(5.485)
(90.917)	Other Statutory Funds	(84.008)
(222.219)	Total	(235.195)

This note sets out the amounts set aside from the General Fund Balance in statutory funds established under Schedule 3 of the Local Government (Scotland) Act 1975 to provide financing for specific areas of expenditure, and the amounts transferred back from these funds to meet General Fund expenditure in 2024/25.

	Balance at 1 April 2023 £m	Transfers out £m	Transfers in £m	Balance at 31 March 2024 £m	Transfers out £m	Transfers in £m	Balance at 31 March 2025 £m
Insurance Fund	2.768	0.000	0.133	2.901	0.000	0.128	3.029
DHN Repair and Renewal Fund	0.000	0.000	0.186	0.186	0.000	0.000	0.186
Reservoir Repair Fund	0.327	0.000	0.014	0.341	0.000	0.017	0.358
Revenue statutory funds	3.095	0.000	0.333	3.428	0.000	0.145	3.573
Education Capital Items Fund	2.106	(0.883)	0.231	1.454	(0.279)	0.232	1.407
Investment Capital Fund	88.778	(2.743)	0.000	86.035	(8.714)	1.707	79.028
Capital statutory funds	90.884	(3.626)	0.231	87.489	(8.993)	1.939	80.435
Total	93.979	(3.626)	0.564	90.917	(8.993)	2.084	84.008

- The Insurance Fund is the funding mechanism for the control of insurable risk and covers the main classes of insurance. It is earmarked for premiums and self-funded insurance costs.
- The DHN Repair and Renewal Fund is earmarked for future component replacement of the District Heating Network at the Advanced Manufacturing Innovation District Scotland (AMIDS).
- The Reservoir Repair Fund is funding received from a contractor for repairs in perpetuity to the Thornly Dam.
- The Education Capital Items Fund is earmarked funding for specific schools to be used in future years for planned purchases of a capital nature, such as computers and information communication technology equipment.
- The Investment Capital Fund represents planned funding earmarked to support the Council's investment programme and the wider strategic management of the Council's associated debt profile.
- In addition to the capital statutory funds above the Capital Receipts Reserve is also a statutory fund. The Capital Receipts Reserve holds cash receipts from asset sales and is used to fund planned capital expenditure.

	Balance at 1 April 2023 £m	Sale proceeds £m	Capital exp funded £m	Balance at 31 March 2024 £m	Sale proceeds £m	Capital exp funded £m	Balance at 31 March 2025 £m
Capital Receipts Reserve	8.184	1.832	(2.498)	7.518	1.980	(4.013)	5.485

The following note sets out the amounts within the General Fund Balance that the Council has ring-fenced for future expenditure plans. The unallocated balance of £10.279m represents 1.9% of the Council's net annual running costs.

Ring-fenced elements of the General Fund Balance	Balance at 1 April 2023 £m	Transfers out £m	Transfers in £m	Balance at 31 March 2024 £m	Transfers out £m	Transfers in £m	Balance at 31 March 2025 £m
Alcohol and Drugs Commission	1.303	(0.536)	-	0.767	(0.139)	-	0.628
City Deal	1.619	(0.716)	1.000	1.903	(1.007)	0.654	1.550
Civil Contingencies Shared Service	0.114	(0.026)	0.038	0.126	(0.032)	0.025	0.119
Culture Bid Legacy	3.093	(1.084)	-	2.009	(0.621)	0.438	1.826
Development Contribution – Paisley	1.057	(0.538)	-	0.519	(0.265)	-	0.254
Digital Infrastructure	2.422	(0.981)	-	1.441	(1.000)	-	0.441
Discretionary business grants	0.392	(0.392)	-	0.000	-	-	0.000
Early Years Change Fund	2.900	(1.112)	0.312	2.100	-	-	2.100
Employability	9.310	(1.355)	2.635	10.590	-	0.110	10.700
Environment & Infrastructure	0.560	(0.510)	0.740	0.790	(0.250)	0.300	0.840
Fairer Renfrewshire Programme	4.497	(1.642)	-	2.855	(0.542)	0.023	2.336
Financial Sustainability Fund	21.506	(8.262)	-	13.244	(5.116)	13.069	21.197
Fly Tipping Enforcement	0.242	(0.242)	-	0.000	(0.200)	0.250	0.050
Learning Estate Support Fund	-	-	-	-	-	2.000	2.000
Leisure: Inclusive Play Facility	0.007	-	-	0.007	-	-	0.007
Loan Charges Flexibility Fund	44.759	-	4.000	48.759	-	14.897	63.656
Local Authority Economic Recovery	0.305	(0.800)	0.595	0.100	-	-	0.100
Local Heat and Energy Efficiency	0.075	(0.075)	-	-	-	0.036	0.036
Memorial Headstone Safety	0.114	(0.114)	-	0.000	-	-	0.000
Oakshaw Heritage Trail	-	-	-	-	-	0.050	0.050
Paisley Town Centre Heritage Asset	0.885	(0.551)	-	0.334	(0.334)	-	(0.000)
Planning Enforcement	-	-	-	-	-	0.120	0.120
Private Sector Housing Grant	2.039	(0.231)	0.500	2.308	(0.141)	-	2.167
Pupil Equity Fund	1.030	(0.506)	-	0.524	-	0.137	0.661
Rapid Rehousing Transition Plan	0.040	(0.040)	-	0.000	-	-	0.000
Resettlement and Asylum Fund	0.585	(0.398)	1.242	1.429	(0.537)	0.247	1.139
School Music Participation	0.222	-	0.054	0.276	(0.179)	0.162	0.259
Service Modernisation and Reform	11.019	(1.331)	0.974	10.662	(0.756)	0.269	10.175
Sustainable Communities Fund	0.656	(0.262)	-	0.394	(0.163)	0.028	0.259
Villages Improvement Fund	-	-	0.200	0.200	(0.064)	-	0.136
Welfare Reform	1.079	(0.780)	0.700	0.999	(0.713)	0.666	0.952
Year end flexibility:							
Children's Services	5.243	(1.365)	1.127	5.005	(2.110)	1.837	4.732
General Fund: Ring-fenced	117.073	(23.849)	14.117	107.341	(14.169)	35.318	128.490
Unallocated Balance	10.318	(0.039)	-	10.279	-	-	10.279
Total General Fund Balance	127.391	(23.888)	14.117	117.620	(14.169)	35.318	138.769

Note 8: Unusable reserves

Unusable reserves are those reserves that the Council is not able to utilise to provide services, and comprise:

- Reserves that hold unrealised gains and losses, particularly in relation to the revaluation of property, plant and equipment and financial instruments, where amounts will only become available to provide services (or limit resources in the case of losses) once the gains or losses are realised as the assets are disposed of. This category of reserves comprises the Revaluation Reserve and the Financial Instruments Revaluation Reserve.
- Adjustment accounts that deal with situations where income and expenditure are recognised according to statutory regulations against the General Fund Balance and the Housing Revenue Account Balance on a different basis from that expected by generally accepted accounting practices. These adjustment accounts will carry either a debit balance (showing that the Council is required by statute to fund its expenditure more slowly than accounting standards would expect) or a credit balance (where the Council has set resources aside under statute earlier than accounting standards require). The adjustment accounts effectively offset the General Fund Balance and the Housing Revenue Account Balance to give the Council more or less spending power in the short term than proper accounting practices would allow. The adjustment accounts comprise the Capital Adjustment Account, the Financial Instruments Adjustment Account, the Capital Receipts Reserve, the Pension Reserve and the Employee Statutory Adjustment Account.

As at 31 March 2024 £m	Unusable Reserves	As at 31 March 2025 £m
(768.193)	Revaluation Reserve	(813.454)
74.480	Pension Reserve	65.238
(625.941)	Capital Adjustment Account	(589.856)
10.688	Financial Instruments Adjustment Account	10.283
(0.558)	Financial Instruments Revaluation Reserve	(0.500)
6.907	Employee Statutory Adjustment Account	8.233
(1,302.617)	Total Unusable Reserves	(1,320.056)

Revaluation Reserve

The Revaluation Reserve contains the gains made by the Council arising from increases in the value of its non-current assets. The balance is reduced when assets with accumulated gains are:

i) revalued downwards or impaired and the gains are lost,

ii) used in the provision of services and the gains are consumed through depreciation; or

iii) disposed of and the gains are realised.

The Revaluation Reserve contains only revaluation gains accumulated since 1 April 2007, which was the date that the Revaluation Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

As at 31 March 2024 £m	Revaluation Reserve	As at 31 March 2025 £m
(772.123)	Balance at 1 April	(768.193)
(33.185)	Upward revaluation of non-current assets	(86.293)
36.188	Difference between fair value depreciation and historic cost depreciation	39.114
0.927	Accumulated (gains) / losses on disposal of non-current assets transferred to the Capital Adjustment Account	1.918
3.930	Movement in Year	(45.261)
(768.193)	Balance at 31 March	(813.454)

Pension Reserve

The Pension Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions or regulations. The Council accounts for post-employment benefits in the CIES as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Council makes employer's contributions to pension funds. The debit balance on the Pension Reserve shows a significant shortfall in the benefits earned by past and current employees and the Council's share of Strathclyde Pension Fund resources available to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

As at 31 March 2024 £m	Pension Reserve	As at 31 March 2025 £m
(102.399)	Balance at 1 April	74.480
258.948	Actuarial (gains) / losses on pension assets and liabilities	(787.413)
(73.493)	Restriction to Asset Ceiling	756.295
31.221	Reversal of items relating to retirement benefits debited or credited to the surplus or deficit on the provision of services in the CIES	40.838
0.000	Effect of business combinations and disposals	(1.383)
(39.797)	Employer's pension contributions payable in the year	(17.579)
74.480	Balance at 31 March	65.238

Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets. The Capital Adjustment Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the CIES (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Capital Adjustment Account is credited with the amounts set aside by the Council as finance for the costs of acquisition, construction and enhancement.

The Capital Adjustment Account contains accumulated gains and losses on investment properties and gains recognised on donated assets that have yet to be consumed by the Council, and also revaluation gains accumulated on property, plant and equipment before 1 April 2007. The Revaluation Reserve was created to hold such gains arising from 1 April 2007 onwards.

As at 31 March 2024 £m	Capital Adjustment Account	As at 31 March 2025 £m
(631.565)	Balance at 1 April	(625.941)
	Reversal of items relating to capital expenditure charged to the CIES:	
60.812	Charges for depreciation, impairment and revaluation losses of non-current assets	85.228
0.866	Amortisation of intangible assets	0.848
0.793	Revenue expenditure funded from capital under statute	0.352
1.832	Non-current assets sale proceeds	1.980
(0.302)	(Gain)/Loss on disposal of non-current assets charged to the CIES	1.033
(0.927)	Adjusting amounts written out of the Revaluation Reserve	(1.918)
63.074	Net written out amount of non-current assets consumed in the year	87.523
	Capital financing applied in the year:	
(2.498)	Use of the Capital Receipts Reserve to finance new capital expenditure	(4.013)
(32.490)	Capital grants and contributions credited to the CIES that have been applied to capital financing	(27.192)
(13.455)	Loans Fund and Finance Lease principal repayments	(14.404)
(10.604)	Capital expenditure charged against the General Fund and Housing Revenue	(21.132)
1.597	Adjustment for Service Concession Arrangements	15.303
(57.450)		(51.438)
(625.941)	Balance at 31 March	(589.856)

Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments, and for bearing losses or benefiting from gains in accordance with statutory provisions [or regulations]. The Council uses the Financial Instruments Adjustment Account to:

- Manage premiums incurred on the early repayment of borrowings. Generally accepted accounting practices require that premiums are debited to the CIES when they are incurred (except where the loan debt being repaid is exchanged for new loan debt on substantially similar terms). However, statutory arrangements or regulations allow any premiums that would normally require to be to be taken immediately to the surplus or deficit on the provision of services, to be amortised to the General Fund Balance over the various periods of time as specified in the regulations/statutory guidance. Furthermore, statutory arrangements [or regulations] require that any premiums that were on the Council's balance sheet at 31 March 2007 be amortised to the General Fund Balance over the unexpired term that was outstanding on the associated loans when they were redeemed. The Council had various premiums totalling £17.630m at 31 March 2007 and, under the statutory arrangements, these will be fully amortised to the General Fund Balance by financial year 2053-2054.
- Manage borrowings that were on the Council's balance sheet at 31 March 2007 and that have a stepped interest rate feature. These borrowings comprise four 'lender option borrower option' (LOBO) loans for which the interest rate

was fixed for an initial period, and at a pre-agreed later date the interest rate changed. Generally accepted accounting practices require that interest charges relating to borrowings that have a stepped interest rate feature are debited to the CIES on the basis of a single effective interest rate (EIR) over the expected life of the loans, rather than based on the contractual cash outflows of interest. However, statutory arrangements [or regulations] allow such borrowings that were on the Council's balance sheet at 31 March 2007 to be charged to the General Fund Balance in accordance with the accounting treatment prior to 1 April 2007, which did not require the use of the effective interest rate as the basis for the interest charge.

- Manage 'soft loans' that were on the Council's balance sheet at 31 March 2007. Soft loans are loans advanced by the Council at nil or below prevailing interest rates. Generally accepted accounting practices require that the discounted interest rate is recognised as a reduction in the fair value of the loan, with the difference being debited to the CIES as service expenditure. However, statutory arrangements [or regulations] require that, for soft loans on the Council's balance sheet at 31 March 2007, the reduction in value and corresponding charge to be reversed, so that there is no impact on the General Fund Balance. As at 31 March 2007 interest free loans amounting to £0.156m had been advanced to employees who had had changes implemented to their pay cycle. These loans are repayable when employees leave the Council's employment.

Financial Instruments Adjustment Account	Refinancing premiums and discounts £m	Borrowing on stepped interest rate loans £m	Loans to third parties at less than market rate £m	Total £m
Balance at 1 April 2024	9.608	1.066	0.014	10.688
Premiums incurred in previous financial years to be charged against the General Fund Balance in accordance with statutory requirements	(0.389)	0.000	0.000	(0.389)
Amount by which finance costs charged to the CIES are different from finance costs chargeable in the year in accordance with statutory requirements	0.000	(0.013)	(0.003)	(0.016)
Balance at 31 March 2025	9.219	1.053	0.011	10.283

Financial Instruments Revaluation Reserve

The Financial Instruments Revaluation Reserve contains the gains made by the Council arising from increases in the value of its investments that are measured at fair value through other comprehensive income.
The balance is reduced when investments with accumulated gains are:

i) revalued downwards or impaired and the gains are lost; or

ii) disposed of and the gains are realised.

As at 31 March 2024 £m	Financial Instruments Revaluation Reserve	As at 31 March 2025 £m
(0.528)	Balance at 1 April	(0.558)
(0.030)	Downward/(Upward) revaluation of investments	0.058
(0.558)	Balance at 31 March	(0.500)

Employee Statutory Adjustment Account

The Employee Statutory Adjustment Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for short-term accumulating compensated absences at the end of the financial year.

As at 31 March 2024 £m	Employee Statutory Adjustment Account	As at 31 March 2025 £m
7.000	Balance at 1 April	6.907
(7.000)	Settlement or cancellation of accrual made at the end of the prior year	(6.907)
6.907	Amounts accrued at the end of the current year	8.233
6.907	Balance at 31 March	8.233

Note 9: Property, Plant and Equipment

The Code requires that where a component of an asset is replaced, the carrying amount (i.e. net book value) of the old component shall be derecognised to avoid double counting and the new component is reflected in the carrying amount of the infrastructure asset. However, due to practical difficulties in applying component accounting for the recognition and derecognition of replaced components of infrastructure assets, most local authorities have been unable to comply with the requirement to assess the net book value of the replaced component and have treated the amount of the replaced component as zero, because the replaced component is considered to have been fully used up at the point that it is replaced.

In recognition of this difficulty, the Scottish Government issued a Statutory Override in August 2022. Finance circular 8/2024 extended the temporary measures until 31 March 2025. Renfrewshire Council has elected to apply both of the following provisions:

- **Statutory Override 1**: For accounting periods commencing from 1 April 2021 until 31 March 2025 a local authority is not required to report the gross cost and accumulated depreciation for infrastructure assets.
- **Statutory Override 2**: For accounting periods commencing from 1 April 2010 until 31 March 2025 the carrying amount to be derecognised in respect of a replaced part of an infrastructure asset is required to be a nil amount, and no subsequent adjustment shall be made to the carrying amount of the asset with respect to that part.

Note 9: Property, Plant and Equipment (continued)

Movements in 2024/25	Council dwellings £m	Other land and buildings £m	Vehicles, plant, furniture and equipment £m	Infrastructure assets £m	Assets under construction £m	Surplus assets £m	Total £m	Of which funded by PPP/ROU £m
Balance sheet net carrying amount at 31 March 2024	733.908	375.022	349.145	228.036	149.695	22.415	1,858.221	107.508
Reclassified (to)/ from Assets Held for Sale	0.000	0.000	(2.492)	0.000	0.000	0.000	(2.492)	0.000
Other Reclassifications*	5.918	3.440	(0.042)	0.464	(10.869)	(0.001)	(1.090)	0.000
Recognition of Right of Use Assets and Increase in PPP liability	0.000	19.294	1.501	0.000	0.000	0.000	20.795	20.795
Additions	10.010	2.549	27.954	18.604	60.144	0.179	119.440	2.411
Disposals	(1.204)	(0.310)	(0.005)	0.000	0.000	(0.304)	(1.823)	0.000
Depreciation	(24.464)	(11.368)	(49.195)	(11.628)	0.000	(0.121)	(96.776)	(8.846)
Impairment adjustments recognised in the CIES	0.000	0.000	0.000	0.000	(2.934)	0.000	(2.934)	0.000
Revaluation adjustments taken to the Revaluation Reserve	76.219	0.549	9.458	0.000	0.000	0.067	86.293	11.454
Revaluation adjustments recognised in the CIES	0.000	(23.144)	(1.492)	0.000	0.000	0.003	(24.633)	(16.395)
Balance sheet net carrying amount at 31 March 2025	800.387	366.032	334.832	235.476	196.036	22.238	1,955.001	116.927
Gross carrying amount at 31 March 2025	800.387	392.770	476.667	n/a	196.036	27.450	1,893.310	133.320
Accumulated depreciation at 31 March 2025	0.000	(26.738)	(141.835)	n/a	0.000	(5.212)	(173.785)	(16.393)
Infrastructure Assets	0.000	0.000	0.000	235.476	0.000	0.000	235.476	0.000
Balance sheet net carrying amount at 31 March 2025	800.387	366.032	334.832	235.476	196.036	22.238	1,955.001	116.927

*During the year the Council reclassified £1.090m of property from Council assets to the Paisley Common Good Fund (£0.285m) and the Renfrew Common Good Fund (£0.805m). This reclassification was undertaken following a review of historical title and legal advice confirming the assets formed part of the Common Good.

Movements in 2023/24 (restated)	Council dwellings £m	Other land and buildings £m	Vehicles, plant, furniture and equipment £m	Infrastructure assets £m	Assets under construction £m	Surplus assets £m	Total £m	Of which funded by PFI £m
Balance sheet net carrying amount at 31 March 2023	714.690	343.150	371.154	222.732	124.526	21.098	1,797.350	127.539
Reclassified (to)/ from Assets Held for Sale	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Other Reclassifications	8.153	35.812	2.612	5.519	(51.856)	1.353	1.593	0.000
Additions	17.184	5.469	14.554	10.393	77.025	0.000	124.625	1.735
Disposals	(1.094)	(0.035)	(0.063)	0.000	0.000	(0.339)	(1.531)	0.000
Depreciation	(23.823)	(10.408)	(45.885)	(10.608)	0.000	(0.088)	(90.812)	(9.585)
Revaluation adjustments taken to the Revaluation Reserve	18.798	4.538	8.814	0.000	0.000	1.035	33.185	(10.185)
Revaluation adjustments recognised in the CIES	0.000	(3.504)	(2.041)	0.000	0.000	(0.644)	(6.189)	(1.996)
Balance sheet net carrying amount at 31 March 2024	733.908	375.022	349.145	228.036	149.695	22.415	1,858.221	107.508
Gross carrying amount at 31 March 2024	733.908	398.942	476.991	n/a	149.695	27.551	1,787.087	123.901
Accumulated depreciation at 31 March 2024	0.000	(23.920)	(127.846)	n/a	0.000	(5.136)	(156.902)	(16.393)
Infrastructure Assets	0.000	0.000	0.000	228.036	0.000	0.000	228.036	0.000
Balance sheet net carrying amount at 31 March 2024	733.908	375.022	349.145	228.036	149.695	22.415	1,858.221	107.508

Note 10: Heritage Assets

2023/24 £m	Heritage Assets	2024/25 £m
44.186	Balance at 1 April	44.186
0.000	Revaluations to CIES	0.000
0.000	Revaluations to Revaluation Reserve	0.000
44.186	Balance at 31 March	44.186

A valuation of the fair value of the Council's Heritage Assets was carried out by an external valuer in 2021/22. In the five years prior to 2024/25, there were no acquisitions, donations, or disposals of Heritage Assets.

The combined collections managed by the Renfrewshire Arts and Museums Service number in excess of 350,000 objects and it is impractical to undertake a full valuation of all the items in the collection. The balances above reflect the valuation of materials examined by the external valuer during 2021/22. Further detail on the valuation of each category of asset is outlined in Accounting Policy K on page 88.

The details of the valuations of the assets are as follows:

- Archaeology items
- Natural history and science book collections
- Art collection
- Ceramics
- Natural history and Numismatics
- Science and social history collections
- Special collections
- Textiles
- Transport collection
- World cultures

Note 11: Investment properties

There are no restrictions on the Council's ability to realise the value inherent in its investment property or on the Council's right to the remittance of income and the proceeds of disposal. The Council has no contractual obligations to purchase, construct or develop investment property, nor does it have contractual obligations in relation to repairs, maintenance or enhancement.

The following table summarises the movement in the fair value of investment properties during the year:

2023/24 £m	Fair Value of Investment Properties	2024/25 £m
1.593	Opening balance at 1 April	0.000
0.000	Net gains or (losses) from fair value adjustments	0.000
(1.593)	Transfers to property, plant and equipment	0.000
0.000	Closing balance at 31 March	0.000

Note 12: Assets held for sale

The following table summarises the movement in the fair value of assets held for sale during the year:

2023/24 £m	Assets Held for Sale	2024/25 £m
0.100	Opening balance at 1 April	0.100
	Assets reclassified as held for sale:	
0.000	Other Land and Buildings	2.492
0.000	Assets sold	(0.100)
0.100	Closing balance at 31 March	2.492

Note 13: Intangible assets

The Council accounts for purchased software licences as intangible assets. The cost of the licences is amortised on a straight-line basis over the expected life of the licences, which is three to five years for all ICT systems. Amortisation charges are initially charged to ICT services and then absorbed as an overhead across all the service headings in the net expenditure of services.

The movement on intangible asset balances during the year is shown in the following table.

2023/24 £m	Purchased Software Licences	2024/25 £m
	Balance at 1 April	
5.861	Gross carrying amount	5.927
(3.337)	Accumulated amortisation	(4.203)
2.524	Net carrying amount at 1 April	1.724
0.066	Additions: purchases	0.313
0.000	Disposals	(0.180)
0.000	Disposal amortisation	0.180
(0.866)	Amortisation for the year	(0.848)
1.724	Net carrying amount at 31 March	1.189
	Comprising:	
5.927	Gross carrying amount	6.060
(4.203)	Accumulated amortisation	(4.871)
1.724	Balance at 31 March	1.189

There are no individual intangible assets that are material to the financial statements and there are currently no contractual commitments for the acquisition of intangible assets.

Note 14: Capital expenditure and capital financing

Capital expenditure involves the creation of assets, the benefit of which will be available to future Council Tax and non-domestic rate payers. It is financed from borrowing and capital income (sales receipts), and so the cost of the asset is effectively borne over a number of years.

The Council's overall capital investment programme is sub-divided into two programmes: housing and non-housing. In 2024/25 total spending on capital projects was £119.705m (£125.484m in 2023/24) and was within the overall prudential limits approved by Council. Capital receipts of £4.013m (£2.498m in 2023/24) were used to fund spending on capital projects.

The net capital expenditure for the year of £67.469m (£79.892m in 2023/24) was financed from external borrowing, credit arrangements and from cash balances. The table below shows the total amount of capital expenditure incurred in the year, including the value of assets acquired under finance leases and Service Concession Arrangements.

Also shown are the resources that have been used to finance this capital expenditure. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Council, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Council that has yet to be financed. The movement in the CFR during the year is also analysed in the table below.

As at 31 March 2024 £m		As at 31 March 2025 £m
442.065	Opening Capital Financing Requirement	510.099
	Capital investment:	
124.625	Property, plant and equipment	119.440
0.066	Intangible assets	0.313
0.793	Revenue expenditure funded from capital under statute	0.352
0.000	Recognition of Right of Use Assets and increase in PPP Liability	20.795
	Sources of finance:	
(2.498)	Capital receipts – sale of council assets	(4.013)
(32.490)	Government grants and other contributions	(27.192)
(10.604)	Sums set aside from revenue – direct revenue contributions	(21.132)
(13.455)	Loans Fund/Finance Lease principal repayments	(14.404)
1.597	Adjustment for Service Concession Arrangements	15.303
510.099	Closing Capital Financing Requirement	599.561
	Explanation of movements in year:	
71.265	Increase/(decrease) in underlying need to borrow (unsupported by government financial assistance)	58.971
(0.117)	Increase/(decrease) in Right of Use Asset Creditor	3.529
(3.114)	Increase/(decrease) in PPP finance lease creditor	26.962
68.034	Increase/(Decrease) in Capital Financing Requirement	89.462

At 31 March 2025 the Council had commitments on capital contracts for non-housing projects of £65.412m (£29.614m in 2023/24) and for housing projects of £11.534m (£25.932m in 2023/24). This expenditure will be funded from a combination of government grants, external borrowing, income from selling assets and contributions from revenue budgets.

Note 15: Service Concession Arrangements

The Council entered into a Public Private Partnership on 1 July 2006 for the provision and maintenance of educational buildings and other facilities. This agreement provides the Council with replacement buildings such as primary and secondary schools and community education premises. The provider is required to ensure the availability of these buildings to a pre-agreed standard, with deductions from the fee payable being made if facilities are unavailable or performance is below the minimum standard.

When the agreement ends in 2038, the buildings will be handed to the Council at nil consideration with a guarantee of no major maintenance requirements for a five-year period. The Council only has rights to terminate the contract if it compensates the contractor in full for costs incurred and future profits that would have been generated over the course of the remainder of the contract. The assets used to provide services are recognised on the Council's Balance Sheet. Movements in their value over the year are shown in the movement on the Property, Plant and Equipment balance in Note 9.

The Council makes an agreed payment each year which is increased by inflation and can be reduced if the contractor fails to meet availability and performance standards. Under the agreement the Council is committed to paying the following sums (assuming an average inflation rate of 2.5% per annum and excluding any performance/availability deductions). The discount rate used in this calculation is the interest rate implicit in the PFI agreement, which was fixed at the outset at 7.6%.

After the adoption of IFRS 16, the opening liability as at 1 April 2024 was remeasured to include the net present value of contingent rental payments. Contingent rental payments are those payments where an inflationary increase is applied to the unitary payments.

Future Repayment Periods - Schools	Service Charges £m	Liability Repayment £m	Interest Repayment £m	Total £m
Payable within 1 year	7.910	4.345	8.881	21.136
Payable within 2-5 years	32.214	19.274	36.637	88.125
Payable within 6-10 years	39.707	31.118	47.850	118.675
Payable within 11-15 years	28.727	17.291	23.023	69.041
Total	108.558	72.028	116.391	296.977

In 2019/20, the Council entered into a Service Concession Agreement for the use of a waste materials recovery facility at Bargeddie. Residual waste is then processed at a thermal treatment plant in Dunbar. North Lanarkshire Council is the lead authority and is contracted to Viridor. Five councils, including Renfrewshire, have an inter-authority agreement with North Lanarkshire Council. Renfrewshire Council's share of the contract is 20%.

The discount rate used in this calculation is the interest rate implicit in the agreement, which was fixed at the outset at 5.68%

Future Repayment Periods - Waste Facility	Service Charges £m	Liability Repayment £m	Interest Repayment £m	Total £m
Payable within 1 year	4.601	0.017	0.306	4.924
Payable within 2-5 years	18.989	0.729	1.158	20.876
Payable within 6-10 years	27.609	0.183	1.237	29.029
Payable within 11-15 years	30.037	1.696	1.056	32.789
Payable within 16-20 years	31.347	2.756	0.470	34.573
Total	112.583	5.381	4.227	122.191

Outstanding Service Concession Arrangements	Schools £m	Waste Facility £m	Total £m
Balance at 1 April 2023	(63.349)	(4.858)	(68.207)
Payments during the year	3.114	0.157	3.271
Balance at 31 March 2024	(60.235)	(4.701)	(64.936)
Increase in liability to recognise net present value of contingent rents	(16.285)	(0.580)	(16.865)
Payments during the year	4.492	(0.100)	4.392
Balance at 31 March 2025	(72.028)	(5.381)	(77.409)

In accordance with Accounting Policy and in line with Finance Circular 10/2022, the Council applied the permitted PPP Service Concession Arrangement flexibility in financial year 2022/23 on a retrospective annuity basis with a useful life of 40 years. The flexibility being applied is consistent with the current Loans Fund arrangements and is considered prudent, sustainable and affordable over the life of the asset.
The current annuity charges based on the estimated useful life for the schools service concession

arrangement have been compared against the liability repayment profile based on the estimated useful asset lives for the schools service

The most appropriate asset life was considered to be 40 years which replicated the useful life of other similar type assets on the council's balance sheet i.e. schools. The calculation of the repayment charges for the service concession arrangement using asset life annuity is compared to the current charges which are made over the contract period.

As the opening liability was remeasured at 1 April 2024 to include the net present value of contingent rents, the calculation of the repayment charges for the service concession arrangement have also been remeasured. This has resulted in a further one-off pre 2024/25 retrospective saving of £13.897m.

In addition to the one-off retrospective element, an in-year saving occurred in the scheduled debt repayments in 2024/25 of 1.406m (£1.597m in 2022/23). This will be followed by a reduction in the annual charges for a further 13 years and then the continuation of statutory charges after the contract arrangements have been repaid. Over the full asset life of the service concession arrangement, the total debt liability remains the same.

PPP Service Concession Liability Repayment	Prior Repayment £m	Current Repayment £m	(Cost)/Reduction £m
Pre 2024/25	62.368	19.272	43.096
Paid in 2024/25	4.492	3.086	1.406
Payable within 1 year	4.345	2.298	2.047
Payable within 2-5 years	19.274	11.089	8.185
Payable within 6-10 years	31.118	19.353	11.765
Payable within 11-15 years	17.291	27.977	(10.686)
Payable within 16-20 years	0.000	40.444	(40.444)
Payable within 21-25 years	0.000	15.369	(15.369)
Total	138.888	138.888	0.000

Note 16: Leases

Renfrewshire Council as Lessee

Right of Use Assets

The Council has adopted IFRS 16 leases from 1 April 2024, as per the Code of Practice for Local Authority Accounting. The main impact of the new requirements is that for arrangements previously accounted for as operating leases, a right of use asset and a lease liability have been brought into the balance sheet at 1 April 2024. Leases for items of low value and leases that expire on or before 31 March 2025 are exempt from the new arrangements.

IFRS 16 has been applied retrospectively but with the cumulative effect recognised at 1 April 2024. This means that right of use assets and lease liabilities have been calculated as if IFRS 16 had always applied but recognised in 2024/25 and not by adjusting prior year figures. However, some practical expedients have been applied as required or permitted by the Code:

- Lease liabilities are measured at the present value of the remaining lease payments at 1 April 2024 discounted by the authority's incremental borrowing rate at that date;
- The weighted average of the incremental borrowing rates used to discount liabilities was 4.92%;
    - Right of use assets were initially measured at the amount of the lease liability, any initial direct costs have been excluded.

This has resulted in the following additions to the balance sheet at 1 April 2024:

- £2.907m Other land and buildings;
- £0.921m Vehicle, plant furniture and equipment;
- £3.465m Non-current creditors (lease liabilities);
- £0.363m Current creditors (lease liabilities).

The newly recognised lease liabilities of £3.828m compare with the operating lease commitments of £4.399m disclosed in the 2023/24 annual accounts.

The difference of £0.571m is explained by the fact the lease liability has been discounted to net present value, leases that expired at 31 March 2025 have been excluded, partially offset by the extending the lease term in some of the contracts.

The Council has 17 properties classed as a right of use asset with a liability. As at 31 March 2025, outstanding obligations to make payments are as follows:

As at 31 March 2024 £m		As at 31 March 2025 £m
0.000	Not later than one year	0.413
0.000	Between one and five years	1.220
0.000	Between six and ten years	1.457
0.000	Later than ten years	0.376
0.000		3.466

Finance Leases

Finance leases, which have substantially transferred to the Council the benefits and risks of ownership of a non-current asset, are treated as if the asset had been purchased outright.

Assets acquired under finance leases are included in non-current assets at the lower of the fair value or the present value of the minimum lease payments. The capital element of the lease is included as obligations under creditors.

After the adoption of IFRS 16 on the 1 April 2024 all finance leases will be recognised as right of use assets in the same way as operating leases. There were no finance leases which were recognised as right of use assets as the existing contracts ceased prior to the 31 March 2025 and were therefore exempt from the new arrangements.

As at 31 March 2024 £m		As at 31 March 2025 £m
0.037	Not later than one year	0.000
0.037		0.000

Renfrewshire Council as Lessor

Operating Leases

The Council leases out property and equipment under operating leases for the following purposes:

- for the provision of community services, such as sports facilities, tourism services and community centres
- for economic development purposes to provide suitable affordable accommodation for local businesses.

The future minimum lease payments receivable under non-cancellable leases in future years are:

As at 31 March 2024 £m		As at 31 March 2025 £m
0.158	Not later than one year	0.235
0.511	Between one and five years	0.494
6.112	Later than five years	1.355
6.781		2.084

The minimum lease payments receivable does not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews.

Note 17: Inventories

2023/24 £m	Inventories	2024/25 £m
1.314	Balance at 1 April	1.287
9.163	Additions during the year	9.670
(9.188)	Recognised as an expense during the year: inventories sold, exchanged or distributed	(9.893)
(0.002)	Recognised as an expense during the year: inventories written down	(0.004)
1.287	Balance at 31 March	1.060

Note 18: Cash and cash equivalents

The balance of cash and cash equivalents is made up of the following components. With the exception of imprest accounts held at Council establishments, the balances in all of the categories listed below are used together to manage the Council's overall cash balances on a day-to-day basis.

2023/24 £m		2024/25 £m
(7.653)	Current account balances with the council's banker	(13.479)
3.707	Euro account balances with the council's banker - sterling equivalent	0.516
13.263	Callable deposits with UK banks and building societies	5.301
20.101	Callable deposits in money market funds and ultra-short bond funds	13.127
0.043	Imprest accounts held at council establishments	0.040
29.461	Total cash and cash equivalents	5.505

Note 19: Debtors

Amounts due to be received by the Council at 31 March are set out below. This is analysed by type of debtor to provide greater transparency of the sums due.

31 March 2024			As at 31 March 2025	
Short-term £m	Long-term £m		Short-term £m	Long-term £m
22.904	0.000	Central government bodies (non-NHS)	23.728	0.000
5.075	0.990	Central government bodies (NHS)	5.037	0.900
5.476	0.000	Other local authorities	1.535	0.000
5.170	0.000	HM Revenue and Customs	8.281	0.000
0.084	0.029	Employees	0.064	0.029
21.084	0.000	Council Tax arrears	21.889	0.000
(13.296)	0.000	less impairment	(14.397)	0.000
4.939	0.000	Rent arrears	4.376	0.000
(2.945)	0.000	less impairment	(3.240)	0.000
37.425	6.046	Other entities and individuals	35.814	6.045
(19.562)	(4.700)	less impairment	(20.607)	(4.972)
66.354	2.365	Total Debtors	62.480	2.002

Note 20: Creditors

Amounts due to be paid by the Council as at 31 March are set out below. This is analysed by type of creditor to provide greater transparency of the sums due.

As at 31 March 2024			As at 31 March 2025	
Short-term £m	Long-term £m		Short-term £m	Long-term £m
(7.510)	(0.732)	Central government bodies (non-NHS)	(5.485)	(0.549)
(1.976)	0.000	Central government bodies (NHS)	(1.894)	0.000
(3.635)	0.000	Other local authorities	(2.506)	0.000
(7.437)	0.000	HM Revenue and Customs	(7.895)	0.000
(6.946)	0.000	Strathclyde Pension Fund and Scottish Public Pensions Agency	(5.368)	0.000
(10.440)	0.000	Employees	(14.069)	0.000
(3.038)	(57.197)	Service concession arrangements: schools	(4.345)	(67.683)
(0.134)	(4.567)	Service concession arrangements: waste	(0.017)	(5.364)
(0.037)	0.000	Right of Use Assets	(0.413)	(3.053)
(4.044)	0.000	Council Tax refundable to taxpayers	(3.488)	0.000
(1.018)	0.000	Council Tax receipts in advance	(1.656)	0.000
(37.117)	(0.856)	Other entities and individuals	(23.203)	(0.932)
(83.332)	(63.352)	Total Creditors	(70.339)	(77.581)

Note 21: Provisions

Provisions are made where an event has taken place that gives the Council a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. Teacher's maternity pay is a short-term provision, made to reflect the changes in European legislation that allow teachers to accrue all holidays during parental leave.
The movement in these short-term provisions is detailed below:

Short-term Provisions	Teachers' maternity pay £m	Other £m	Total £m
As at 1 April 2024	(0.121)	(0.600)	(0.721)
Additional provisions made during the year	(0.142)	(0.264)	(0.406)
Amounts used during the year	0.121	0.600	0.721
As at 31 March 2025	(0.142)	(0.264)	(0.406)

A summary of the movements in the long-term provisions made by the Council is detailed below, along with an explanation of the reason for the provision:

Long-term Provisions	Holiday pay compensation £m	Insurance claims £m	Total £m
Balance at 1 April 2024	(0.445)	(4.185)	(4.630)
Additional provisions made during the year	0.000	(1.172)	(1.172)
Amounts used during the year	0.000	0.572	0.572
As at 31 March 2025	(0.445)	(4.785)	(5.230)

Holiday pay compensation payments

The Council has received a number of claims arising from a European Court of Justice ruling in relation to holiday pay. A provision has been made to reflect the potential outcome of known claims. A contingent liability is recognised in Note 29 for potential claims that have not yet materialised.

Insurance claims

The provision for insurance claims represents the actuarial assessment of excess costs arising from insurance claims together with identified liabilities in respect of insurance claims outstanding against Renfrewshire Council and predecessor local authorities. The Council has increased its net assessment by £1.172m on the basis of information held by the Council and notified by Glasgow City Council, the coordinating authority for the former Strathclyde Regional Council.

Note 22: Financial Instruments

Categories of financial instruments

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity.

The term ‘financial instrument’ covers both financial assets and financial liabilities and includes trade payables, borrowings (for example Public Works Loan Board debt and market debt), financial guarantees, bank overdraft, trade receivables, loans receivable, cash deposits with financial institutions (some on a fixed term basis and some which are immediately available) and longer-term investments. The following categories of financial instrument are carried in the balance sheet.

As at 31 March 2024		Financial Liabilities	As at 31 March 2025	
Long-term £m	Current £m		Long-term £m	Current £m
(238.592)	(5.000)	Principal sum borrowed	(232.050)	(5.000)
0.000	(2.815)	Accrued interest	0.000	(2.694)
(238.592)	(7.815)	Total Public Works Loan Board (PWLB) borrowing	(232.050)	(7.694)
(20.000)	(26.766)	Principal sum borrowed	0.000	(46.766)
0.000	(0.864)	Accrued interest	0.000	(0.858)
(0.339)	(0.262)	EIR adjustments	0.000	(0.588)
(20.339)	(27.892)	Total non-PWLB borrowing ("market debt")	0.000	(48.212)
0.000	(29.785)	Borrowing from group entities	0.000	(33.839)
(258.931)	(65.492)	Total Borrowing	(232.050)	(89.745)
0.000	(49.988)	At amortised cost trade payables	0.000	(33.091)
(61.763)	(3.210)	Service Concession and Right of Use Asset liabilities	(76.100)	(4.775)
0.000	0.000	Financial guarantees	(0.395)	0.000
(61.763)	(53.198)	Financial Liabilities included in Creditors	(76.495)	(37.866)

As at 31 March 2024		Financial Assets	As at 31 March 2025	
Long-term £m	Current £m		Long-term £m	Current £m
		At amortised cost:		
0.000	66.000	Principal	0.000	17.521
0.000	1.755	Accrued interest	0.000	0.017
0.000	0.000	Loss allowance	0.000	(0.004)
4.321	0.000	At fair value through other comprehensive income - designated equity instruments	4.391	0.000
4.321	67.755	Total Investments	4.391	17.534
		At amortised cost:		
0.000	5.617	Principal	0.000	(8.165)
0.000	0.048	Accrued interest	0.000	0.029
0.000	0.012	Loss allowance	0.000	(0.003)
0.000	23.808	At fair value through profit or loss	0.000	13.644
0.000	29.485	Total Cash and cash equivalents	0.000	5.505
		At amortised cost:		
1.030	74.996	Trade receivables	5.959	70.444
4.826	0.054	Loans made for service purposes	4.826	0.044
1.208	0.000	Accrued interest	0.000	0.000
(4.700)	(21.739)	Loss allowance	(4.972)	(23.847)
2.364	53.311	Financial Assets included in Debtors	5.813	46.641

Loans to other entities and individuals comprise a loan to Kilbarchan Amateur Athletic Club of £0.073m (2023/24 £0.074), home loans of £0.213m (2023/24 £0.256m) and social care charging order debtors of £0.737m (2023/24 £0.736m). Note that these balances are not principal amounts owed, rather valued at amortised cost based on a notional (effective) interest rate.

Equity instruments elected to fair value through other comprehensive income

The Council has elected to account for the Insurance Fund at fair value through other comprehensive income because it is a long-term strategic holding and changes in its fair value is not considered to be part of the Council's annual financial performance. The Insurance Fund is invested in the Phoenix Fund, managed on behalf of the Council by LGT Wealth Management.

The objective of the fund is to achieve long term growth with low volatility, through a widely diversified portfolio. The fair value of the investment is £4.391m at 31 March 2025 (£4.321m as at 31 March 2024). Income from the Fund is reinvested.

Fair value of financial instruments

Financial instruments, except those classified at amortised cost, are carried in the Balance Sheet at fair value. For most assets, including money market funds, the fair value is taken from the market price. The fair values of other instruments have been estimated by calculating the net present value of the remaining contractual cash flows at 31 March 2025.

The Council's 'Fair value through other comprehensive income' assets comprise its insurance fund investments. The fair value of the insurance fund investments equates to the market value of those investments, and this valuation has been provided by the Council's investment manager, LGT Wealth Management.

Financial instruments classified at amortised cost are carried in the Balance Sheet at amortised cost. Their fair values have been estimated by calculating the net present value of the remaining contractual cash flows at 31 March 2025, using the following methods and assumptions:

- Loans borrowed by the Council have been valued by discounting the contractual cash flows over the whole life of the instrument at the appropriate market rate for local authority loans.
- For 'lender option borrower option' (LOBO) loans, PWLB premature repayment rates have been applied to provide the fair value under PWLB debt redemption procedures. The PWLB redemption rates provide a reasonable proxy for rates and a number of market participants have used this basis when considering early redemption costs for market loans. It is likely that lenders will only exercise their options when market rates have risen above the contractual loan rate. The interest rate risk associated with the Council's LOBOs is not deemed to be significant and the potential penalties charged may make the redemption of the loans an uneconomic option.
- The fair values of other long-term loans and investments have been discounted at the market rates for similar instruments with similar remaining terms to maturity on 31 March.
- The fair values of financial guarantees have been estimated based on the likelihood of the guarantees being called and the likely payments to be made.
- No early repayment or impairment is recognised for any financial instrument.
- The fair value of short-term instruments, including trade payables and receivables, is assumed to approximate to the carrying amount given the low and stable interest rate environment.

Fair values are shown in the table below, split by their level in the fair value hierarchy:

- Level 1 – fair value is only derived from quoted prices in active markets for identical assets or liabilities, e.g. bond prices
- Level 2 – fair value is calculated from inputs other than quoted prices that are observable for the asset or liability, e.g. interest rates or yields for similar instruments
- Level 3 – fair value is determined using unobservable inputs, e.g. non-market data such as cash flow forecasts or estimated creditworthiness.

The fair value for each category of financial instrument is shown below, with the balance sheet carrying amount shown for comparison.

As at 31 March 2024		Financial Liabilities	Fair value level	As at 31 March 2025	
Carrying Amount £m	Fair value £m			Carrying Amount £m	Fair value £m
		Financial liabilities measured at amortised cost:			
(246.407)	(220.126)	Public Works Loan Board borrowing	2	(239.743)	(189.683)
(48.231)	(53.523)	Non-PWLB borrowing ("market debt")	2	(48.211)	(53.523)
		Other liabilities:			
(64.973)	(119.570)	Service Concession and Finance Lease liabilities	3	(80.875)	(80.875)
0.000	0.000	Financial guarantees	3	(0.395)	(0.395)
(359.611)	(393.219)	Total financial liabilities for which fair value is disclosed		(369.224)	(324.476)
		Financial liabilities measured at amortised cost:			
(29.785)	n/a	Borrowing from group entities		(33.839)	n/a
(49.988)	n/a	Trade payables: short-term		(33.091)	n/a
(79.773)		Total financial liabilities for which fair value is not disclosed		(66.930)	

As at 31 March 2024		Financial Assets	Fair value level	As at 31 March 2025	
Carrying Amount £m	Fair value £m			Carrying Amount £m	Fair value £m
20.101	20.101	Callable deposits in money market funds and ultra-short bond funds	1	13.128	13.128
3.707	3.707	Euro current account balances with the council's banker	2	0.516	0.516
4.321	4.321	Investments in pooled funds (insurance fund)	1	4.391	4.391
28.129	28.129	Total Financial assets measured at fair value		18.035	18.035
67.755	67.751	Fixed term deposits with UK local authorities	2	0.000	0.000
0.000	0.000	Fixed term deposits withUK building societies	2	17.534	17.534
5.610	5.610	Callable deposits with UK banks and building societies (including sterling current account balances with the Council's banker)	2	(8.178)	(8.178)
0.043	0.043	Imprest accounts held at council establishments	2	0.040	0.040
1.387	1.543	Loans made for service purposes	3	1.023	1.037
74.795	74.947	Total Financial assets measured at amortised cost		10.419	10.433
102.924	103.076	Total financial assets for which fair value is disclosed		28.454	28.468
		Financial assets measured at amortised cost:			
1.029	n/a	Trade receivables and prepayments: long-term		1.020	n/a
53.259	n/a	Receivables and prepayments: short-term		46.598	n/a
54.288		Total financial assets for which fair value is not disclosed		47.618	

Items of income, expense, gain and loss relating to financial instruments

The following items of income, expense, gain and loss relating to financial instruments are included within the lines 'Financing and investment income and expenditure' and '(Surplus)/Deficit from investments in equity instruments designated as Fair Value through Other Comprehensive Income' in the CIES.

2023/24 £m		Financial Assets: Amortised cost £m	Financial Assets: Elected to Fair Value through Other Comprehensive Income £m	Financial Assets: Fair Value through Profit or Loss £m	Financial liabilities at amortised cost £m	2024/25 £m
16.323	Interest expense	0.000	0.000	0.000	17.118	17.118
3.720	Impairment losses	2.472	0.000	0.000	0.000	2.472
0.007	Fee expense	0.000	0.000	0.000	0.007	0.007
20.050	Total expense in the Surplus / Deficit on the Provision of Services	2.472	0.000	0.000	17.125	19.597
(8.259)	Interest income	(4.025)	0.000	(1.711)	0.000	(5.736)
(0.133)	Dividend income	0.000	(0.128)	0.000	0.000	(0.128)
(8.392)	Total income in the Surplus/Deficit on the Provision of Services	(4.025)	(0.128)	(1.711)	0.000	(5.864)
0.008	Net (gain) or loss on revaluation	0.000	0.058	0.010	0.000	0.068
0.008	(Surplus)/Deficit on the revaluation of financial assets	0.000	0.058	0.010	0.000	0.068
11.666	Net (Gain)/Loss for the year	(1.553)	(0.070)	(1.701)	17.125	13.801

Note 23: Nature and extent of risks arising from Financial Instruments

The Council's management of treasury risks actively works to minimise the Council's exposure to the unpredictability of financial markets and to protect the financial resources available to fund services. The Council complies with CIPFA's Code of Treasury Management Practices and has written principles for overall risk management as well as written policies and procedures covering specific areas such as credit risk, liquidity risk and market risk.

In line with the Treasury Management Code, the Council approves a Treasury Management Strategy before the commencement of each financial year. The Strategy sets out the parameters for the management of risks associated with financial instruments. The Council also produces Treasury Management Practices specifying the practical arrangements to be followed to manage these risks.

The Treasury Management Strategy includes an Investment Strategy in compliance with Scottish Government guidance on Local Government Investments. This Guidance emphasises that priority is to be given to security and liquidity, rather than yield.

The Council's Treasury Management Strategy and its Treasury Management Practices seek to achieve a suitable balance between risk and return or cost.

Credit Risk

Credit risk arises from the short-term lending of surplus funds to financial institutions and local authorities, as well as credit exposures to the Council's customers. It is the policy of the Council to place deposits only with other local authorities and a limited number of high-quality banks, building societies and money market funds whose credit rating is independently assessed as sufficiently secure by the Council's treasury advisers and to restrict lending to a prudent maximum amount for each entity.

The Treasury Management Strategy outlines the limits placed on investments with any counterparty.
The table below summarises the credit risk exposures of the Council's treasury investment portfolio (including accrued interest) by credit rating.

2023/24 £m	Total Investment Portfolio by Credit Rating	2024/25 £m
20.015	AAA (money market funds and ultra-short bond funds)	13.071
6.736	A+	2.465
0.000	A	2.810
6.491	A–	0.000
66.000	UK local authorities	0.000
0.000	UK Debt Management Office	17.521
99.242	Total	35.867

The Council does not generally allow credit for customers such that, at 31 March 2025, £9.111m of sundry income debt is past its due date for payment (£9.903m as at 31 March 2024). The past due amount can be analysed by age as follows:

2023/24 £m	Sundry Income Debt Past Due	2024/25 £m
2.258	Less than three months	1.549
0.635	Three to six months	1.864
1.612	Six months to one year	0.666
5.398	More than one year	5.032
9.903	Total	9.111

Loss allowances on trade receivables have been calculated by reference to the Council's historic experience of default, adjusted for current and forecast economic conditions. Receivables are determined to have suffered a significant increase in credit risk where they are 30 or more days past due and they are determined to be credit-impaired where they are 90 or more days past due. Receivables are written off to the Surplus or Deficit on the Provision of Services when there is no reasonable prospect of payment, or when they become prescribed; but steps are still taken to collect sums owing when information becomes available which suggests the debtor can make payment.

Collateral

Renfrewshire Council occasionally provides loans to residents who wish to buy their homes under Right to Buy legislation. In such cases the Council takes a standard security over the property. As at 31 March 2025 the outstanding value of home loans advanced by the Council was £0.213m (£0.256m as at 31 March 2024).

Liquidity risk

The Council's main source of borrowing is HM Treasury's Public Works Loan Board, but the Council also has loans classed as 'lender option borrower option' (LOBO). There is no significant risk that the Council will be unable to raise finance to meets its commitments under financial instruments.

The Council has safeguards in place to ensure that a significant proportion of its borrowing does not mature for repayment at any one time in the future to reduce the financial impact of re-borrowing at a time of unfavourable interest rates.

The Council's policy is to ensure that not more than 15% of loans are due to mature within any financial year and 50% within any rolling five-year period through a combination of prudent planning of new loans taken out and, where it is economic to do so, making early repayments.

The maturity analysis of the principal element of borrowing is as follows:

As at 31 March 2024		Principal Borrowing Maturity Analysis	As at 31 March 2025	
£m	%		£m	%
5.000	1.72%	Less than one year	5.000	1.76%
5.000	1.72%	Between one and two years	0.007	0.00%
0.011	0.00%	Between two and five years	0.000	0.00%
280.347	96.56%	More than five years	278.809	98.24%
290.358	100.00%	Total	283.816	100.00%

Market risk: interest rate risk

Changes in market interest rates influence the interest payable on borrowings and on interest receivable on surplus funds invested. For example, a rise in interest rates would mean an increase in the interest charged on borrowing at variable rates and an increased cost to the taxpayer. An increase in interest rates would also mean an increase in the income received on lending at variable rates and a reduction in cost for the taxpayer. Changes in market rates also affect the notional 'fair value' of lending and borrowing. For example, a rise in interest rates would reduce the fair value of both lending and borrowing at fixed rates. Changes in the fair value of lending and borrowing do not impact upon the taxpayer and are confined to prescribed presentational aspects in the Accounts.
The Council has a variety of strategies for managing the uncertainty of future interest rates and the financial impact on the Council's finances:

- it is the policy of the Council to limit its exposure to variable rate borrowing to a maximum of 25% of what it borrows;
- during periods of falling rates and where it is economically advantageous to do so, the Council will consider the repayment and restructuring of fixed interest rate debt;
- the Council takes daily advice from its specialist treasury advisers and actively monitors changes in interest rates to inform decisions on the lending of surplus funds, new borrowings and restructurings of existing borrowings.

To illustrate the notional impact of changes in interest rates upon the Council, the following table shows the financial effect if rates had been 1% higher during 2024/25, with all other variables held constant.

Interest rate risk	As at 31 March 2025 £m
Increase in interest receivable on deposits placed during the year	(1.113)
Notional impact on the Surplus/Deficit on the Provision of Services	(1.113)
Share of this impact which would be attributable to the Housing Revenue Account	(0.297)
Other changes that would have no impact on the Surplus/Deficit on the Provision of Services or Other Comprehensive Income and Expenditure:	
Decrease in the fair value of fixed rate loans and deposits	0.011
Decrease in the fair value of fixed rate borrowing	32.389

The impact of a 1% fall in interest rates would be as above but with the changes being reversed.

Market risk: price risk

The Council's Insurance Fund is invested in an externally managed fund under the powers of schedule 3 of the Local Government (Scotland) Act 1975 and section 3 of the Local Government etc. (Scotland) Act 1994. The investments are managed on behalf of the Council by LGT Wealth Management in the Phoenix Fund. The objective of the fund is to achieve long-term growth with low volatility, through a widely diversified portfolio. The benchmark return is SONIA+2% per annum. During 2024/25 the book cost of investments increased by £0.135m (£0.133m increase during 2023/24). The investment is classified as fair value through other comprehensive income, meaning that all movements in price will impact on the gains and losses recognised in other comprehensive income and expenditure. This is an accounting requirement that has no impact on the taxpayer. To illustrate the impact of changes in share price upon the Council, an increase or fall of 5% in the general price of shares at 31 March 2025 would have resulted in a £0.089m gain or loss being recognised in Other Comprehensive Income and Expenditure for 2024/25.

Market risk: foreign exchange risk

As at 31 March 2025 the Council had a foreign currency deposit of €0.617m with the Council's banker (€4.335m as at 31 March 2024). This sum was being held in order to mitigate the foreign exchange risk associated with a contract being entered into as part of the Glasgow and Clyde Valley City Deal programme. The sterling valuation of this deposit as at 31 March 2025, based on the euro to sterling exchange rate at that time, was £0.516m. To illustrate the impact of changes in foreign exchange rates upon the Council, a relative increase or decrease of 1% in the euro to sterling exchange rate at 31 March 2025 would have resulted in a £0.005m gain or loss being recognised in Other Comprehensive Income and Expenditure for 2024/25.

Note 24: External audit costs

2023/24 £m	Audit Fees	2024/25 £m
0.443	Fees payable with regard to external audit services carried out by the appointed auditor for the year	0.487
0.443	Total	0.487

Note 25: Agency services

The Council bills and collects non-domestic rates on behalf of the Scottish Government from ratepayers situated within Renfrewshire Council and East Renfrewshire Council. The Council also bills and collects, along with its own Council Tax, domestic water and sewerage charges on behalf of Scottish Water.

2023/24 £m	Agency Services	2024/25 £m
131.322	Scottish Government - Contributions (to)/from the non-domestic rates pool	107.505
14.880	Non-domestic rates collected: East Renfrewshire	15.951
0.070	Service income from East Renfrewshire Council for collection of non-domestic rates	0.073
(14.950)	Cost of collection of Non-domestic rates from East Renfrewshire	(16.024)
34.461	Domestic water and sewerage charges collected	38.164
(34.461)	Domestic water and sewerage charges paid over to Scottish Water	(38.164)
0.706	Service income from Scottish Water for collection of domestic water and sewerage	0.730

Note 26: Related parties

The Council's related parties are those bodies or individuals that have the potential to control or significantly influence the Council, or to be controlled or significantly influenced by the Council, or where those individuals or bodies and the Council are subject to common control. The Council is required to disclose material transactions that have occurred with related parties and the amount of any material sums due to or from related parties.

Related party relationships require to be disclosed where control exists, irrespective of whether there have been transactions between the related parties. Disclosure of this information allows readers to assess the extent to which the Council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Council.

Senior Officers and Elected Members

Members of the council and senior officers have control over the Council's financial and operating policies. They have the responsibility to adhere to a Code of Conduct, requiring them to declare an interest in matters that directly or indirectly influence, or appear to influence, their judgement or decisions taken during the course of their work. The total of councillors' and senior officers' remuneration allowances paid in 2024/25 are shown in the Remuneration Report on page 27.

Senior Officers

No senior officer holds a remunerated position outside of their Council employment. For details of Senior Officers' interests, please check the register of interests on the Council website at:

Register-of-senior-officers-interests

Senior Elected Members

Under the Council Code of Conduct, elected members and senior officials must declare any registered interests in any bodies where the Council itself does not have significant influence over their operations. Each member's Register of Interest is available at Councillors - Renfrewshire Website.

In 2024/25, the Council made payments totalling £6.581m (£7.979m 2023/24) to bodies where members hold a position where they have significant influence or control as listed below:

2023/24 Expenditure £m	2023/24 Income £m	2023/24 Debtor £m	2023/24 Creditor £m		2024/25 Expenditure £m	2024/25 Income £m	2024/25 Debtor £m	2024/25 Creditor £m
0.015	0.000	0.000	0.000	Public Health Scotland	0.000	0.000	0.000	0.000
5.084	0.000	0.000	0.000	Quarriers - Charity Care Organisation	4.401	(0.108)	0.107	0.000
0.423	0.000	0.000	0.000	Renfrewshire Citizens' Advice Bureau	0.599	0.000	0.000	0.000
2.401	0.000	0.000	0.000	Kibble Trust	1.520	0.000	0.000	0.000
0.056	0.000	0.000	0.000	Erskine Arts - Charity	0.061	0.000	0.000	0.000
7.979	0.000	0.000	0.000	Total	6.581	(0.108)	0.107	0.000

NB: This disclosure excludes group entities and trade union membership.

Key Related Parties: subsidiaries and associates

The organisations set out in the group accounts note are those which the Council is considered to have control or influence over. For further details of the nature of group relationships, please refer to the Group Accounts and Notes from page 104.

IAS 24 requires related party transactions during the year to be disclosed. This disclosure should include the nature of the transaction and any outstanding balances. Significant transactions with other public bodies are displayed below:

2023/24 Expenditure £m	2023/24 Income £m	2023/24 Debtor £m	2023/24 Creditor £m	Joint Ventures	2024/25 Expenditure £m	2024/25 Income £m	2024/25 Debtor £m	2024/25 Creditor £m
142.817	(44.052)	0.000	(26.103)	Renfrewshire Health and Social Care Integration Joint Board	155.834	(49.083)	0.000	(24.186)
142.817	(44.052)	0.000	(26.103)	Total	155.834	(49.083)	0.000	(24.186)

2023/24 Expenditure £m	2023/24 Income £m	2023/24 Debtor £m	2023/24 Creditor £m	Subsidiary	2024/25 Expenditure £m	2024/25 Income £m	2024/25 Debtor £m	2024/25 Creditor £m
16.819	(0.511)	0.209	(0.001)	Renfrewshire Leisure Ltd trading as OneRen	16.186	(0.631)	0.274	(1.487)
0.455	0.000	0.000	0.000	Coats Observatory Trust	0.352	0.000	0.000	0.000
0.000	0.000	0.275	0.000	Park Lane Developments (Renfrewshire) LLP	0.000	0.000	0.000	0.000
0.668	(1.453)	0.000	0.000	Paisley Museum Reimagined Ltd	0.048	(0.056)	0.000	0.000
17.942	(1.964)	0.484	(0.001)	Total	16.586	(0.687)	0.274	(1.487)

2023/24 Expenditure £m	2023/24 Income £m	2023/24 Debtor £m	2023/24 Creditor £m	Associates	2024/25 Expenditure £m	2024/25 Income £m	2024/25 Debtor £m	2024/25 Creditor £m
2.914	(1.483)	0.000	0.000	Strathclyde Partnership for Transport	2.955	(0.165)	0.000	0.000
0.332	0.000	0.000	0.000	Strathclyde Concessionary Travel Scheme Joint Committee	0.332	0.000	0.000	0.000
1.637	(0.160)	0.000	(0.962)	Renfrewshire Valuation Joint Board	1.643	(0.162)	0.000	(1.493)
4.883	(1.643)	0.000	(0.962)	Total	4.930	(0.327)	0.000	(1.493)

Key Related Parties: Other Public Bodies

Scottish Government

The Scottish Government has effective control over the operations of the Council as it is responsible for providing the statutory framework within which the Council operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Council has with other parties, such as Council Tax and Non-Domestic Rates. Significant transactions with the Scottish Government are shown in the table below:

2023/24 Expenditure £m	2023/24 Income £m	2023/24 Debtor £m	2023/24 Creditor £m		2024/25 Expenditure £m	2024/25 Income £m	2024/25 Debtor £m	2024/25 Creditor £m
0.000	(404.553)	0.173	0.000	Scottish Government	0.000	(452.499)	0.202	0.000
0.000	(404.553)	0.173	0.000		0.000	(452.499)	0.202	0.000

Note 27: Pension schemes accounted for as defined contribution schemes

Renfrewshire Council participates in the Scottish Teachers' Superannuation Scheme. The scheme is an unfunded statutory public service pension scheme with benefits underwritten by the UK Government. The scheme is financed by payments from employers and from those current employees who are members of the scheme and paying contributions at progressively higher marginal rates based on pensionable pay, as specified in the regulations. The rate of employer contributions is set with reference to a funding valuation undertaken by the scheme actuary. The last four-yearly valuation was undertaken as at 31 March 2024, which set the contribution rate payable from 1 April 2024 to 31 March 2026.

Renfrewshire Council has no liability for other employers' obligations to the multi-employer scheme. As the scheme is unfunded there can be no deficit or surplus to distribute on the wind-up of the scheme or withdrawal from the scheme.

The scheme is an unfunded multi-employer defined benefit scheme. It is accepted that the scheme can be treated for accounting purposes as a defined contribution scheme in circumstances where Renfrewshire Council is unable to identify its share of the underlying assets and liabilities of the scheme.

While the employee rate applied is variable, it will provide an actuarial yield of 9.4% of pensionable pay. At the last valuation a shortfall of £1.3bn was identified in the notional fund, which will be repaid by the increased rate of employers' pension contribution, effective from 1 April 2024, of 23%.

Based on the proportion of employer contributions paid in 2024/25, Renfrewshire Council's level of participation in the scheme is 3.1%. The Council paid £24.806m (£21.041m in 2023/24) for employer's contributions to the Scottish Public Pensions Agency. £0.375m of expenditure (£0.401m in 2023/24) was charged to service revenue accounts in respect of "added years" pension enhancement termination benefits, representing 0.4% of teachers' pensionable pay (0.4% in 2023/24). The estimated contribution for 2025/26 is £23.785m.

Note 28: Defined benefit pension schemes

28a: Participation in pension schemes

The pension scheme for teachers (the Scottish Teachers' Superannuation Scheme) is explained in the previous note, whilst this note relates exclusively to the pension scheme for all other employees: the Local Government Pension Scheme.

The Local Government Pension Scheme in Scotland (LGPS) is a funded, defined benefit, statutory occupational pension scheme. It is regulated by the Scottish Public Pensions Agency but is administered locally by fund administering authorities through regional pension funds. For Renfrewshire Council, the fund administering authority is Glasgow City Council and the regional pension fund is the Strathclyde Pension Fund. As a funded scheme, the Council and employees pay contributions into the fund, calculated at a level intended to balance the scheme's pension liabilities with the scheme's investment assets. The statutory nature of the fund means that the post-employment benefits are defined and set out in law. The Strathclyde Pension Fund is a multi-employer fund, and it is possible for each employer to identify its own share of the assets and liabilities of the fund on a consistent and reasonable basis.

The principal risks to the scheme are assumptions relating to longevity, inflation, and investment performance; in addition, statutory changes to the scheme. These risks are mitigated to an extent by statutory requirements limiting charges to the Council's general fund. The Council has additional liabilities for unfunded discretionary pension payments outside the main schemes such as arrangements for the award of discretionary post-employment benefits upon early retirement. This is an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made.

However, there are no investment assets built up to meet these pensions liabilities, and cash has to be generated to meet actual pensions payments as they eventually fall due.

28b: Transactions relating to post-employment benefits

The Council accounts for post-employment benefits in the CIES as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and accounting for investment returns on any resources set aside to meet the costs. However, the charge according to statutory regulations that is required to be made against the General Fund Balance and the Housing Revenue Account Balance is based upon the employer contributions payable by the Council to the pension fund in the year. This requires an adjustment to be made in the movement in reserves statement to remove the cost (according to generally accepted accounting practices) of post-employment benefits and replace that cost with the value of employer contributions payable to the fund in the year.

The following transactions have been made in the CIES and the General Fund Balance via the movement in reserves statement during the year:

2023/24 £m		2024/25 £m
	Included within net cost of services:	
31.776	Current service cost	34.765
7.805	Past service cost/(gain)	0.665
	Included within Financing and Investment income and expenditure:	
57.468	Interest cost	62.127
12.265	Interest on the effect of the asset ceiling	27.231
(78.093)	Expected return on scheme assets	(85.344)
31.221	Total of Post-employment benefits charged to the Surplus/Deficit on the Provision of Services	39.444
	Included within Other Comprehensive Income and Expenditure:	
(84.242)	Return on Assets excluding amounts included in net interest	22.312
(20.669)	Actuarial gains and losses arising on changes in Demographic Assumptions	(2.183)
(44.838)	Actuarial gains and losses arising on changes in Financial Assumptions	(196.867)
111.846	Actuarial gains and losses arising on changes in Other Assumptions	(14.730)
296.851	Changes in effect of Asset Ceiling	(594.551)
290.169	Total of LGPS post-employment benefits charged to the CIES	(746.575)
	Movement in reserves statement:	
258.948	Actuarial losses or (gains)	(787.413)
(73.493)	Restriction on pension asset to Asset Ceiling	756.295
0.000	Effect of business combinations and disposals	(1.383)
31.221	Reversal of items relating to post-employment benefits debited or credited to the Surplus/Deficit on the Provision of Services	40.838
(39.797)	Employer contributions and direct payments to pensioners payable in the year	(17.579)
176.879	Movement in the year on the Pension Reserve	(9.242)

The cumulative amount of actuarial gains and losses recognised in the CIES as at 31 March 2025 is a gain of £1,179.986m (£1,121.675m gain as at 31 March 2024).

28c: Assets and liabilities relating to post-employment benefits

Renfrewshire Council's share of the defined benefit obligation (that is, the scheme liabilities) and of the scheme assets in the Strathclyde Pension Fund has been assessed by Hymans Robertson LLP, the Fund's independent actuaries. The assessment indicates that, as at 31 March 2025, scheme assets exceeded the defined benefit obligation by £691.057m (£492.840m excess of obligations over assets as at 31 March 2024). The defined benefit obligation is valued on an actuarial basis using the "projected unit credit" method, which estimates the pensions that will be payable in future years (dependent on assumptions about mortality rates, salary levels and other factors) discounted to their present value. The discount rate used at 31 March 2025 was 5.8% based on the indicative rate of return on high quality corporate bonds. Scheme assets are valued at fair value which, in the case of marketable securities, is market value using the current bid price. Where no market price is available, the fair value of scheme assets is estimated. The valuations are based on the latest formal valuation of the Strathclyde Pension Fund which was carried out as at 31 March 2024.

The common position for employers participating in the Strathclyde Pension Fund is that, based on a snapshot valuation as at 31 March 2025, a net pension asset is disclosed as a result of prevailing market conditions at that date. The net pension position of £691.057m represents an increase in asset of £198.217m between 31 March 2024 and 31 March 2025.

The net pension asset has a substantial impact on the net worth of the Council as recorded in the balance sheet). However, this surplus of scheme assets is restricted to the "asset ceiling" i.e., the net present value of future service costs less net present value of future contributions over the future working lifetime as at 31 March 2025. This has been calculated to be £0 for funded obligations. After adjusting for the asset ceiling, the balance sheet now reflects a pension liability of £65.238m, representing the unfunded obligations of the scheme.

Local government legislation provides that local authorities have an obligation to meet the expenditure of the joint boards of which they are constituent members. As a consequence, Renfrewshire Council has additional liabilities arising from the pension scheme deficits of the Renfrewshire Valuation Joint Board. In accordance with accounting regulations, the group accounts include a share of the post-employment benefits transactions, defined benefit obligations and scheme assets of this joint board. Further information can be found in the annual report and accounts of each joint board. The main fund (Fund 1) of Strathclyde Pension Fund does not have an asset and liability matching (ALM) strategy.

28d: Movement in defined benefit obligation (scheme liabilities)

The following is a reconciliation of the 2024/25 opening and closing balances of the present value of Renfrewshire Council's share of the Strathclyde Pension Fund's defined benefit obligation (that is, scheme liabilities).

2023/24 £m		2024/25 £m
1,211.991	Balance at 1 April	1,297.361
31.776	Current service cost	34.765
7.805	Past service cost (including curtailments)	0.665
57.468	Interest cost	62.127
9.277	Member contributions	10.447
0.000	Effect of business combinations and disposals	2.686
32.218	Actuarial losses or (gains)	(213.780)
	Losses or (gains) on curtailment	
(5.157)	Estimated benefits paid: unfunded	(5.398)
(48.017)	Estimated benefits paid: other	(44.813)
1,297.361	Balance at 31 March	1,144.060

28e: Movement in scheme assets

The following is a reconciliation of the 2024/25 opening and closing balances of the fair value of Renfrewshire Council's share of the Strathclyde Pension Fund's scheme assets.

2023/24 £m		2024/25 £m
1,646.087	Balance at 1 April	1,790.201
78.093	Expected return on scheme assets	85.344
9.277	Member contributions	10.447
34.640	Employer contributions	12.181
5.157	Contributions in respect of unfunded benefits	5.398
(14.121)	Effect of other experience	0.000
0.000	Effect of business combinations and disposals	4.069
84.242	Actuarial (losses) or gains	(22.312)
(5.157)	Estimated benefits paid: unfunded	(5.398)
(48.017)	Estimated benefits paid: other	(44.813)
1,790.201	Balance at 31 March	1,835.117

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy as provided by the administering authority. Expected yields on fixed interest investments are based on gross redemption yields as at the balance sheet date. Expected returns on equity investments reflect long-term real rates of return experienced in the respective markets.

The actual return on scheme assets from 1 April 2024 to 31 March 2025 was 3.5%.

The fair value of the assets held in the scheme may be analysed as follows:

As at 31 March 2024				As at 31 March 2025		
Quoted Prices in active markets £m	Prices not quoted in active markets £m	Total £m		Quoted Prices in active markets £m	Prices not quoted in active markets £m	Total £m
361.564	0.392	361.956	Equity instruments	380.166	1.187	381.353
0.000	427.395	427.395	Private Equity	0.000	424.190	424.190
0.000	140.763	140.763	Real Estate	0.000	138.456	138.456
7.352	819.550	826.902	Investment Funds	6.719	839.751	846.470
0.000	(0.001)	(0.001)	Derivatives	0.000	(0.001)	(0.001)
2.789	30.397	33.186	Cash and cash equivalents	0.000	44.651	44.651
371.705	1,418.496	1,790.201	Fair value of scheme assets	386.885	1,448.234	1,835.119

28f: Scheme history: analysis of defined benefit obligation and scheme assets

The Council's share of the accumulated deficit or surplus in the scheme is shown below. The analysis shows the nature of various elements of the Council's share of the scheme's defined benefit:

As at 31 March 2024 £m		As at 31 March 2025 £m
(537.973)	Current employee members	(485.593)
(53.892)	Pre-local government reorganisation (1996) liabilities	(49.398)
(128.007)	Deferred pensioners	(115.874)
(503.009)	Pensioners	(427.957)
(1,222.881)	Total Present Value of the Defined Benefit Obligation - Funded liabilities	(1,078.822)
1,790.201	Fair value of scheme assets	1,835.117
567.320	Net Asset / (Liability) arising from funded obligations	756.295
(567.320)	Restriction to asset ceiling	(756.295)
(67.713)	Retirals from Renfrewshire Council	(59.651)
(6.767)	Retirals pre-local government reorganisation (1996)	(5.587)
(74.480)	Total Present Value of the Defined Benefit Obligation - Unfunded liabilities	(65.238)
(74.480)	Net Pension Asset / (Liability)	(65.238)

The presentation of this table has been revised to better reflect the Unfunded Pension obligation.

Basis for estimating assets and liabilities

The following table shows the principal assumptions used by Hymans Robertson LLP, the Fund's independent actuaries, to estimate the Council's post-employment benefits transactions for 2024/25, and the Council's share of the Strathclyde Pension Fund's defined benefit obligation (scheme liabilities) and scheme assets as at 31 March 2025:

2023/24		2024/25
4.8%	Discount rate for defined benefit obligation	5.8%
2.7%	Long-term expected rate of return on scheme assets*	2.7%
3.5%	Rate of increase in salaries	3.5%
2.8%	Rate of increase in pensions	2.8%
2.8%	Rate of inflation	2.8%
	Mortality assumptions (years):	
	Longevity at age 65 for current pensioners:	
19.6	Men	19.5
22.3	Women	22.3
	Longevity at age 65 for future pensioners:	
20.6	Men	20.5
24.2	Women	24.1
	Take up of option to convert annual pension into retirement lump sum	
75%	For Pre-April 2009 service	75%
75%	For Post-April 2009 service	75%

**The expected rates of return are set equal to the discount rate as per IAS19.*

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above. The sensitivity analyses below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the

assumption analysed changes while all the other assumptions remain constant. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, i.e. on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis did not change from those used in the previous period. The limitations of methods and assumptions used are associated with any changes in market conditions that affect the net discount rate. These can have a significant effect on the value of the obligations reported.

Impact on the Defined Benefit Obligation on the Scheme	%	£m
0.1% decrease in the Real Discount	2%	19.002
1 year increase in the member life expectancy	4%	45.762
0.1% increase in the Salary Increase	0%	1.238
0.1% increase in the Pension Increase Rate	2%	18.273

Impact on the Authority's cash flows

An objective of the Fund is to keep employers' contributions at as constant a rate as possible. The Fund has agreed a strategy to achieve a funding rate of 100% in the longer term. Employers' and employees' contributions have been determined so that rates are standard across all participating employers.

The rate for employer contributions has been set at 6.5% for 2024/25 to 2025/26, rising to 17.5% from 2026/27. The total contribution expected to be made by the Council to the Strathclyde Pension Fund in the forthcoming year to 31 March 2026 is £11.229m. The weighted average duration of the defined benefit obligation is 17 years.

Note 29: Contingent liabilities

i) The Council has been notified of a number of contractor claims for additional costs incurred on construction contracts. The Council disputes the claims, which may be referred for arbitration. The Council recognises a contingent liability for potential costs, which may be incurred to resolve this dispute. It is not considered practicable at this stage to estimate the financial effect.

ii) Following two court cases, including Mrs Goodwin v Department for Education, it is expected that proposed changes to public service pension schemes will be required, to ensure that surviving same-sex spouses and civil partners receive benefits equivalent to those received by the surviving spouses of opposite-sex marriages. Strathclyde Pension Fund's actuary estimates that the potential impact may be 0.1% of gross obligations, which equates to £1.141m for the Council. This estimate is not reflected in the Primary Financial Statements because the trigger event that would require recognition has not yet occurred.

Note 30: Events after the balance sheet date

Events taking place after the authorised date for issue per the balance sheet are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31 March 2025, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

Note 31: Accounting Standards Issued not Adopted

The Code requires the disclosure of information relating to the impact of an accounting change that will be required by a new standard that has been issued but not yet adopted.

The following new standards and amendments to existing standards have been published but not yet adopted by the Code:

- IAS 21 The Effects of Changes in Foreign Exchange Risk issued in August 2023.
- IFRS 17 Insurance Contracts, IFRS 17 replaces IFRS 4 setting out principles for recognition, measurement, presentation and disclosure of insurance contracts.

There is no material impact anticipated in future years from the implementation of these standards.

Note 32: Accounting Policies – Renfrewshire Council

The Financial Statements for the year ended 31 March 2025 have been prepared in accordance with proper accounting practice as per section 12 of the Local Government in Scotland Act 2003. Proper accounting practice comprises the Code of Practice on Local Authority Accounting in the United Kingdom (the Accounting Code) and the Service Reporting Code of Practice, supported by International Financial Reporting Standards and recommendations made by the Local Authority (Scotland) Accounts Advisory Committee (LASAAC). They are designed to give a true and fair view of the financial performance and position of the Council and comparative figures for the previous financial year are provided. There are no significant departures from these recommendations.
The accounts have been prepared under the historic cost convention, other than changes resulting from the revaluation of certain categories of non-current assets and financial instruments, and on a going concern basis.

A Accruals of Expenditure and Income

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

i) Revenue from the sale of goods or provision of services is recognised when the performance obligation relating to the transaction has been satisfied, and it is probable that the economic benefits or service potential associated with the transaction will flow to the Council.

ii) Supplies are recorded as expenditure when they are consumed. Where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the Balance Sheet. Works are charged as expenditure when they are completed, before which they are carried as assets under construction on the Balance Sheet.

iii) Interest payable on borrowings and receivable on investments is accounted for on the basis of the effective interest rate for the relevant financial instrument. Interest receivable and dividend income is recognised when it is probable that the economic benefits or service potential associated with the transaction will flow to the Council.

iv) Where income and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where there is evidence that debts are unlikely to be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

v) Supplier invoices paid in the two weeks following the year-end are accrued together with specific accruals in respect of further material items provided the goods or services were received by 31 March 2025 or relate to services associated with the prior financial year.

B Business Improvement District

Following the formation of the Paisley First BID company on 15 January 2015, the Council has entered into an agreement to act as the billing body for the purposes of the Planning etc. (Scotland) Act 2006 and the Regulations and is responsible for the administration, collection and recovery of the BID Levy. As the Council is acting as agent for the BID company, no transactions in relation to the BID levy or BID Revenue Account are included in the CIES with the exception of any contribution made by the Council to the BID project, the costs and income related to the collection of the BID levy or any income from the BID company in relation to services provided.

C Cash and Cash Equivalents

Cash is defined as cash in hand and deposits repayable on demand less overdrafts repayable on demand. Cash equivalents are defined as call accounts, money market funds and instant deposits. Fixed term deposits are not classified as cash or cash equivalents as these are held for investment purposes rather than for meeting short-term cash commitments.

D Charges for the Use of Assets

Services are charged for the use of assets no matter how they are financed, and this charge includes a provision for depreciation where appropriate.

E Contingent Assets and Liabilities

Contingent assets and liabilities are not recognised in the financial statements but are disclosed as a note to the accounts where they are deemed material.

F Employee Benefits

Benefits payable during employment

All salaries and wages earned up to 31 March 2025 are included in the Accounts irrespective of when payment was made. An accrual is made for the cost of holiday entitlements earned by employees, but not taken before the year end and which employees may carry forward into the next financial year; along with any pay inflation agreed for the year and not yet paid.

Termination benefits

Termination benefits are amounts payable as a result of a decision by the Council to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy. They are charged on an accruals basis to the relevant service line in the CIES when the Council is demonstrably committed to either terminating the employment of an officer or making an offer to encourage voluntary redundancy. The Council is only demonstrably committed to a termination when it has a detailed formal plan for the termination, and it is without realistic possibility of withdrawal.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Council to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and to replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

Post-employment benefits

The Council participates in two formal pension schemes: the Local Government Pension Scheme which is administered by Strathclyde Pension Fund; and the Scottish Teachers' Superannuation Scheme. Liabilities for the Scottish Teachers' Superannuation Scheme cannot be identified specifically to the Council; therefore, the scheme is accounted for as a defined contributions scheme.

The Local Government Pension Scheme is accounted for as a defined benefit scheme in accordance with International Accounting Standard 19 (IAS19) (as revised in 2011). Renfrewshire Council's share of the net pension asset or liability in Strathclyde Pension Fund and a pension reserve are recognised in the Balance Sheet. The CIES recognises changes during the year in the pension asset or liability. Service expenditure includes pension costs based on employers' pension contributions payable and payments to pensioners in the year. Liabilities are included in the Balance Sheet on an actuarial basis using the projected unit method. Liabilities are discounted to their value at current prices using a discount rate based on the indicative rate of return on high quality corporate bonds. Assets are included in the Balance Sheet at their fair value, principally the bid price for quoted securities, and estimated fair value for unquoted securities.

G Events after the Balance Sheet date

Events after the Balance Sheet date are those events that occur between the end of the reporting period and the date when the Statements are authorised for issue. There are two types of events:

- Adjusting events – those that provide evidence of conditions that existed at the end of the reporting period, and the Statements are adjusted to reflect such events
- Non-adjusting events – those that are indicative of conditions that arose after the reporting period, and the Statements are not adjusted.

Events taking place after the date of authorisation for issue are not reflected in the Statements.

H Prior Period Adjustments

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the CIES or in the notes to the accounts, depending on how significant the items are to an understanding of the Council's financial performance.

Where there has been a change in accounting policy, that change will be applied retrospectively. Where there has been a change in accounting estimate, that change will be applied prospectively. Where a material misstatement or omission has been discovered relating to a prior period, that misstatement or omission will be restated unless it is impracticable to do so.

I Financial Instruments

Financial Assets

Financial assets are classified into three categories of valuation:

- At amortised cost;
- At fair value through other comprehensive income – designated equity instruments; and
- At fair value through profit or loss.

Financial Assets Measured at Amortised Cost

Financial assets measured at amortised cost are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the CIES for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans made by the Council, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the CIES is the amount receivable for the year in the loan agreement.

Any gains and losses that arise on the derecognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the CIES. The Council has assets such as investments and debtors which are classified as financial assets measured at amortised cost.

Financial Assets Measured at Fair Value through other Comprehensive Income (FVOCI)

Financial assets that are measured at FVOCI are recognised on the Balance Sheet when the Council becomes party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Investment income is credited to Financing and Investment Income and Expenditure in the CIES when it becomes receivable by the Council. Where an equity instrument is designated as FVOCI, changes in fair value are posted to Other Comprehensive Income and Expenditure and are balanced by an entry in the Financial Instruments Revaluation Reserve (an unusable reserve).

When the asset is derecognised, the cumulative gain or loss previously recognised in Other Comprehensive Income and Expenditure is transferred from the Financial Instruments Revaluation Reserve and recognised in the Surplus or Deficit on the Provision of Services. The Council has made an irrevocable election to designate these assets as FVOCI on the basis that they

are held for non-contractual benefits, not for trading, but for strategic purposes.

Financial assets measured at fair value through profit and loss

Assets are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Where there are no fixed or determinable payments, income (e.g. dividends) is credited to the CIES when it becomes receivable by the Council.

Assets values are based on the following principles:

- instruments with quoted market prices – the market price
- other instruments with fixed and determinable payments – discounted cash flow analysis
- equity shares with no quoted market prices – independent appraisal of company valuations.

Any gains and losses that arise on the derecognition of the asset are credited/debited to the Financing and Investment Income and Expenditure line in the CIES. Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

Expected Credit Loss Model

Where assets are identified as impaired as a result of an expected credit loss, the asset is written down and a charge made to the Financing and Investment Income and Expenditure line in the CIES. If the asset has fixed or determinable payments, the impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate. Otherwise, the impairment loss is measured as any shortfall of fair value against the acquisition cost of the instrument (net of any principal repayment and amortisation).

Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and initially measured at fair value and carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the CIES for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised. For most of the borrowings that the Council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the CIES is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure line in the Income and Expenditure Account in the year of extinguishment. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the CIES is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the CIES, regulations allow the impact on the General Fund Balance to be spread over future years. The Council has a policy of spreading the gain/loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was repaid. The reconciliation of amounts charged to the CIES to the net charge required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

Financial Guarantees

Financial guarantees are recognised at fair value assessed as the probability of the guarantees being called and the likely amount payable under the guarantees.

Loans Fund

The Council operates a Loans Fund and all loans raised are paid into the Fund. Advances are made to departments to finance capital expenditure during the year. Repayments to the Loans Fund are calculated using the annuity method.

The local Authority (Capital Financing and Accounting) (Scotland) Regulations 2016 - loans fund accounting came into force on 1 April 2016 and replaced the statutory provisions for local authority borrowing, lending and loans funds as set out in Schedule 3 of the local Authority (Scotland) Act 1975. The regulations contain the following provisions in respect of the loans fund:

- Regulation 12 places a duty on a local authority to maintain a loans fund, which is to be administered in accordance with the proper accounting practices and prudent financial management,
- Regulation 13 requires a local authority to make loans fund advances each year for expenditure of or lending to third parties by, the local authority which it has determined should be met from borrowing, and
- Regulation 14 requires a local authority to determine for each loans fund advance the period over which it will be repaid and the amount of each repayment. Both the period and the annual amounts must be considered by the authority to be prudent.

Interest is calculated and allocated to the CIES in accordance with Local Authorities Scotland Accounts Advisory Committee's (LASAAC) Guidance Note 2: Statement on the Calculation and Allocation of Loans Fund Interest and Expenses.

Financial Instruments - Fair Value Measurement

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability take place either in the principal market for that asset or liability or, in the absence of a principal market, in the most advantageous market for the asset or liability.

The fair value of an asset or liability is measured using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest.
Valuation techniques used are appropriate in the circumstances and have sufficient data available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.
Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the financial statements are categorised within the fair value hierarchy, as follows:

- Level 1 – quoted prices (unadjusted) in active markets for identical assets or liabilities that the authority can access at the measurement date
- Level 2 – inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly
- Level 3 – unobservable inputs for the asset or liability.

The fair value hierarchy gives priority to quoted prices (unadjusted) in active markets for identical assets or liabilities (Level 1 inputs) and the lowest priority to unobservable inputs (Level 3 inputs).

J Government Grants and other Contributions

Government grants and third-party contributions and donations are recognised as due to the Council when there is reasonable assurance that:

- the Council will comply with the conditions attached to the payments; and
- the grants or contributions will be received.

Amounts recognised as due to the Council are not credited to the CIES until conditions attaching to the grant or contribution have been satisfied. Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line or Taxation and Non-Specific Grant Income in the CIES.

Where capital grants are credited to the CIES, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied Account. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied Account are transferred to the Capital Adjustment Account once they have been applied.

K Heritage Assets

The Council's heritage assets are held in the museums operated by OneRen (Paisley Museum and Art Gallery, Renfrew Town Hall and Museum, and The Secret Collection). The purpose of holding these assets according to the Museums' Statement of Purpose is "to enhance public understanding of the human and natural world, principally by the use of original objects". Heritage assets are recognised and measured (including the treatment of revaluation gains and losses) in accordance with the Council's accounting policies on property, plant, and equipment. However, some of the measurement rules are relaxed in relation to heritage assets.

The accounting policies in relation to heritage assets that are deemed to include elements of intangible heritage assets are also presented below. Purchased acquisitions are recognised at cost and donated acquisitions are recognised at valuation with reference to appropriate commercial markets.

Acquisitions are made in line with the approved Acquisition and Disposal Policy. The collections of heritage assets are accounted for as follows:

Art Collection	The collection includes fine, contemporary and applied art works. The collection is included in the balance sheet at market value where this is available (from external valuations provided by suitably experienced and knowledgeable experts) or insurance valuations provided by the relevant collection curator. The assets within the collection are deemed to have indeterminate lives and a high residual value, and therefore no depreciation is charged.
Shawl and textile design	The museums hold a collection of approximately 1,000 Paisley-type shawls, and a considerable collection of original designs for shawl manufacture. The collection is included in the balance sheet at insurance valuation which is based on market values. The assets within the collection are deemed to have indeterminate lives and a high residual value, and therefore no depreciation is charged.
Natural History	The collection includes vertebrate and invertebrate zoology, botany, geology and microslide collections; in addition to a library of natural history books. The collection is included in the balance sheet at insurance valuation which is based on market values. The assets within the collection are deemed to have indeterminate lives and a high residual value, and therefore no depreciation is charged.

Human History	The museums hold collections relating to social history, transport, science (including an important collection of astronomical apparatus in Coats Observatory), archaeology, arms, local archives, numismatics, photography, textiles, ethnography and Egyptology. The collection is included in the balance sheet at insurance valuation which is based on market values. However, where an external valuation or cost information is available, or a valuation may be secured at a cost which is not prohibitive relative to the value of the item, then the Council will recognise the asset in the balance sheet at this value. The assets within the collection are deemed to have indeterminate lives and a high residual value, and therefore, no depreciation is charged.

In addition to the museum collections, there are a number of public space statues, monuments, memorials, fountains and outdoor artworks at various locations throughout Renfrewshire. These assets are not generally recognised in the balance sheet. The Council considers that obtaining valuations would involve disproportionate cost and that reliable cost or valuation information cannot be obtained for these items. This is because of the diverse nature of assets held, the number of assets and the lack of comparable data. However, where reliable cost information can be reasonably obtained, the asset will be included in the balance sheet.

The carrying amounts of heritage assets are reviewed where there is evidence of impairment for heritage assets, eg where an item has suffered physical deterioration or breakage or where doubts arise as to its authenticity. Any impairment is recognised and measured in accordance with the Council's general policies on impairment. Heritage assets will occasionally be disposed of in accordance with the approved Acquisitions and Disposal Policy (a copy of which is available). Assets are only disposed of for curatorial reasons (eg the item has deteriorated to such an extent it is no longer suitable for public display) and not with the aim of generating funds. Any proceeds of such items are accounted for in accordance with the Council's general provisions relating to the disposal of property, plant and equipment. Disposal proceeds are disclosed separately in the notes to the financial statements and are accounted for in accordance with statutory accounting requirements relating to capital expenditure and capital receipts. Expenditure incurred in preserving individual items is recognised in the CIES.

L Intangible Assets

The Council accounts for purchased software licences as Intangible Assets. Expenditure on intangible assets is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Council. Items costing less than £10,000 are not treated as Intangible Assets.

Intangible assets are measured initially at cost. Amounts are not revalued, as the fair value of the assets held by the Council cannot be determined by reference to an active market. The depreciable amount of an intangible asset is amortised over its useful life. An asset is tested for impairment whenever there is an indication that the asset might be impaired. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the CIES.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

M Interests in Companies and Other Entities

The Council has material interests in two charitable companies, two limited liability partnership and Joint Boards and Committees that have the nature of

subsidiaries and associates under accounting conventions, requiring it to prepare group accounts. In the Council's own single-entity accounts, these interests are not recorded as the Council has no shares in, or ownership of, any of these organisations.
Reflected in the Council's single-entity balance sheet is a 50% share in an Integration Joint Board, which is recorded as an investment.

N Inventories

Inventories (generally consumable stock) are included in the Balance Sheet at weighted average cost. The Code requires inventories to be held at lower of cost or Net Realisable Value. Weighted average cost is used as the measure of cost.

O Investment Property

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. Investment properties are measured initially at cost and subsequently at fair value. Properties are not depreciated but are revalued annually according to market conditions at the year-end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the CIES. The same treatment is applied to gains and losses on disposal. Rentals received in relation to investment properties are credited to the Financing and Investment Income line and result in a gain for the General Fund Balance.

However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

P Leases

The Council adopted International Financial Reporting Standard 16 (IFRS 16: Leases) from 1 April 2024. The main Impact of which is that for arrangements previously accounted for as operating leases, a right of use asset and a lease liability were brought into the balance sheet at 1 April 2024. Leases for items of low value, under £10,000, and leases that expire on or before the 31 March 2025 are exempt from the new arrangements.

IFRS 16 has been applied retrospectively but with the cumulative effect recognised at 1 April 2024. This means that right of use assets and lease liabilities have been calculated as if IFRS 16 had always applied but recognised in 2024/25 and not by adjusting prior year figures.

The Council as Lessee

Right of use assets

As a lessee, The Council previously classified leases as operating or finance leases based on its assessment of whether the lease transferred significantly all of the risks and rewards incidental to ownership of the underlying asset to the Council. Under IFRS 16, the Council recognises right of use assets and corresponding lease liabilities for most lease arrangements.

The Council has elected to apply recognition exemptions and will not recognise right of use assets and lease liabilities for short term leases that have a term of 12 months or less and leases of a low value, under £10,000. The Council will recognise the lease payments associated with these leases as an expense on a straight-line basis over the lease term.

At transition, lease liabilities are measured at the present value of the remaining lease payments, discounted at the Council's incremental borrowing rate as at 1 April 2024.

Right of use assets are measured either at:

- An amount equal to the lease liability;
- Their carrying amount as if IFRS 16 had been applied since the commencement date;
- For right of use assets for nominal lease payments right of use assets shall be recognised at fair value as at 1 April 2024. Any gain being the difference between that fair value and lease liability, recognised as a donated asset on the 1 April 2024.

The Council as Lessor

The Council is not required to make any adjustment on transition to IFRS 16 for leases in which acts as a lessor.

Finance Leases

Where the Council grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal.

Lease rentals receivable are apportioned between:

- a capital receipt for the disposal of the asset – applied to write down the Debtor (together with any premiums received); and
- finance income (credited to the CIES).

Operating Leases

Where the Council grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the CIES.

Q Overheads and Central Support Costs

Where internal costs are allocated to user departments, the basis of allocation varies by originating department, for example the cost of Payroll Services may be allocated on the number of payslips per service. In many instances the allocation is time-based. Internal transactions are no longer present in the income and expenditure figures reported in the CIES.

R Service Concession Arrangements – School Buildings and Other Facilities

The Council carries the assets used under PFI or Service Concession contracts on its Balance Sheet as part of Property, Plant and Equipment. The original recognition of these assets at fair value (based on the cost to purchase the property, plant and equipment) was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the capital investment.

The accounting treatment of the contractual arrangements are in accordance with IFRIC12 *Service Concession Arrangements*.

S Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others or for administrative purposes, and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential is charged as an expense when it is incurred.

Measurement

Assets are initially measured at cost, comprising:

- the purchase price;
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating.

The cost of assets acquired other than by purchase is deemed to be its fair value. The valuation of work-in-progress is based on cost plus an appropriate proportion of overheads, together with attributable profits and allowances for foreseeable losses.

Plant, furniture and computer equipment costing less than £9,000 are not treated as fixed assets. This de-minimis level does not apply where certain categories of these assets are grouped together and form part of the approved capital programme.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the CIES. Where gains are credited to the CIES, they are reversed out of the General Fund Balance to the Capital Adjustment Account.

Assets are then carried in the Balance Sheet using the following measurement bases:

- infrastructure, community assets and assets under construction – depreciated historical cost;
- council dwellings – fair value, determined using the basis of existing use value for social housing (EUV-SH). Council dwellings are valued using a Beacon Principle (adjusted vacant possession) methodology in accordance with the Royal Institution of Chartered Surveyors (RICS) guidance;
- Vehicles, plant, furniture and equipment – depreciated replacement cost;
- Other land and buildings – fair value, determined as the market value amount that would be paid for the asset in its existing use (existing use value – EUV). Operational assets are shown at the lower of net current replacement cost or net realisable value in existing use. Non-operational assets are shown at the lower of net current replacement cost or net realisable value.

Where there is no market-based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost is used as an estimate of fair value.

Assets included in the Balance Sheet at fair value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the year-end, but as a minimum every five years. The effective date of any revaluation is 31 March. Valuations are undertaken by the Council Valuer who is MRICS qualified. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

Fair Value Measurement

The authority measures some of its non-financial assets such as surplus assets and investment properties at fair value at each reporting date. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. The authority uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

Inputs to the valuation techniques in respect of assets for which fair value is measured are categorised within the fair value hierarchy as follows:

- Level 1 - quoted prices in active markets for identical assets that the authority can access at the measurement date;
- Level 2 - inputs other than quoted prices included within level 1 that are observable for the asset, either directly or indirectly;
- Level 3 - unobservable inputs for the asset.

Impairment

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated, and an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for as follows:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains);
- where there is no balance in the Revaluation Reserve, the carrying amount of the asset is written down against the relevant service line(s) in the CIES.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the CIES, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

Disposals

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the CIES. Gains in fair value are recognised only up to the amount of any previously losses recognised in the Surplus or Deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale. Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the CIES as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the CIES also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts and are credited to the Capital Receipts Reserve.

Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life, investment properties and assets that are not yet available for use (i.e., assets under construction). When surplus assets are revalued, the useful life of the asset is updated and depreciation recalculated on that basis.

Deprecation is calculated on the following bases:

- dwellings and other buildings – straight-line allocation over the useful life of the property of between 10 and 50 years as estimated by the Council Valuer
- vehicles, plant and equipment – a percentage of the value of each class of assets in the Balance Sheet, as advised by a suitably qualified officer based on useful lives of between 3 and 30 years.
- infrastructure – straight-line allocation based on useful lives of between 10 and 60 years.

General Fund services are charged with depreciation where appropriate for the use of assets no matter how they are financed. Depreciation on the Council's non-operational assets is not charged to service revenue accounts. It is however reflected in the CIES through non-distributable costs.

Where an item of Property, Plant and Equipment asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately. Significance is determined by comparing a component's cost against the overall cost of an asset, and a component is deemed significant if its cost is 20% or more of the total asset cost. The de-minimis threshold for componentisation is £1m.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

T Provisions

Provisions are made where an event has taken place that gives the Council a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. Provisions are charged as an expense to the appropriate service line in the CIES. When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year.

U Reserves

The Council has various reserve funds. The two capital reserves arising from the system of capital accounting are the Revaluation Reserve and the Capital Adjustment Account. The former of these represents the store of gains on revaluation of fixed assets not yet realised through sales and the latter relates to amounts set aside from capital resources to meet past expenditure.

The two accounting reserves arising from the restatement of financial instruments to “fair value” are the Financial Instruments Adjustment Account and the Financial Instruments Revaluation Reserve. The Financial Instruments Adjustment Account is a balancing account to allow for differences in statutory requirements and proper accounting practices for lending & borrowing by the Council. The Financial Instruments Revaluation Reserve is a store of gains or losses on revaluation of the investments of the Insurance Fund not yet realised through sales.

The Pension Reserve arises from the IAS19 accounting disclosures for retirement benefits and recognises the Council's share of actuarial gains and losses in the Strathclyde Pension Fund and the change in the Council’s share of the Pension Fund net liability chargeable to the CIES.

V Revenue Expenditure Funded from Capital under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the CIES in the year. Where the Council has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the

Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of Council Tax.

W Value Added Tax

Income and Expenditure excludes any amount relating to Value Added Tax (VAT), as all VAT is payable to HM Revenue & Customs and all VAT is recoverable from them.

Note 33: Judgements in Applying Accounting Policies

In applying the accounting policies, the Council has had to make certain judgements about complex transactions or those involving uncertainty about future events. Where a judgement has been made, this is referred to in the relevant note to the core financial statements; however, a summary of those with the most significant effect is detailed below.

Item	Judgement
Public Sector Funding	The Council has assessed that anticipated levels of local government funding over the medium term do not provide sufficient indication that the assets of the Council might be impaired as a result of a need to close facilities and reduce levels of service provision. This is discussed further in the Management Commentary.
Service Concession Arrangements	The Council is deemed to control the services provided under the agreement for the provision of schools. The accounting policies for PFI schemes and similar arrangements have been applied and the assets under the contract are included within Property, Plant and Equipment on the Council's Balance Sheet. Bargeddie Waste Facility is shared by a number of Scottish councils with North Lanarkshire Council taking the lead. The apportionment of costs and liabilities over the life of the facility, which was funded by a service concession agreement, has been agreed between the councils involved and the local external audit team. Note 15 provides further details.
Impairment of financial assets	In line with IFRS9: Financial Instruments, the approach to impairment of financial assets depends on the type of asset being assessed, either using a 'historic loss rate' approach, or a 'probability of default' approach, whereby historical experience of default rates across a similar class of instrument and credit rating is used to estimate 12-month expected credit losses. Further detail can be found at Note 22: Financial Instruments.
Determination of Contingent Liabilities and Provisions	A Provision is defined by the Code as a liability of uncertain timing or amount. A Contingent Liability is a possible obligation whose timing or value cannot be reliably measured and the Council makes a judgement on which is appropriate based on information available at the Balance Sheet date.
Rolling Valuation Programme	The Council employs professional valuers who are registered with the Royal Institution of Chartered Surveyors. These valuers carry out regular reviews of the value of assets reported in the Balance Sheet and any significant changes in value are processed as asset revaluations or impairments. These values are based on their professional opinion using available market information at the time of assessment. Due to the high number of assets, a rolling programme of asset valuation has been established for many years, with the aim of revaluing one fifth of the portfolio each financial year. This carries inherent risk that assets not valued in-year have been subject to material changes in value. The highest risk in this respect relates to assets valued using the Depreciated Replacement Cost (DRC) method, which for Renfrewshire Council, includes schools and leisure centres. To mitigate for this risk, a desktop exercise was undertaken for 2024/25 accounts to estimate the potential increase in value of all DRC assets not valued in-year and reflected any material adjustment required in these accounts.

Note 34: Assumptions made about the future

The Annual Accounts contains estimated figures that are based on assumptions made by the Council about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates. The items in the Council's Balance Sheet as at 31 March 2025 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Item	Uncertainty	Effect if results differ from assumption
Pensions Liability	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Council with expert advice about the assumptions to be applied. The carrying value of the net pension asset was £689.5m, before the asset cap, as at 31 March 2025 (asset of £492.9m as at 31 March 2024). Further detail can be found in Note 28: Defined Benefit Pension Schemes.	The effects on the net pension asset of changes in individual assumptions can be measured. For instance, a 0.1% decrease in the discount rate assumption would result in a decrease in the pension asset of £22.0m. However, the assumptions interact in complex ways. At 31 March 2025, the Council's actuaries advised that (before the asset cap is applied) the net pensions asset had increased by £14.8m as a result of estimates being corrected as a result of experience; increased by £2.2m as a result of updating demographic assumptions; and increased by £196.5m as a result of updating financial assumptions.
Debt Impairment	At 31 March 2025, the Council had a balance for long and short term debtors (including council tax, rent arrears and trade debtors) of £64.5m. A review of significant balances suggested that an impairment of doubtful debts of £43.2m was appropriate. However, in the current economic climate it is not certain that such an allowance would be sufficient. Over 2024/25, the principal debt impairment increases related to Council Tax and Other Entities & Individuals, which increased by £2.7m.	Based on experience, the bad debt provision is considered adequate; however, if collection rates were to deteriorate, a 10% increase in the amount of potential impairment losses would require an additional £4.3m to be set aside as an allowance.

Common Good Funds

The Common Good Funds comprise land granted to a Burgh by the Crown; further grants of land and buildings, mainly in the late 19th and early 20th century by local industrialists and other landowners for the common good of the inhabitants of the Burgh; and rental income and sale proceeds from such land. The bulk of the Paisley Common Good was granted to the Burgh of Paisley by the King Charles II Charter, dated 27 and 28 July 1666, and has been administered by the Burgh and its successors since that date. The bulk of the Renfrew Common Good was granted to the Royal Burgh of Renfrew by the Queen Anne Charter, dated 7 August 1703, and again has been administered by the Burgh and its successors since that date.

Income and expenditure statement

Income and Expenditure Statement for the Year Ending 31 March 2025	Paisley £m	Johnstone £m	Renfrew £m	Total £m
Expenditure	0.247	0.000	0.853	1.100
Income	(0.166)	0.000	(0.672)	(0.838)
(Surplus)/Deficit for the year	0.081	0.000	0.181	0.262
(Surplus)/Deficit Brought Forward	(6.373)	(0.052)	(36.180)	(42.605)
Accumulated (Surplus)/Deficit at 31 March 2025	(6.292)	(0.052)	(35.999)	(42.343)

Income and Expenditure Statement for the Year Ending 31 March 2024	Paisley £m	Johnstone £m	Renfrew £m	Total £m
Expenditure	0.260	0.000	0.786	1.046
Income	(0.534)	0.000	(3.261)	(3.795)
(Surplus)/Deficit for the year	(0.274)	0.000	(2.475)	(2.749)
(Surplus)/Deficit Brought Forward	(6.099)	(0.052)	(33.703)	(39.854)
Accumulated (Surplus)/Deficit at 31 March 2024	(6.373)	(0.052)	(36.178)	(42.603)

Balance Sheet

Balance Sheet as at 31 March 2025	Paisley £m	Johnstone £m	Renfrew £m	Total £m
Tangible Fixed Assets	1.049	0.000	13.915	14.964
Heritage Assets	0.063	0.046	0.109	0.218
Investments	5.019	0.000	19.194	24.213
Debtors	0.000	0.000	0.020	0.020
Short-term deposits	0.452	0.006	3.591	4.049
Total assets	6.583	0.052	36.829	43.464
Creditors: Amounts Falling Due Within One Year	(0.005)	0.000	(0.026)	(0.031)
Net Assets	6.578	0.052	36.803	43.433
Income Funds	(3.836)	(0.036)	(21.923)	(25.795)
Revaluation reserve: Investments	(1.307)	0.000	(4.602)	(5.909)
Revaluation reserve: Fixed Assets	(1.435)	(0.016)	(10.278)	(11.729)
Total Reserves	(6.578)	(0.052)	(36.803)	(43.433)

Balance Sheet as at 31 March 2024	Paisley £m	Johnstone £m	Renfrew £m	Total £m
Tangible Fixed Assets	0.846	0.000	13.571	14.417
Heritage Assets	0.063	0.046	0.109	0.218
Investments	5.098	0.000	19.502	24.600
Debtors	0.000	0.000	0.133	0.133
Short term deposits	0.371	0.006	2.892	3.269
Total assets	6.378	0.052	36.207	42.637
Creditors: Amounts Falling Due Within One Year	(0.005)	0.000	(0.027)	(0.032)
Net Assets	6.373	0.052	36.180	42.605
Income Funds	(3.629)	(0.036)	(21.330)	(24.995)
Revaluation reserve: Investments	(1.309)	0.000	(4.570)	(5.879)
Revaluation reserve: Other Fixed Assets	(1.435)	(0.016)	(10.280)	(11.731)
Total Reserves	(6.373)	(0.052)	(36.180)	(42.605)

Accounting Policies and Note

Accounting Policies adopted for the Common Good are the same as those adopted for Renfrewshire Council except for the application of IAS 16. IAS 16 requires that assets be depreciated and that the charge for depreciation be set against and surplus in the Income and Expenditure account. In addition, IAS 16 requires any decreases in the value of assets to be recognized in the Income and Expenditure account, unless there is a previous increase in the value of the asset held in the Revaluation Reserve. Conversely, any increases in the value of assets are to be recognized in the surplus or deficit in the Income and Expenditure account, to the extent that it reverses a decrease of the same asset previously recognized in the Income and Expenditure account.

The Council is required to make arrangements for the proper administration of its financial affairs and to ensure that one of its officers has the responsibility for the administration of those affairs. The Director of Finance and Resources has been designated as that officer in Renfrewshire Council. They manage the affairs of the Council to secure the economic, efficient, and effective use of resources and safeguard its assets and those of any charitable trust it controls. Given that the Common Good is owned by the Council, these specific provisions are supplemented by the general provisions relating to the administration of local authority monies, i.e., the duty to obtain best value.

Income to the Common Good Funds is solely from investment returns (both financial investments and property rental income) and bank interest; no donations to the Funds are solicited. The only other source of income, which arises periodically, is from the sale of fixed assets.

The investment performance of the Common Good Funds is monitored regularly by Council officers and is reported bi-annually to the Investment Review Board, which is comprised of five cross-party elected members. The minutes of the Investment Review Board are submitted to the Finance, Resources and Customer Services Policy Board, whose meetings are held in public. In turn, the minutes of this Board are submitted to the full Council for ratification. Therefore, all elected members are kept informed of both the performance of the funds and any decision regarding the operation of the Funds, which would be made by the Finance, Resources and Customer Services Policy Board.

Revaluation adjustments related to investments are included in Income within the CIES and were £0.079m for Paisley Common Good and £0.307m for Renfrew Common Good.

Housing Revenue Account

Income and expenditure statement

The Housing Revenue Account (HRA) reflects a statutory obligation to maintain a revenue account for local authority housing provision in accordance with the Housing (Scotland) Act 1987. The Housing Revenue Account income and expenditure statement shows the economic cost in the year of providing housing services in accordance with generally accepted accounting practices, rather than the amount to be funded from rents and government grants. Councils charge rents to cover expenditure in accordance with regulations; this may be different from the accounting cost. The increase or decrease in the year, on the basis on which rents are raised, is shown in the movement on the Housing Revenue Account statement.

2023/24 £m		2024/25 £m
22.753	Repairs and maintenance	22.179
13.560	Supervision and management	15.120
31.442	Depreciation and impairment of non-current assets	32.202
0.900	Increase/(Decrease) in the allowance for bad debts	(0.058)
2.709	Other expenditure	3.810
71.364	Total Expenditure	73.253
(50.701)	Dwelling rents	(53.993)
(1.141)	Non-dwelling rents	(1.120)
(1.864)	Other income	(1.808)
(53.706)	Total Income	(56.921)
17.658	Net Cost of HRA services as included in the CIES	16.332
	HRA share of the operating income and expenditure included in the CIES:	
(0.157)	(Gain)/Loss on sale of HRA non-current assets	0.018
3.406	Interest payable and similar charges	3.137
(2.787)	Interest and investment income	(1.850)
(0.050)	Pensions interest cost and expected return on pensions assets	1.353
(2.066)	Taxation and non specific grant income	(2.112)
16.004	Deficit for the year on HRA services	16.878

Movement on the Housing Revenue Account statement

This statement shows the movement in the year on the Housing Revenue Account (HRA) Balance. The surplus or deficit for the year on the HRA income and expenditure statement represents the true economic cost of providing the Council's HRA services, more details of which are shown in the HRA income and expenditure statement itself.

The adjustments between accounting basis and funding basis under regulations detail the adjustments that are made to the HRA income and expenditure, as recognised by the Council in the year in accordance with proper accounting practice, to the statutory amounts required to be charged to the HRA Balance for dwellings rent setting purposes. An analysis of these adjustments can be found in Note 6: Adjustment between accounting basis and funding basis under regulation on page 47.

2023/24 £m		2024/25 £m
(6.497)	Balance on the HRA at 1 April	(6.164)
16.004	Deficit for the year on the HRA income and expenditure statement	16.878
(0.839)	Adjustments between accounting basis and funding basis under statute	(2.737)
(14.832)	Adjustments to Usable Reserves permitted by accounting standards	(14.910)
0.333	Net (Increase)/Decrease before transfers to or from reserves	(0.769)
(6.164)	Balance on the HRA at 31 March	(6.933)

Notes to the Housing Revenue Account income and expenditure statement

The number and types of dwelling in the Council's housing stock

The Council was responsible for managing 12,078 dwellings during 2024/25 (12,305 in 2023/24). The following shows an analysis of these dwellings by type. The figures below exclude void initiative properties.

As at 31 March 2024			As at 31 March 2025	
Number	Average weekly rent	Type of dwelling	Number	Average weekly rent
418	£67.46	One-apartment	419	£70.22
3692	£78.62	Two-apartment	3,594	£84.83
5905	£91.75	Three-apartment	5,773	£99.00
2074	£105.12	Four-apartment	2,078	£111.22
216	£113.82	Five-apartment	214	£120.08
12,305		Total	12,078	

Other information

	Dwellings £m	Non-Dwellings £m	Total as at 31 March 2025 £m	Total as at 31 March 2024 £m
Void Rent Loss	2.127	0.334	2.461	2.967
Rental Income Arrears	3.536	0.648	4.184	5.048
Provision for uncollectable rent arrears	2.962	0.606	3.568	3.818
Corporate and Democratic Core costs			0.033	0.038

Council Tax Income Account

The Council Tax income account shows the gross income raised from Council Taxes levied and deductions made under statute. Councils raise taxes from residents through Council Tax, which is a tax linked to property values. The Council Tax Reduction Scheme represents a discount introduced across Scotland following the abolition of Council Tax Benefits as part of the UK government's Welfare Reform programme. The resultant net income is transferred to the Council's CIES.

/24 £m		2024/25 £m
131.897	Gross council tax levied	132.893
(18.072)	Other discounts and reductions	(17.658)
(13.865)	Council tax reduction scheme	(13.666)
(3.450)	Write-off of uncollectable debts and allowance for impairment	(3.387)
(0.982)	Adjustment to previous years' community charge and council tax	(0.481)
95.528	Transfer to the Comprehensive Income and Expenditure Statement	97.701

Calculation of the Council Tax

Dwellings are valued by the Assessor and placed within valuation bands ranging from the lowest "A" to the highest "H". The band D Council Tax charge is calculated using the Council Tax base, and this in turn fixes the charge for each of the other bands, which are based on pre-determined proportions relative to the band D charge. The band D charge for 2024/25 was £1,436.17 (£1,436.17 in 2023/24).

2023/24 £	Council Tax Band	2024/25 £
957.45	A	957.45
1,117.02	B	1,117.02
1,276.60	C	1,276.60
1,436.17	D	1,436.17
1,886.97	E	1,886.97
2,333.78	F	2,333.78
2,812.50	G	2,812.50
3,518.62	H	3,518.62

If a property is occupied by only one person over 18, a discount of 25% is applied.

Since 15 July 2016, unoccupied and unfurnished properties have been exempted from Council Tax for the first six months. A discount of 10% is then available for the next six months and 100% additional Council Tax levy is then payable for as long as the property remains empty, although the 10% discount may be extended by a further 12 months if the property is being actively marketed for sale or let.

Certain persons are disregarded for Council Tax purposes, including students, people who are in detention and those who are severely mentally impaired. Reductions in Council Tax are available for people with disabilities.

Charges for water and sewerage services are the responsibility of Scottish Water. Renfrewshire Council collects total monies and makes a precept payment to Scottish Water on the basis of collection levels based on a pre-determined formula. The figures below exclude the water and sewerage charges.

Calculation of the Council Tax base

The Council Tax base is the number of chargeable dwellings across all valuation bands (adjusted for dwellings where discounts apply), after providing for non-payment, expressed as an equivalent number of band D dwellings.

Band	Number of dwellings	Number of exemptions	Disabled relief	Discounts	Council Tax Reduction	Total equivalent dwellings	Ratio to Band D	2024/25 Band D equivalent	2023/24 Band D equivalent
A	13,321	2,070	6	1,902	3,604	**5,786**	0.67	**3,857**	3,987
B	25,909	1,585	47	3,358	5,596	**15,374**	0.78	**11,958**	12,189
C	15,450	543	51	1,667	2,076	**11,163**	0.89	**9,923**	9,970
D	13,659	318	50	1,287	826	**11,258**	1.00	**11,258**	11,219
E	11,693	197	80	775	440	**10,248**	1.31	**13,465**	13,490
F	7,205	79	47	325	137	**6,633**	1.63	**10,779**	10,671
G	4,497	90	16	155	59	**4,178**	1.96	**8,182**	7,933
H	203	5	1	9	2	**186**	2.45	**456**	463
	91,937			Band A dwellings subject to disabled relief				6	8
							Class 17 and 24 dwellings	70	73
							Sub-total	69,954	70,003
							Less: Provision for non-payment and future award of discounts and reliefs	-2,098	-3,780
							Council Tax Base	67,856	66,223

Non-Domestic Rates Income Account

This account is an agent's statement that reflects the statutory obligation for those councils who issue bills to non-domestic rate payers to maintain a separate non-domestic rate account. The account shows the rates collected from non-domestic rate payers during the year. Any difference between the rates collected and the amount the Council is guaranteed to receive under the national pooling arrangements is adjusted via the Scottish Government's general revenue grant to the Council. Non-domestic rate income is redistributed from the national non-domestic rate pool in proportions based on the prior year mid-year income returns net of prior year adjustments. In 2012/13 the Scottish Government introduced the Business Rates Incentivisation Scheme (BRIS) which allows councils, where an agreed target income figure is exceeded, to retain 50% of the 'above target' income.

2023/24 £m		2024/25 £m
143.620	Gross rates levied	146.060
(23.339)	Reliefs and other deductions	(26.998)
(2.015)	Write-off of uncollectable debts and allowance for impairment	(1.840)
118.266	Net Non-Domestic Rates income	117.222
(9.550)	Adjustment to previous years' non-domestic rates	(10.047)
22.606	Contribution (to)/from the National Non-Domestic Rate pool	0.330
131.322	Transfer to the Comprehensive Income and Expenditure Statement	107.505

The nature and amount of each rate fixed

The non-domestic rates charge for each subject is determined by the rateable value placed upon it by the Assessor, multiplied by the rate per pound (the "rate poundage") set each year by the Scottish Government. For 2024/25 the charge was 49.8 pence in the pound, with a 4.7 pence supplement for properties with a rateable value over £51,000 and a 6.1 pence supplement for properties with a rateable value above £100,000.

Under the Small Business Bonus Scheme (SBBS), the following has applied from 2023/24 onwards, relief is available to businesses where the combined rateable value of all business premises is £35,000 or less and the rateable value of individual premises is £20,000 or less. Properties with a total rateable value up to and including £12,000 are entitled to a 100% reduction in their business rates. For those properties with a rateable value between £12,001 and £20,000 relief will be tapered. Relief will taper from 100% to 25% for those properties with rateable values between £12,001 and £15,000 and from 25% to 0% for those properties with rateable values between £15,001 to £20,000.

Analysis of Renfrewshire Council's rateable values

Analysis of Rateable Values	2024/25 £m
Commercial	104.357
Industrial and freight transport	47.472
Education and public service	31.476
Communications	1.593
Others	102.347
Rateable Value at 1 April	287.245
Adjustments (Full Year Rateable Value)	(8.678)
Rateable Value at 31 March	278.567
Less: Wholly Exempt Subjects	(1.374)
Net Rateable Value at 31 March	277.193

Group Accounts

Group Comprehensive Income and Expenditure Statement

This statement shows the accounting cost of providing services and managing operations during the year. It includes, on an accruals basis, all day-to-day expenses and related income. The statement shows the accounting cost in accordance with generally accepted accounting practices, rather than the cost according to the statutory regulations that specify the net expenditure that councils need to take into account when setting the annual Council Tax charge. The required adjustments between accounting basis and funding basis under regulations are shown in the group movement in reserves statement.

2023/24 (restated)					2024/25		
Gross expenditure £m	Gross income £m	Net expenditure £m		Note	Gross expenditure £m	Gross income £m	Net expenditure £m
298.501	(39.097)	259.404	Children's Services		327.708	(18.179)	309.529
251.324	(142.398)	108.926	Environment, Housing and Infrastructure		201.092	(91.120)	109.972
105.680	(59.449)	46.231	Finance and Resources		106.403	(44.855)	61.548
52.784	(18.136)	34.648	Chief Executive's Service		51.748	(15.501)	36.247
20.629	(14.947)	5.682	Miscellaneous Services		13.833	(12.989)	0.844
144.335	(44.290)	100.045	Adult Services		182.574	(73.487)	109.087
873.253	(318.317)	554.936	Cost of Services		883.358	(256.131)	627.227
0.000	(0.302)	(0.302)	(Gain)/Loss on the disposal of non-current assets		0.000	(0.057)	(0.057)
21.333	(17.771)	3.562	Financing and investment income and expenditure	G6	25.807	(6.570)	19.237
0.000	(513.914)	(513.914)	Taxation and non-specific grant income	3	0.000	(562.381)	(562.381)
894.586	(850.304)	44.282	Deficit/(Surplus) on the Provision of Services		909.165	(825.139)	84.026
		0.801	Share of the (surplus) / deficit on the provision of services by associates and joint ventures			G3	(1.731)
		45.083	Group Deficit/(Surplus)				82.295
		(34.155)	(Surplus)/Deficit on the revaluation of non-current assets				(86.295)
		(1.993)	(Surplus)/Deficit from investments in equity instruments designated as Fair Value through Other Comprehensive Income			G15	0.028
		215.142	Actuarial (gain)/loss on pension assets and liabilities				(30.765)
		0.334	Share of other comprehensive (income) and expenditure of associates and joint ventures			G3	(1.393)
		179.328	Other comprehensive (income) and expenditure				(118.425)
		224.411	Total comprehensive (income) and expenditure				(36.130)

Figures shown in brackets represent income or gains and figures without brackets represent expenditure or losses.

Group Movement in Reserves Statement

The group movement in reserves statement shows the movement in the year on the different reserves held by the Council's group, analysed into the Council's usable reserves, the Council's unusable reserves and the Council's share of the reserves of the subsidiaries, associates, and joint ventures within the group.

2024/25	Note	Council's Usable Reserves £m	Council's Unusable Reserves £m	Council's Total Reserves £m	Council's share of Reserves of Subsidiaries, Associates and Joint Ventures £m	Total Reserves £m
Balance at 1 April 2024		222.217	1,302.619	1,524.836	99.413	1,624.249
Movement in reserves during the year						
Total Comprehensive Income and Expenditure		(70.981)	117.355	46.374	(10.244)	36.130
Adjustments between Group accounts and Council accounts	G5	(15.959)	0.000	(15.959)	15.959	0.000
Adjustments to Usable Reserves permitted by accounting standards	7	39.114	(39.114)	0.000	0.000	0.000
Adjustment for Service Concession Arrangements		13.901	(13.901)	0.000	0.000	0.000
Adjustments between accounting basis and funding basis under regulations	6	48.286	(48.286)	0.000	0.000	0.000
Increase / (Decrease) in year		14.361	16.054	30.415	5.715	36.130
Balance at 31 March 2025		236.578	1,318.673	1,555.251	105.128	1,660.379

Comparative movements in 2023/24 (restated)	Note	Council's Usable Reserves £m	Council's Unusable Reserves £m	Council's Total Reserves £m	Council's share of Reserves of Subsidiaries, Associates and Joint Ventures £m	Total Reserves £m
Balance at 1 April 2023		236.051	1,488.674	1,724.725	123.935	1,848.660
Movement in reserves during the year						
Total Comprehensive Income and Expenditure		(31.156)	(152.238)	(183.394)	(41.017)	(224.411)
Adjustments between Group accounts and Council accounts	G5	(16.495)	0.000	(16.495)	16.495	0.000
Adjustments to Usable Reserves permitted by accounting standards		36.188	(36.188)	0.000	0.000	0.000
Adjustment for Service Concession Arrangements		1.597	(1.597)	0.000	0.000	0.000
Adjustments between accounting basis and funding basis under regulations	6	(3.968)	3.968	0.000	0.000	0.000
Increase / (Decrease) in year		(13.834)	(186.055)	(199.889)	(24.522)	(224.411)
Balance at 31 March 2024		222.217	1,302.619	1,524.836	99.413	1,624.249

Group Balance Sheet

The group balance sheet shows the value as at 31 March 2025 of the assets and liabilities recognised by the Council. The net assets of the Council's group are matched by the reserves held by the group. Reserves are reported in two categories: usable reserves, which are those reserves that the group may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations; and unusable reserves, comprising those that the group is not able to use to provide services. This category includes reserves that hold unrealised gains/losses in the value of assets where amounts would only become available to provide services if the assets are sold, and reserves that hold timing differences shown as 'adjustments between accounting basis and funding basis under regulations' in the group movement in reserves statement.

As at 31 March 2024 (restated) £m		Note	As at 31 March 2025 £m
1,873.970	Property, plant and equipment	G10	1,971.599
44.404	Heritage assets	G11	44.404
0.415	Investment property	G9	0.409
1.724	Intangible assets	13	1.189
28.921	Long-term investments	G15	28.604
54.209	Investments in associates and joint ventures	G3	57.351
2.090	Long-term debtors	G15	2.002
0.000	Other long-term assets		0.000
2,005.733	Long-term assets		2,105.558
0.100	Assets held for sale	12	2.492
67.755	Short-term investments	G15	17.534
1.352	Inventories		1.120
67.407	Short-term debtors	G12	62.628
31.422	Cash and cash equivalents	G15	7.515
168.036	Current assets		91.289
(64.348)	Short-term borrowing	G15	(85.805)
(82.552)	Short-term creditors	G13	(69.695)
(0.721)	Short-term provisions	21	(0.406)
(147.621)	Current liabilities		(155.906)
(63.352)	Long-term creditors	20	(77.581)
(4.630)	Long-term provisions	21	(5.230)
(258.931)	Long-term borrowing	G15	(232.050)
(0.005)	Liabilities in associates and joint ventures	G3	(0.023)
(74.981)	Other long-term liabilities		(65.678)
(401.899)	Long-term liabilities		(380.562)
1,624.249	Net assets		1,660.379
(252.201)	Usable reserves	G7	(264.668)
(1,372.048)	Unusable reserves	G8	(1,395.711)
(1,624.249)	Total reserves		(1,660.379)

Alastair MacArthur

Alastair MacArthur
Director of Finance and Resources
05 March 2026

The unaudited accounts were issued on 26 June 2025 and the audited accounts were authorised for issue on 23 October 2025.

Group Cashflow Statement

The group cash flow statement shows the changes in cash and cash equivalents of the Council's group during the year. It shows how the Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Council are funded by way of taxation and grant income or from the recipients of services provided by the Council. Investing activities represent the extent to which cash outflows have been made for resources that are intended to contribute to the Council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (that is, borrowing) to the Council. The Council's share of the cash flows of its associates and joint ventures is disregarded for the purpose of this statement because the Council's share of the associates' and joint ventures' reserves is unusable and cannot be used to fund services.

2023/24 (restated) £m		2024/25 £m
(45.083)	Group surplus/(deficit)	(82.295)
88.382	Adjustment for non-cash movements	138.771
(30.658)	Adjustments for items included in the group surplus/deficit that are investing and financing activities	(25.010)
12.641	Net cash flows from operating activities	31.466
1.371	Net cash flows from investing activities	(48.008)
3.899	Net cash flows from financing activities	(7.365)
17.911	Net increase/(decrease) in cash and cash equivalents	(23.907)
13.511	Cash and cash equivalents at the beginning of the reporting period	31.422
31.422	Cash and cash equivalents at the end of the reporting period	7.515

Notes to the Group Accounts

The Council's share of Group entities is reviewed on an annual basis and some prior year figures are adjusted as a result, when compared to the prior year audited accounts. There was also a Balance Sheet Prior Year Restatement during the audit, after application of the asset cap to the results of Renfrewshire Leisure Limited, trading as OneRen. In 2023/24 the impact was a decrease in net assets of £32.289m.

Note G1: Details of the group's combining entities

Renfrewshire Council is represented on the board of a number of organisations. The extent of the Council's controlling interest has been reviewed in determining those entities that should be consolidated and incorporated within the group accounts. Those organisations, which have a significant impact on the Council's operations, are listed below. The accounting period for all of these bodies is the year to 31 March 2025. In addition to the information included in the group accounts on the preceding pages the accounting regulations require specific disclosures about the combining entities and the nature of their business.

OneRen, the Paisley, Renfrew and Johnstone Common Good Funds, Paisley Museum Reimagined Limited, Park Lane Developments (Renfrewshire) LLP and the Coats Observatory Trust administered by Renfrewshire Council (as sole trustee) are treated as subsidiaries in the Council's group accounts, with assets, liabilities, reserves, income and expenses being consolidated line-by-line. AMIDS (Renfrewshire) LLP is a joint venture arrangement.

Renfrewshire Leisure Limited, trading as **OneRen**, is a company limited by guarantee formed in 2014 and registered as a charity in Scotland. Its principal place of business is the Lagoon Leisure Centre, 11 Christie Street, Paisley PA1 1NB. The charity provides leisure and culture facilities within Renfrewshire Council's area to the general public and operates ten leisure centres within Renfrewshire plus a range of cultural service buildings, libraries and community halls. The objectives of the charity are to provide facilities for recreation, sport, cultural and other leisure activities for the benefit of the community in Renfrewshire. Any surplus generated by the charity is applied solely to its continuation and development. The accounts of the charity are published separately and may be obtained from the Chief Executive, Lagoon Leisure Centre, 11 Christie Street, Paisley PA1 1NB.

The **group comprehensive income and expenditure statement (CIES**) includes total net comprehensive income for the year of £11.240m (2023/24 £4.377m restated) for OneRen, total net comprehensive expenditure for the year of £0.262m (2023/24 net comprehensive income of £2.751m) for the Paisley, Renfrew and Johnstone Common Good Funds, total net comprehensive income for the year of £0.227m (2023/24 net comprehensive expenditure of £0.182m restated) for Park Lane Developments (Renfrewshire) LLP, total net comprehensive income for the year of £0.036m (2023/24 £1.501m) for Paisley Museum Reimagined Limited and total net comprehensive income for the year of £0.352m (2023/24 £0.455m restated) for the Coats Observatory Trust.

The **group balance sheet** includes net assets of £43.582m (2023/24 £32.342m restated) for OneRen, net assets of £42.343m (2023/24 £42.605m) for the Common Good Funds, net assets of £0.121m (2023/24 net liabilities of £0.106m restated) for Park Lane Developments (Renfrewshire) LLP, net assets of £1.200m (2023/24 £1.164m) for Paisley Museum Reimagined Limited and net assets of £1.845m (2023/24 £1.493m restated) for the Coats Observatory Trust.

Strathclyde Concessionary Travel Scheme Joint Committee . comprises the twelve councils in the west of Scotland and oversees the operation of the concessionary fares scheme for public transport within its area. The costs of the scheme are met by a combination of funding from the twelve constituent councils and by direct grant funding from the Scottish Government. Strathclyde Partnership for Transport administers the scheme on behalf of the committee. In 2024/25, Renfrewshire Council contributed £0.332m or 8.11% of the committee's estimated running costs (2023/24 £0.332m or 8.02%) and its share of the year-end net asset was £0.303m (2023/24 £0.417m restated) and is included in the group balance sheet. Copies of its accounts may be obtained from the Treasurer to Strathclyde Concessionary Travel Scheme, Strathclyde Partnership for Transport, 131 St. Vincent Street, Glasgow G2 5JF.

Strathclyde Partnership for Transport was formed on 1 April 2006 as the successor to the Strathclyde Passenger Transport Authority. It is a joint committee of the twelve councils in the west of Scotland. In association with the related strategic development committees, the partnership's remit includes the promotion of joint working to set out the policy framework for achieving the most effective management, development and integration of the transport network across boundaries in the medium to longer term through the Regional Transport Strategy. Renfrewshire Council contributed £2.955m or 8.22% to the committee's estimated running costs in 2024/25 (2023/24 £2.914m or 8.02%) and its share of the year-end net asset was £44.072m (2023/24 £40.184m restated) and is included in the group balance sheet. Copies of its accounts may be obtained from the Treasurer to Strathclyde Partnership for Transport, 131 St. Vincent Street, Glasgow G2 5JF.

Strathclyde Partnership for Transport £m	Renfrewshire Council's Share £m		Strathclyde Partnership for Transport £m	Renfrewshire Council's Share £m
As at 31 March 2024 (restated)		Balance Sheet Summary	As at 31 March 2025	
337.658	27.083	Long-term assets	367.769	30.227
194.061	15.565	Current assets	186.984	15.369
(27.947)	(2.242)	Current liabilities	(16.326)	(1.342)
(2.769)	(0.222)	Long-term liabilities	(2.213)	(0.182)
501.003	40.184	Net assets	536.214	44.072
2023/24 (restated)		Income and Expenditure Summary	2024/25	
120.503	9.665	Income	115.145	9.464
84.497	6.777	*less:* Expenditure	83.326	6.849
36.006	2.888	Surplus for the year	31.819	2.615

Renfrewshire Valuation Joint Board was formed in 1996 at local government re-organisation by Act of Parliament. Its principal place of business is Renfrewshire House, Cotton Street, Paisley PA1 1BF. The board maintains the electoral, council tax and non-domestic rates registers for the three councils of East Renfrewshire, Inverclyde and Renfrewshire. The board's running costs are met by the three member councils. Surpluses or deficits on the board's operations are shared between the councils. In 2024/25, Renfrewshire Council contributed £1.643m or 57.7% of the board's estimated running costs (2023/24 £1.637m or 57.7%) and its share of the year-end net asset was £0.896m (2023/24 £0.570m restated) and is included in the group balance sheet. Copies of its accounts may be obtained from the Treasurer to the Renfrewshire Valuation Joint Board, Renfrewshire Council, Renfrewshire House, Paisley PA1 1JB. The following additional disclosures are required under accounting regulations for Renfrewshire Valuation Joint Board because it is a related party to the Council.

Renfrewshire Valuation Joint Board £m	Renfrewshire Council's Share £m		Renfrewshire Valuation Joint Board £m	Renfrewshire Council's Share £m
As at 31 March 2024 (restated)		Balance Sheet Summary	As at 31 March 2025	
0.162	0.093	Long-term assets	0.161	0.093
0.994	0.574	Current assets	1.542	0.890
(0.115)	(0.066)	Current liabilities	(0.104)	(0.060)
(0.053)	(0.031)	Pension asset / (liability)	(0.046)	(0.027)
0.988	0.570	Net assets	1.553	0.896
2023/24 (restated)		Income and Expenditure Summary	2024/25	
2.934	1.694	Income	3.205	1.848
2.760	1.594	*less:* Expenditure	2.838	1.637
0.174	0.100	Deficit for the year	0.367	0.211

The Public Bodies (Joint Working) (Scotland) Act 2014 established the framework for the integration of health and adult social care in Scotland. On 27 June 2015, Scottish Ministers legally established the **Renfrewshire Health and Social Care Integration Joint Board (IJB)** as a formal legal partnership between Renfrewshire Council and NHS Greater Glasgow and Clyde.

The IJB is responsible for the strategic planning of the functions delegated to it and for ensuring the delivery of its functions through the locally agreed operational arrangements. Copies of the financial statements for the IJB may be obtained from Chief Officer, Renfrewshire Health and Social Care Integration Joint Board, Renfrewshire House, Cotton Street, Paisley, PA1 1WB.

Renfrewshire Integration Joint Board £m	Renfrewshire Council's Share £m		Renfrewshire Integration Joint Board £m	Renfrewshire Council's Share £m
As at 31 March 2024 (restated)		Balance Sheet Summary	As at 31 March 2025	
26.076	13.038	Current assets	24.159	12.080
26.076	13.038	Net assets	24.159	12.080
2023/24 (restated)		Income and Expenditure Summary	2024/25	
395.015	197.507	Income	419.678	209.839
402.572	201.286	*less:* Expenditure	421.595	210.797
(7.557)	(3.779)	(Deficit)/Surplus for the year	(1.917)	(0.958)

Note G2: Non-material interest in other entities

In addition to the combining entities detailed in note G1, the Council has a "significant interest" in a number of joint committees. The Council's share of the net assets or liabilities of these joint committees is not material to the fair understanding of the financial position and transactions of the Council. Accordingly, the group accounts do not include these organisations. In the interest of transparency, the following disclosures are made concerning the business nature of each organisation.

Scotland Excel is formed by agreement among local authorities throughout Scotland and is maintained through a joint committee comprising representatives from all of the member councils. Launched on 1 April 2008 as a centre of procurement expertise for the local government sector, it is the largest non-profit making purchasing agency in Scotland. Its aim is to help improve the efficiency and effectiveness of public sector procurement. Renfrewshire Council contributed £0.130m (3.3%) to the committee's estimated running costs in 2024/25 (£0.130m in 2023/24).

Glasgow and the Clyde Valley Strategic Development Planning Authority. The committee covers the eight councils within its area. Under the Town and Country Planning (Scotland) Act 1997, each member council not only has responsibilities for local planning matters in its area but also the strategic issues that cover the wider area of the Glasgow and Clyde valley. Accordingly, the committee prepares, monitors and reviews the Strategic Development Plan on behalf of member councils and liaises with central government, Scottish Enterprise and other bodies. Renfrewshire Council contributed £0.053m (12.5%) to the committee's estimated running costs in 2023/24 (£0.068m in 2022/23).

Glasgow City Region – City Deal Cabinet is a Joint Committee, the purpose of which is to determine the Strategic Development priorities for the Clyde Valley Region and to monitor and ensure the delivery of the City Deal programme as agreed between member authorities and the UK and Scottish Governments. The City Deal programme aims to deliver a £1.13 billion investment programme through 20 infrastructure projects and will drive innovation and growth through the support of the key sectors, including delivery of labour market and innovation programmes. The committee operates in an administrative / project management capacity and does not hold any assets or liabilities developed from the City Deal programme.

Note G3: Associates and joint ventures

The aggregate value of the assets, liabilities, income and expenditure of the Council's associates and joint ventures are shown in the two tables which follow. The net asset figure from these two tables combined (£12.057m + £45.271m = £57.328m) equates to the net of the two figures disclosed in the group balance sheet as 'Investments in associates and joint ventures' (£57.351m) and 'Liabilities in associates and joint ventures' (£0.023m).

Aggregate of Joint Venture results £m	Renfrewshire Council's Share £m	Joint ventures	Aggregate of Joint Venture results £m	Renfrewshire Council's Share £m
As at 31 March 2024 (restated)		Balance Sheet Summary	As at 31 March 2025	
26.138	13.069	Current assets	24.629	12.315
(0.003)	(0.001)	Current liabilities	(0.032)	(0.016)
(0.070)	(0.035)	Long-term liabilities	(0.484)	(0.242)
26.065	13.033	Net assets	24.113	12.057
2023/24 (restated)		Income and Expenditure Summary	2024/25	
395.015	197.507	Income	419.786	209.893
402.583	201.291	*less:* Expenditure	421.738	210.869
(7.568)	(3.784)	(Deficit)/Surplus for the year	(1.952)	(0.976)

Aggregate of Associate results £m	Renfrewshire Council's Share £m	Associates	Aggregate of Associate results £m	Renfrewshire Council's Share £m
As at 31 March 2024 (restated)		Balance Sheet Summary	As at 31 March 2025	
337.820	27.176	Long-term assets	367.930	30.320
200.960	16.613	Current assets	193.512	16.663
(28.768)	(2.365)	Current liabilities	(17.679)	(1.503)
(2.822)	(0.253)	Pension asset / (liability)	(2.259)	(0.209)
507.190	41.171	Net assets	541.504	45.271
2023/24 (restated)		Income and Expenditure Summary	2024/25	
127.855	11.714	Income	122.728	11.667
91.740	8.731	*less:* Expenditure	92.006	8.960
36.115	2.983	Surplus for the year	30.722	2.707

Note on contingent assets, contingent liabilities and capital commitments

The Council is unaware of any material contingent asset or contingent liability as at 31 March 2025 in relation to any of its associates or joint ventures. The Council is unaware that any commitments have been entered into by any of its associates or joint ventures as at 31 March 2025, either with the Council itself or with other parties.

Note G4: Material items of group income and expenditure

In order to assist the reader in a better understanding of the impact of the inclusion of the results of the associates and joint ventures, the following tables provide an analysis of the Council's share of the material amounts of income and expenditure disclosed in the group CIES.

2023/24 (restated) £m	Material items of group income and expenditure	2024/25 £m
	Share of (surplus) or deficit:	
(3.369)	**Subsidiaries:**	**(1.824)**
0.180	Paisley, Renfrew and Johnstone Common Good Funds	0.292
(0.455)	Coats Observatory Trust	(0.352)
(1.775)	OneRen	(1.501)
0.182	Park Lane Developments (Renfrewshire) LLP	(0.227)
(1.501)	Paisley Museum Reimagined Limited	(0.036)
(2.983)	**Associates:**	**(2.707)**
(2.888)	Strathclyde Partnership for Transport	(2.615)
0.005	Strathclyde Concessionary Travel Scheme Joint Committee	0.119
(0.100)	Renfrewshire Valuation Joint Board	(0.211)
	Joint Venture:	
3.779	Renfrewshire Health and Social Care Integration Joint Board	0.958
0.005	AMIDS (Renfrewshire) LLP	0.018
(2.568)	Aggregate share of (surplus) or deficit	(3.555)
	Share of other comprehensive (income) and expenditure:	
26.756	**Subsidiaries:**	**(0.767)**
(2.931)	Paisley, Renfrew and Johnstone Common Good Funds	(1.120)
29.687	OneRen	0.353
0.334	**Associates:**	**(1.393)**
0.268	Strathclyde Partnership for Transport	(1.273)
(0.001)	Strathclyde Concessionary Travel Scheme Joint Committee	(0.005)
0.067	Renfrewshire Valuation Joint Board	(0.115)
27.090	Aggregate share of other comprehensive (income) and expenditure	(2.160)
24.522	Aggregate share of total comprehensive (income) and expenditure	(5.715)

Note G5: Adjustments between group accounts and council accounts

In the group movement in reserves statement, adjustments between group accounts and council accounts are required to bring the Council's reserve balances back to the amount presented in the Council-only figures (before adjustments between accounting basis and funding basis under regulations). This is because intra-group transactions are eliminated when total comprehensive income and expenditure is calculated for the group. The adjustments between group accounts and council accounts can be analysed as follows:

2023/24 (restated) £m	Adjustments between Group accounts and Council accounts	2024/25 £m
0.158	Grants made by the Paisley, Renfrew and Johnstone Common Good Funds to Renfrewshire Council in contribution towards the funding of community events and projects	0.168
0.059	Governance costs charged to the Paisley, Renfrew and Johnstone Common Good Funds by Renfrewshire Council	0.059
(0.137)	Interest income received from Renfrewshire Council by the Paisley, Renfrew and Johnstone Common Good Funds	(0.186)
(16.319)	Service charge and other expenditure payable by Renfrewshire Council to OneRen	(16.654)
0.512	Expenditure payable by OneRen to Renfrewshire Council	0.631
(0.768)	Expenditure/(income) payable by/(to) Paisley Museum Reimagined Limited to/(by) Renfrewshire Council	0.023
(16.495)	Total adjustments between Group accounts and Council accounts	(15.959)

Note G6: Group financing and investment income and expenditure

2023/24 (restated) £m	Group financing and investment income and expenditure	2024/25 £m
21.196	Interest payable and similar charges	21.607
(8.360)	Net interest on the net defined benefit liability	4.014
(8.545)	Interest receivable and similar income	(5.762)
(0.315)	Income and expenditure in relation to investment properties and changes in their fair values	(0.315)
(0.414)	Other investment income	(0.307)
3.562	Total financing and investment income and expenditure	19.237

Note G7: Group Usable reserves

2023/24 (restated) £m	Group Usable Reserves	2024/25 £m
(222.219)	Council Usable Reserves - Note 7	(235.195)
	Group Usable Reserves:	
(24.995)	Paisley, Renfrew and Johnstone Common Good Funds: unrestricted funds	(24.705)
(0.554)	OneRen	(1.641)
(1.164)	Paisley Museum Reimagined Limited	(1.200)
(3.269)	Renfrewshire Health and Social Care Integration Joint Board	(1.927)
(252.201)	Total Group Usable Reserves	(264.668)

Note G8: Group Unusable reserves

Unusable reserves are those reserves that the Council is not able to utilise to provide services. Included within the total Group Unusable Reserves are the unusable reserves of the Council's subsidiaries; also included is the Council's share of the reserves of the associates and joint ventures within the group.

2023/24 (restated) £m	Group Unusable Reserves	2024/25 £m
(1,302.617)	Council Unusable Reserves - Note 8	(1,320.056)
	Group Unusable Reserves:	
(5.879)	Paisley, Renfrew and Johnstone Common Good Funds: financial instruments revaluation reserve	(5.909)
(11.731)	Paisley, Renfrew and Johnstone Common Good Funds: revaluation reserve	(12.819)
(1.493)	Coats Observatory Trust: revaluation reserve	(1.845)
0.501	OneRen: pension reserve	0.440
0.106	Park Lane Developments (Renfrewshire) LLP	(0.121)
	Council share of the Reserves of associates and joint ventures:	
(40.184)	Strathclyde Partnership for Transport	(44.072)
(0.417)	Strathclyde Concessionary Travel Scheme Joint Committee	(0.303)
(0.570)	Renfrewshire Valuation Joint Board	(0.896)
(9.769)	Renfrewshire Health and Social Care Integration Joint Board	(10.153)
0.005	AMIDS (Renfrewshire) LLP	0.023
(1,372.048)	Total Group Unusable Reserves	(1,395.711)

Note G9: Group investment properties

The following items of income and expense have been accounted for in the 'Financing and investment income and expenditure' line in the group CIES:

2023/24 £m	Group Investment Properties	2024/25 £m
(0.315)	Rental income from investment property	(0.315)
(0.315)	Net (gain) or loss	(0.315)

There are no restrictions on the Council's ability to realise the value inherent in investment property, nor on the right to the remittance of income and the proceeds of disposal. With regards Common Good properties, the Council is obliged to observe the provisions of the Community Empowerment (Scotland) Act 2015 in terms of public consultation on disposal proposals; however, the right to the remittance of income and proceeds of disposal remains with the Common Good Funds. The following table summarises the movement in the fair value of investment properties during the year:

2023/24 £m	Group Investment Properties	2024/25 £m
2.014	Balance at 1 April	0.415
(1.593)	Transfers from inventories and property, plant and equipment	0.000
(0.006)	Other changes	(0.006)
0.415	Balance at 31 March	0.409

Note G10: Group Property, plant and equipment

Movements in 2024/25	Council PPE (Note 9) £m	Council share of Group PPE £m	Total Group PPE £m
Balance sheet net carrying amount at 31 March 2024	1,858.221	15.749	1,873.970
Assets reclassified (to) or from the "held for sale" category	(2.492)	0.000	(2.492)
Other asset reclassifications	(1.090)	1.090	0.000
Recognition of Right of Use Assets and Increase in PPP liability	20.795	0.000	20.795
Additions	119.440	0.352	119.792
Disposals	(1.823)	0.000	(1.823)
Depreciation	(96.776)	(0.593)	(97.369)
Impairment adjustments recognised in the CIES	(2.934)	0.000	(2.934)
Revaluation adjustments taken to the Revaluation Reserve	86.293	0.000	86.293
Revaluation adjustments recognised in the CIES	(24.633)	0.000	(24.633)
Balance sheet net carrying amount at 31 March 2025	1,955.001	16.598	1,971.599
Gross carrying amount at 31 March 2025	1,893.310	21.591	1,914.901
Accumulated depreciation at 31 March 2025	(173.785)	(4.993)	(178.778)
Infrastructure assets	235.476	0.000	235.476
Balance sheet net carrying amount at 31 March 2025	1,955.001	16.598	1,971.599

Movements in 2023/24 (restated)	Council PPE (Note 9) £m	Council share of Group PPE £m	Total Group PPE £m
Balance sheet net carrying amount at 31 March 2023	1,797.350	14.909	1,812.259
Other asset reclassifications	1.593	0.000	1.593
Additions	124.625	0.455	125.080
Disposals	(1.531)	0.000	(1.531)
Depreciation	(90.812)	0.087	(90.725)
Revaluation adjustments taken to the Revaluation Reserve	33.185	0.298	33.483
Revaluation adjustments recognised in the CIES	(6.189)	0.000	(6.189)
Balance sheet net carrying amount at 31 March 2024	1,858.221	15.749	1,873.970
Gross carrying amount at 31 March 2024	1,787.087	20.149	1,807.236
Accumulated depreciation at 31 March 2024	(156.902)	(4.400)	(161.302)
Infrastructure assets	228.036	0.000	228.036
Balance sheet net carrying amount at 31 March 2024	1,858.221	15.749	1,873.970

Note G11: Group heritage assets

A valuation of the fair value of the Council's Heritage Assets was carried out by an external valuer between October 2021 and March 2022, resulting in an increase of £4.883m. The value at 31 March 2025 was £44.404m (£44.404m in 2023/24). Included in this value are the civic regalia and equipment of the Paisley, Renfrew and Johnstone Common Good Funds, which have been externally valued on a present value insurance basis at £0.219m as at 31 March 2025 (£0.219 at 31 March 2024).

Note G12: Group short-term debtors

The balances detailed below are composed mostly of the debtors of the Council, to which the debtors of OneRen, Park Lane Developments (Renfrewshire) LLP and the Paisley, Renfrew and Johnstone Common Good Funds have been added.

As at 31 March 2024 (restated) £m	Group Short-term Debtors	As at 31 March 2025 £m
5.871	Trade receivables	6.790
6.009	Prepayments	6.471
55.527	Other receivables	49.367
67.407	Total	62.628

Note G13: Group short-term creditors

The balances detailed below are composed mostly of the creditors of the Council, to which the creditors of OneRen, Park Lane Developments (Renfrewshire) LLP and the Paisley, Renfrew and Johnstone Common Good Funds have been added.

As at 31 March 2024 (restated) £m	Group Short-term Creditors	As at 31 March 2025 £m
(29.213)	Trade payables	(13.730)
(53.339)	Other payables	(55.965)
(82.552)	Total	(69.695)

Note G14: Amounts due between Renfrewshire Council and its associates and joint ventures

An analysis of the amounts owing and owed between the Council and its associates and joint ventures, analysed into amounts relating to loans and amounts relating to other balances, is shown in the table below.

As at 31 March 2024 £m		As at 31 March 2025 £m
	Amounts owing to Renfrewshire Council:	
1.703	Other balances	0.309
1.703	Total	0.309
	Amounts owed by Renfrewshire Council:	
(26.103)	Liability for Renfrewshire Integration Joint Board's retained underspend	(24.186)
(0.962)	Other balances	(1.801)
(27.065)	Total	(25.987)

Note G15: Group financial instruments

Balance sheet carrying amounts of group financial instruments

The following categories of financial instrument are carried in the group balance sheet. Additional qualitative information on the various categories of financial instruments can be found in Note 22: Financial Instruments.

As at 31 March 2024 (restated)		Financial Liabilities	As at 31 March 2025	
Long-term £m	Current £m		Long-term £m	Current £m
(238.592)	(5.000)	Principal sum borrowed	(232.050)	(5.000)
0.000	(2.815)	Accrued interest	0.000	(2.694)
(238.592)	(7.815)	Total Public Works Loan Board (PWLB) borrowing	(232.050)	(7.694)
(20.000)	(26.766)	Principal sum borrowed	0.000	(46.766)
0.000	(0.864)	Accrued interest	0.000	(0.858)
(0.339)	(0.262)	EIR adjustments	0.000	(0.588)
(20.339)	(27.892)	Total non-PWLB borrowing ("market debt")	0.000	(48.212)
0.000	(28.641)	Borrowing from group entities	0.000	(29.899)
(258.931)	(64.348)	Total Borrowing	(232.050)	(85.805)
0.000	(48.903)	At amortised cost: Trade payables	0.000	(32.195)
(61.763)	(3.210)	Service concession and finance lease liabilities	(76.100)	(4.775)
0.000	0.000	Financial guarantees	(0.395)	0.000
(61.763)	(52.113)	Financial Liabilities included in Creditors	(76.495)	(36.970)

As at 31 March 2024 (restated)		Financial Assets	As at 31 March 2025	
Long-term £m	Current £m		Long-term £m	Current £m
0.000	66.000	At amortised cost: Principal	0.000	17.521
0.000	1.755	At amortised cost: Accrued interest	0.000	0.017
0.000	0.000	At amortised cost: Loss allowance	0.000	(0.004)
28.921	0.000	At fair value through other comprehensive income - designated equity instruments	28.604	0.000
28.921	67.755	Total Investments	28.604	17.534
0.000	7.578	At amortised cost: Principal	0.000	(6.155)
0.000	0.048	At amortised cost: Accrued interest	0.000	0.029
0.000	(0.012)	At amortised cost: Loss allowance	0.000	(0.003)
0.000	23.808	At fair value through profit or loss	0.000	13.644
0.000	31.422	Total Cash and cash equivalents	0.000	7.515
0.755	76.040	At amortised cost: Trade receivables	5.959	70.592
4.826	0.054	At amortised cost: Loans made for service purposes	1.014	0.044
1.208	0.000	At amortised cost: Accrued interest	0.000	0.000
(4.700)	(21.739)	At amortised cost: Loss allowance	(4.972)	(23.847)
2.089	54.355	Financial Assets included in Debtors	2.001	46.789

Note: the figures in this table include accrued interest where this is applicable

Fair value of group financial instruments

The fair value through other comprehensive income financial assets carried on the group balance sheet comprise the Council's insurance fund investments and the investments of the Paisley and Renfrew Common Good Funds. The fair value of these investments equates to the market value of the investments as provided by the Council's investment manager, LGT Wealth Management. In terms of the fair value measurement hierarchy the financial instruments measured at fair value are considered to be Level 1 being quoted prices (unadjusted) in active markets for identical assets or liabilities that the authority can access at the measurement date, Level 2 being inputs other than quoted prices that can be accessed at the measurement date, or Level 3 being unobservable inputs e.g. cashflow forecasts or estimated creditworthiness (see table below).

As at 31 March 2024 (restated)		Financial Liabilities	Fair value level	As at 31 March 2025	
Carrying Amount £m	Fair value £m			Carrying Amount £m	Fair value £m
		Financial liabilities measured at amortised cost:			
(246.407)	(220.126)	Public Works Loan Board borrowing	2	(239.743)	(189.683)
(48.231)	(53.523)	Non-PWLB borrowing ("market debt")	2	(48.211)	(53.523)
		Other liabilities:			
(64.973)	(119.570)	Service concession and finance lease liabilities	3	(80.875)	(80.875)
0.000	0.000	Financial guarantees	3	(0.395)	(0.395)
(359.611)	(393.219)	Total financial liabilities for which fair value is disclosed		(369.224)	(324.476)
		Financial liabilities measured at amortised cost:			
(28.641)	n/a	Borrowing from group entities		(29.899)	n/a
(48.903)	n/a	Trade payables: short-term		(32.195)	n/a
(77.544)		Total financial liabilities for which fair value is not disclosed		(62.094)	

As at 31 March 2024 (restated)		Financial Assets	Fair value level	As at 31 March 2025	
Carrying Amount £m	Fair value £m			Carrying Amount £m	Fair value £m
20.101	20.101	Callable deposits in money market funds	1	13.128	13.128
3.707	3.707	Euro account balances with the Council's banker	2	0.516	0.516
28.921	28.921	Investments in pooled funds	1	28.604	28.604
52.729	52.729	Total Financial assets measured at fair value		42.248	42.248
67.755	67.751	Fixed term deposits with UK local authorities	2	0.000	0.000
0.000	0.000	Fixed term deposits with UK building societies	2	17.534	17.534
7.571	7.571	Callable deposits with UK banks and building societies*	2	(6.168)	(6.168)
0.043	0.043	Imprest accounts held at council establishments	2	0.040	0.040
1.387	1.543	Loans made for service purposes	3	1.023	1.037
76.756	76.908	Total Financial assets measured at amortised cost		12.429	12.443
129.485	129.637	Total financial assets for which fair value is disclosed		54.677	54.691
		Financial assets measured at amortised cost:			
0.754	n/a	Trade receivables and prepayments: long-term		1.020	n/a
54.303	n/a	Receivables and prepayments: short-term		46.746	n/a
55.057		Total financial assets for which fair value is not disclosed		47.766	

**includes current sterling account balances with the Council's banker.*

The short-term nature of cash and cash equivalents means that their fair value equates to their balance sheet carrying amount. Further qualitative information on the fair value of financial instruments can be found in Note 22.

Items of income, expense, gain and loss relating to group financial instruments

The following items of income, expense, gain and loss relating to group financial instruments are included within the lines 'Financing and Investment income and expenditure' and '(Surplus) or deficit from investments in equity instruments designated as 'Fair Value through Other Comprehensive Income (OCI*)' in the group CIES.

2023/24 £m		Financial Assets: Amortised cost £m	Financial Assets: Elected to Fair Value through OCI* £m	Financial Assets: Fair Value through Profit or Loss £m	Financial liabilities at amortised cost £m	2024/25 £m
16.186	Interest expense	0.000	0.000	0.000	16.932	16.932
3.549	Impairment losses	2.197	0.000	0.000	0.000	2.197
0.007	Fee expense	0.000	0.000	0.000	0.000	0.000
0.007	Other expense	0.000	0.423	0.000	0.000	0.423
19.749	Total expense in the Surplus / Deficit on the Provision of Services	2.197	0.423	0.000	16.932	19.552
(8.130)	Interest income	(4.045)	0.000	(1.711)	0.000	(5.756)
(0.787)	Dividend income	0.000	(0.828)	0.000	0.000	(0.828)
0.209	Other income	0.000	0.000	0.000	0.000	0.000
(8.708)	Total income in the Surplus/Deficit on the Provision of Services	(4.045)	(0.828)	(1.711)	0.000	(6.584)
(1.954)	Net (gain) or loss on revaluation	0.000	0.029	0.011	0.000	0.040
(1.954)	(Surplus)/Deficit on the revaluation of financial assets	0.000	0.029	0.011	0.000	0.040
9.087	Net (Gain)/Loss for the year	(1.848)	(0.376)	(1.700)	16.932	13.008

Group Accounting Policies

Introduction

The Code of Practice on Local Authority Accounting in the United Kingdom 2024/25 ("the Code") requires local authorities to consider their interests in all types of entity.

This includes other local authorities or similar bodies defined in section 106 of the Local Government (Scotland) Act 1973, for example statutory bodies such as valuation boards.

Authorities are required to prepare a full set of group accounts in addition to their own Council's accounts where they have a material interest in such entities.

Combining entities

Renfrewshire Council's group accounts consolidate the results of the Council with the results of the Paisley, Renfrew and Johnstone Common Good Funds; the Coats Observatory Trust administered by Renfrewshire Council; and eight other entities:

1. Renfrewshire Leisure Limited, trading as OneRen;
2. Paisley Museum Reimagined Limited;
3. Park Lane Developments (Renfrewshire) LLP;
4. Strathclyde Partnership for Transport;

5. Strathclyde Concessionary Travel Scheme Joint Committee;
6. Renfrewshire Valuation Joint Board;
7. Renfrewshire Health and Social Care Integration Joint Board;
8. AMIDS (Renfrewshire) LLP.

The Council has effective control over OneRen, Paisley Museum Reimagined Limited, the Paisley, Renfrew and Johnstone Common Good Funds and the Coats Observatory Trust administered by Renfrewshire Council (as sole trustee) and, as such, these are treated as subsidiaries in the Council's group accounts, with assets, liabilities, reserves, income and expenses being consolidated line-by-line.

The Council also holds 50% (£50) of the share capital of Park Lane Developments (Renfrewshire) LLP. Under the terms of the Partnership Agreement, the Council has enhanced voting rights and Park Lane Developments (Renfrewshire) LLP has no claim on the remaining assets should the partnership be wound up; therefore, the entity is treated as a subsidiary.

Strathclyde Partnership for Transport and Strathclyde Concessionary Travel Scheme Joint Committee are included within the group accounts under the definition of associate, even though the Council holds less than 20% or more of the voting (or potential voting) power (which is the criterion normally used to confer significant influence). However, the view has been taken that the nature of the funding arrangements between the constituent Councils and these entities is sufficient to confer significant influence.

Renfrewshire Valuation Joint Board is included within the group accounts as an associate because the Council does not have a controlling interest in the body in terms of the voting rights.

Renfrewshire Council's share of each associate's net assets or liabilities is calculated based on the Council's proportionate contribution to each associate's annual revenue costs. The Council has no shares in, or ownership of, any of these three organisations, which are entirely independent of the Council under law and for taxation.

The Public Bodies (Joint Working) (Scotland) Act 2014 established the framework for the integration of health and adult social care in Scotland.
Scottish Ministers legally established the Renfrewshire Health and Social Care Integration Joint Board on 27 June 2015 as a formal legal partnership between Renfrewshire Council and NHS Greater Glasgow and Clyde. This entity is included as a joint venture in the Council's group accounts. Renfrewshire Council's share of the joint venture's net liabilities is calculated based on the Council's proportionate ordinary shareholding in the joint venture.

Basis of preparation of group statements and going concern

For the associates and joint ventures detailed above, the combination has been accounted for under the accounting conventions of the acquisition basis using the equity method, with the Council's share of the net assets or liabilities of each entity incorporated and adjusted each year by the Council's share of that entity's results and the Council's share of other gains and losses (recognised in the group CIES).

For four of the combining entities the Council has a share in a net liability. The net liability position of both the Renfrewshire Valuation Joint Board and OneRen arises from the inclusion of liabilities related to the defined benefit pension schemes as required by IAS19 (which requires that pension liabilities reflect the long-term cost of paying post-employment benefits). For Park Lane Developments (Renfrewshire) LLP the net liability arises from long-term borrowing to fund regeneration work within and around the site of the former Arnott's store in Paisley.

All of the organisations noted above prepare their annual accounts on a going concern basis. Arrangements with the Council and other funders for the longer-term funding of Park Lane Developments (Renfrewshire) LLP are considered sufficient to meet future funding

requirements. The Council will continue to support Paisley Museum Reimagined Limited until their anticipated revenue generation materialises.

Consideration for acquisition of associates' net assets or liabilities

The Council has acquired its share of the net assets of its associates for a nil consideration. There is no deferred or contingent purchase consideration. A fair value for its share of the net assets or liabilities of the three joint boards and committees at the point of acquisition and the post-acquisition results are unable to be accurately determined in view of the length of time since the transfer of these responsibilities at local government re-organisation in 1996 and the change in accounting for pensions under FRS17 in 2003/04.

It is not possible to provide the fair value of the investment in the other combining entities of the Council as there are no published price quotations for these entities. No goodwill has been included in the group balance sheet in view of the length of time since acquisition, that no consideration was involved and that a fair value at the date of acquisition cannot now be properly assessed.

Group boundary: non-material interests in other entities

The Council has a significant interest in three joint committees that have not been included in the group accounts. The Council's share of their net assets or liabilities is not material to the fair understanding of the financial position and transactions of the Council. In the interest of transparency, details of the business nature of each organisation are shown in notes G1 and G2.

Inventories

Inventories (generally consumable stock) are included in the group balance sheet at weighted average cost and the lower of cost or net realisable value: weighted average cost – Council's stock; lower of cost or net realisable value – OneRen's stock. The difference in valuation methods does not have a material effect on the results of the group given the levels of stockholdings in these entities.

Post-employment benefits

In common with Renfrewshire Council, all combining entities, except Park Lane Developments (Renfrewshire) LLP, participate in the Local Government Pension Scheme, which is administered locally by Glasgow City Council through the Strathclyde Pension Fund. The associates have accounting policies for pensions accounting that are consistent with those of the Council.

Property, plant and equipment

The basis of valuation across the combining entities is in accordance with the Code. Operational property, plant and equipment assets are shown at the lower of net replacement cost or net realisable value in existing use with the following exceptions:

i) The Concessionary Travel Scheme Joint Committee has no fixed assets.

ii) Strathclyde Partnership for Transport holds exceptional types of fixed assets in its balance sheet. Within intangible assets, there are subsidised bus contracts that are recorded at amortised cost. There are also "third-party" assets that are rolling stock and other public assets used by other transport operators but which the partnership has the power to direct to the benefit of the travelling public within the partnership's operating area – these are held at historic cost.

iii) OneRen uses the historic cost convention for its recent leasehold improvements, but this is considered a suitable proxy for market value in existing use on a replacement cost basis. OneRen also uses depreciated historic cost for its computers, plant, furniture and fittings rather than the Council's depreciated replacement cost basis, however this is not considered to be material given the small values involved.

Restrictions on the transfer of funds

The Council's share of the reserves of its associates is unusable in that it cannot be used to fund the Council's services nor to reduce taxation. All associates are entirely independent of the Council under law and for taxation. The Council is unable to access their reserves, whether classified as usable or otherwise in the associate's own financial statements.

Value Added Tax

Value Added Tax in respect of the Council's subsidiaries that are independent of the Council under law and for taxation, viz. OneRen, Park Lane Development (Renfrewshire) LLP and Paisley Museum Reimagined Limited, is accounted for within income and expenditure to the extent that it is irrecoverable from HM Revenue and Customs.